ENVIRONMENTAL ASSESSMENT

FOR THE

GRAND STRAND STORM DAMAGE REDUCTION PROJECT

NORTH MYRTLE BEACH, MYRTLE BEACH & SURFSIDE BEACH, SOUTH CAROLINA

HORRY & GEORGETOWN COUNTIES



US Army Corps of Engineers ® Charleston District

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Table of Contents

Purpose and Need for this Document1	
Description of and Need for the Proposed Action1	
Endangered/Threatened Species4	
Coastal Consistency	
Essential Fish Habitat	
Archeological and Cultural Resources	
Water Quality Certification	
Borrow Area Impact Statement	
Environmental Monitoring	
Cumulative Impacts	
Conclusion14	
Actions to Reduce Cumulative Impacts	
Alternatives to the Proposed Action	
References	
 Appendix 1. Myrtle Beach and Vicinity Shore Protection Project Environmental Impact Stateme Appendix 2. Endangered/Threatened Species Coordination Appendix 3. Geo-technical Report & Design Drawings Appendix 4. Coastal Consistency Coordination Appendix 5. Essential Fish Habitat Assessment Appendix 6. Archeological Survey & Coordination Appendix 7. Water Quality Certification Appendix 8. Borrow Area Impact Analysis Appendix 9. Environmental Monitoring Plan Appendix 10. Sand Fencing Design Drawings Appendix 11. Scoping Letters and other Public Comment 	nt

Appendix 12. Coordination between Minerals Management Service and Army Corps of Engineers

Environmental Assessment

1. <u>Purpose and Need for this Document</u>

This Environmental Assessment (EA) represents a supplement to the position of the U.S. Army Corps of Engineers (USACE), Charleston District and the Minerals Management Service (MMS) regarding the environmental effects associated with the 2007/2008 renourishment of the Myrtle Beach, South Carolina and vicinity beaches. The proposed action calls for the removal and placement of up to 702,600 yd³, 1,442,500 yd³, and 778,600 yd³ of Federal OCS sand from Little River, Cane South, and Surfside borrow areas respectively to renourish 25.4 miles of shoreline along the Grand Strand.

The Corps of Engineers has previously described the affected environment and evaluated environmental effects with the Myrtle Beach Storm Damage Reduction Project in its Feasibility Report on Storm Damage Reduction (USACE, 1987a), Environmental Assessment Beach Erosion Control Study (USACE, 1987b), Environmental Impact Statement (USACE, 1993a) and General Design Memorandum (USACE, 1993b). Only the 1993 EIS is incorporated in this document by reference and can be found in its entirety in Appendix 1. In 1996, the MMS also prepared an EA covering the initial nourishment of Surfside Beach using Federal OCS sand from the Surfside borrow area (MMS, 1996).

This document is intended to communicate new environmental information and update the coordination between a number of Federal and State regulatory agencies. All other findings from the aforementioned documents are still valid, however are not reiterated in this EA.

2. Description and Need for the Proposed Action

The Grand Strand is a major recreational and economic resource for South Carolina. The 2005 hurricane season was unusually intense and destructive along the highly developed coastline. Hurricane Ophelia caused significant erosion along the length of the federal project qualifying it for restoration under the authority of Public Law 84-99. P.L. 84-99 allows the Corps of Engineers to perform repairs to Federally-authorized shore protection works that have been damaged by coastal storms. Due to the cycle of nourishment originally calculated during authorization of this project, there is a potential that the volume of sand placed will be greater than what is authorized strictly under P.L. 84-99. It is expected that this work will be performed around November 2007.

Four offshore borrow areas were identified in the USACE March 1993 General Design Memorandum for the project (Figure 1). The four borrow areas with intended nourishment reaches in parenthesis and available sand quantities are identified in Table 1. Design drawings for all three reaches can be found in Appendix 3, along with the geotechnical report that describes the sand resources at the designated borrow areas. Only Little River, Cane South, and Surfside Borrow Areas are proposed for use in this re-nourishment effort.

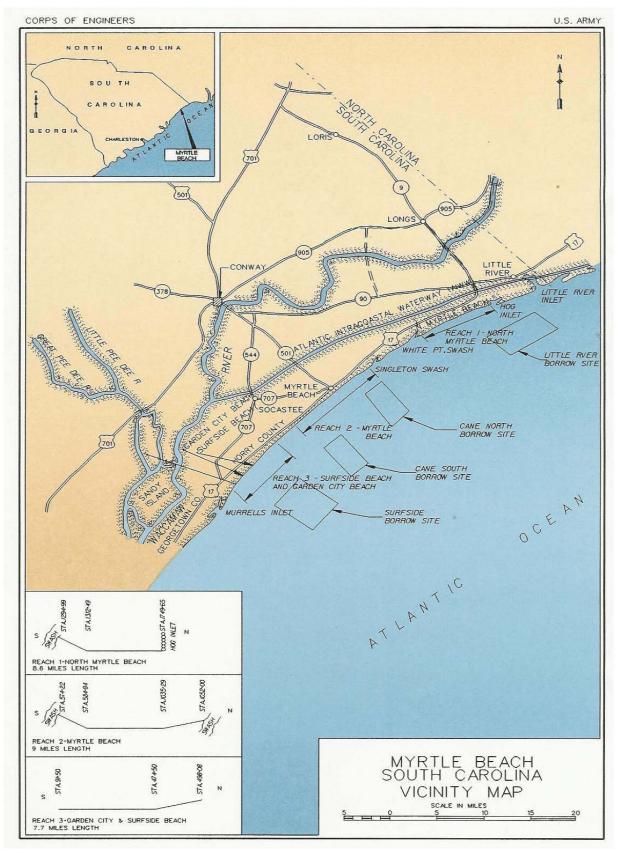


Figure 1: Offshore Borrow Areas

Borrow Area	Capacity
Little River (Reach 1)	18.1 million cy
Cane North (Reach 2)	6.7 million cy
Cane South (Reach 2)	12.3 million cy
Surfside (Reach 3)	34.4 million cy

Table 1: Borrow Area Capacity

The project is anticipated to be constructed using a hopper dredge, booster pump, and land based heavy equipment (i.e. bulldozers and front-end loaders). The dredge will remove the sand to a depth not to exceed ten feet within the borrow areas. Each borrow area will be subdivided into separate smaller zones. The contract specifications will require the contractor remove material completely from one borrow zone prior to moving to another borrow zone. In addition to borrow area requirements, the contract specifications will require that the contractor control beach placement techniques. The beach renourishment, including mobilization, is anticipated to continue 24 hours per day, 7 days per week for a period of approximately 15 months. Noise pollution and construction activities will be monitored to ensure minimum disturbance to the surrounding community.

Initial construction of North Myrtle Beach (Reach 1) was completed in May 1997. Initial placement consisted of 57.7 cubic yards per linear foot along 8.6 miles of beach. This quantity includes material for the protective berm, advanced nourishment and overfill ratio, for a total placement of 2,622,900 cubic yards. Future renourishment of 490,000 cubic yards was planned for every ten years. Based on current conditions, Reach 1 is in need of 702,600 cubic yards to restore the project to the full design template. Initial construction of Myrtle Beach (Reach 2) was completed in December 1997. Initial placement consisted of 47.1 cubic yards per linear foot along 9.0 miles of beach. This quantity includes material for the protective berm, advanced nourishment and overfill ratio, for a total placement of 2,250,000 cubic yards. Future renourishment of 440,000 cubic yards was planned for every eight years with the final nourishment being 550,000 cubic yards for the last ten years of the project life. Based on current conditions, Reach 2 is in need of 1,442,500 cubic yards to restore the project to the full design template. Initial construction of Surfside/Garden City Beach (Reach 3) was completed in November 1998. Approximately 1,517,494 cubic yards of sand was placed along 7.7 miles of beach in Horry and Georgetown Counties extending from 1.2 miles south of the Horry/Georgetown County line to Myrtle Beach State Park in Horry County. Based on current conditions, Reach 3 is in need of 773,000 cubic yards to restore the project to the full design template.

There is a tentative plan to install sand fencing along the entirety of all three reaches of the project in the back-beach area of the projective berm. The purpose of this additional element is to promote the formation of dune structures and will be facilitated with plantings of natural vegetation. Fencing was installed in this manner for the initial nourishment and was highly successful. Design drawings for the fencing effort can be viewed in Appendix 10. However, execution of this portion of the plan is dependent on funding. An additional permit from the South Carolina Department of Health and Environmental Control – Office of Coastal Resource Management will be necessary prior to construction, but the Corps has chosen to wait to apply for this permit until funding is secured.

3. <u>Endangered/Threatened Species</u>

Coordination was conducted in compliance with the Endangered Species Act (ESA) with the submission of a Biological Assessment (BA) to the Fish and Wildlife Service (FWS) in September, 2006. The FWS Biological Opinion (BO) was received in January 2007. Both documents are present in their entirety in Appendix 2. This BA and BO consider the effect of the proposed project on threatened and endangered species either known to be present or suspected to be present in the vicinity of the project.

New coordination with the National Marine Fisheries Service with regard to marine species protected under the ESA was not conducted due to the existence of a Regional Biological Opinion (RBO) for the South Atlantic Region. The RBO addresses dredging operations and provides guidance and requirements on a state by state basis. The RBO can be viewed via the internet at: <u>http://el.erdc.usace.army.mil/tessp/pdfs/1997SADBO.pdf</u>

The Army Corps of Engineers determination is that the proposed project will either have "no affect" or "is not likely to adversely affect" all listed species except for the loggerhead sea turtle. Because the beach nourishment work may impact nesting sea turtles or emerging hatchlings, we determined that the proposed project "may adversely affect" the loggerhead sea turtle; however, we do not believe the proposed project will jeopardize the species.

4. <u>Coastal Consistency</u>

The existing Grand Strand Storm Damage Reduction Project satisfied the restrictions and guidelines of the South Carolina Coastal Management Program pursuant to the Coastal Zone Management Act (CZMA). Since it has been more than ten years since the last coordination with the agency (SC Department of Environmental Control - Office of Coastal Resource Management) that enforces the provisions of CZMA in South Carolina, a letter of intent was sent by the Corps of Engineers. The consistency concurrence can be found in Appendix 4.

5. Essential Fish Habitat

Adjacent to the project area, there is a designated Essential Fish Habitat - Habitat Area of Particular Concern (HAPC) – Hurl Rocks. Hurl Rocks was designated as an HAPC after the initial construction of the Grand Strand Project. Due to the proximity of the project, an Essential Fish Habitat (EFH) Assessment was conducted as required by the Magnuson-Stevens Fishery Conservation and Management Act of 1976, as amended through 1996 (Magnuson-Stevens Act). The objectives of this EFH Assessment were to describe how the actions of the U.S. Army Corps of Engineers (USACE), their non-Federal sponsors, and the Minerals Management Service (Department of Interior) potentially influence the quality of habitat designated by the National Marine Fisheries Service and the South Atlantic Fisheries Management Council. The EFH Assessment describes fish, coral, and benthic species common to the sandy borrow and nearshore areas and hard-bottom habitats and discusses the potential impacts of the proposed action on those species. The EFH Assessment and the

Conservation Recommendations from the National Marine Fisheries Service are contained in Appendix 5.

6. <u>Archeological and Cultural Resources</u>

Initial coordination for the protection of archeological and cultural resources was done with the understanding that, if cultural resources were located, the State Historic Preservation Office (SHPO) would be notified. For this nourishment cycle, a new geophysical survey of the borrow areas was conducted using side scan sonar and magnetometer devices to locate potential archeological and cultural resources. Results of the geophysical survey were used to define areas of avoidance. The survey and coordination results are included in Appendix 6.

7. <u>Water Quality Certification</u>

A new water quality certification was not a necessary element of this coordination effort. However, the South Carolina Department of Environmental Control was consulted for recommendations and affirmation of the existing permit. Correspondence can be found in Appendix 7.

8. <u>Borrow Area Impact Analysis</u>

An impact analysis was conducted to address the potential changes that may occur in the project area resulting from modifications to the sea floor within the borrow area caused by dredging. The primary focus was to evaluate the potential change in wave impact to the adjacent shoreline using a numerical wave transformation model. The Army Corps of Engineers performed the analysis using STWAVE and documented minimal changes to the incident wave field. The impact analysis also describes the physical environment of the borrow area and nearshore zone, including a discussion of potential impacts to hard-bottom areas. The complete analysis is presented in Appendix 8.

9. <u>Environmental Monitoring</u>

Coordination with the National Marine Fisheries Service and the South Carolina Department of Natural Resources resulted in an agreement to monitor biological recovery and hard-bottom habitat impacts for two years post-construction. The purpose of this sampling and analysis is threefold:

- Document changes in beach profile and determine the ecological impacts on and recovery rates of sediment characteristics and burrowing ghost crabs on nourished beaches.
- Determine the impacts on nearshore hard-bottom habitats and biological recruitment to those habitats.
- Document the impacts on and recovery of native bathymetry, sediment characteristics, and benthic infaunal communities in sand borrow areas

A scope of work for all of the elements of the monitoring plan can be found in Appendix 9.

10. <u>Cumulative Impacts</u>

The Council on Environmental Quality (CEQ) defines cumulative impact as:

The impact on the environment which results from the incremental impact of the action when added to other past, present, and reasonably foreseeable actions regardless of what agency (Federal or non-Federal) or person undertakes such other actions. Cumulative impacts can result from individually minor but collectively significant actions taking place over a period of time (40 CFR 1508.7). This analysis follows the 11-step process outlined by the CEQ in their 1997 publication <u>Considering</u> Cumulative Effects Under the National Environmental Policy Act.

A. Cumulative Effects Issues

This assessment of cumulative impacts will focus on impacts of dredging from the proposed ocean borrow sites and impacts of placement of sand material on the beach (whether for beach nourishment) on significant coastal shoreline resources. In discussing the potential cumulative impacts of offshore borrow area dredging and beach nourishment, we consider time crowded perturbations and space crowded perturbations, as defined below, to be pertinent to this action.

Time crowded perturbations – *repeated occurrence of one type of impact in the same area.*

Space crowded perturbations – a concentration of a number of different impacts in the same area.

B. Geographic Scope

This analysis will focus on cumulative impacts within the project area since portions of affected beaches under the current proposal have received fill in the past. Additionally, this analysis will study the cumulative impacts, within the project area, of increased offshore borrow area use. The proposed project represents an additional impact to the offshore benthic resources in the Grand Strand area. Cumulative impacts of beach nourishment and offshore borrow area use on a statewide scale will also be assessed herein.

C. Time Frame

This analysis considers known, past, present and reasonably foreseeable future sand placement and offshore borrow activities on a statewide scale and within the project vicinity. Projections were extended to the end of the current project life, as that date represents a reasonably foreseeable future, and the majority of remaining ocean beach that could reasonably be expected to have federal projects implemented is currently under study and included in this analysis. This assessment assumes continued periodic beach disposal of maintenance material along the Grand Strand and construction of the proposed project.

D. Actions Affecting Resources of Concern

Cumulative effects of the proposed action will focus on the impacts of dredging from the proposed ocean borrow sites and placement of sand material on the beach.

D.1. Actions Affecting Benthic Resources

<u>Dredging</u>: As a result of dredging areas for beach nourishment sand, there is concern for potential cumulative impacts due to repeated dredging in a borrow area within short periods of time such that the benthic community may not have time to recover. Dredging in subsequent areas close to one another may result in impacts to potential adult organism recruitment to the dredged areas, further lengthening the time for recovery in an area. Monitoring of borrow sites used in previous nourishment projects in South Carolina have suggested that the depth of the dredge pit and the proximity of the borrow area to tidal inlets have significant consequences for the recovery of benthic ecosystems (Jutte and Van Dolah, 2000).

<u>Other factors affecting Benthic Resources</u>: Many factors unrelated to dredging of sand from borrow areas may affect benthic resources including, beach resources and ocean fish stocks. The factors can be a result of natural events such as population cycles or as a result of favorable or negative weather conditions including La Niña, El Niño, and major storms or hurricanes as examples. These global events have far greater impacts on these resources at the population level than relatively local activities such as removal of sand from a given area of ocean bottom. Primary human-induced factors affecting fish stocks are over fishing and degradation of water quality due to pollution. When examining the cumulative effect of space crowded perturbations, these other factors far outweigh the potential incremental effects of borrow dredging of sand on benthic or fish populations.

D.2. Actions Affecting Beach Resources

The major anthropogenic sources of beach impacts are local beach maintenance activities (which include local beach nourishment), disposal of dredged material from maintenance of navigation channels, and beach nourishment (berm and dune construction with long-term periodic maintenance). Of particular concern are macroinvertebrate, fisheries, shorebird, and sea turtle species that utilize or occur on or adjacent to ocean beaches. These resources are also impacted by natural events and anthropomorphic activities that are unrelated to disposal of sand on the beach as discussed below.

<u>Dredging</u>: The physical effects of offshore sand mining on the incident wave field and associated sediment transport regime may alter local shoreline change.

Local Maintenance Activity: Under the existing condition the project area is subjected to repeated and frequent maintenance disturbance by individual homeowners and local communities following major storm events. These efforts are primarily made to protect adjacent shoreline property. Such repairs consist of dune rebuilding using sand from beach scraping. Limited fill and sandbags are generally used to the extent allowable by OCRM permit. Such frequent maintenance efforts could keep the natural resources of the barrier island ecosystems from reestablishing a natural equilibrium with the dynamic forcings of the area.

<u>Permitted Beach Nourishment</u>: Local efforts can also include beach nourishment. While locally funded beach nourishment activities are not wide spread, they also occur along other developed South Carolina beaches. These infrequent maintenance efforts could keep the natural resources of the barrier island ecosystems from reestablishing a natural equilibrium with the dynamic forcings of the area.

<u>COE Beach Disposal:</u> Beach quality sand is a valuable resource that is highly sought by beach communities to provide wide beaches for recreation and tourism, as well as to provide hurricane and wave protection for public and private property in these communities. When beach quality sand is dredged from navigation projects, it has become common practice of the Corps of Engineers to make this resource available to beach communities, to the maximum extent practicable. Placement of this sand on beaches merely represents return of material, which eroded from these beaches, and is, therefore, replenishment with native material. The design of beach placement sites is very simple; generally it extends the elevation of the natural berm seaward. Widths of beach placement zones generally reflect the wishes of the local government relative to the choice between a long, narrow beach, or a shorter, wider beach.

<u>COE Beach Nourishment</u>: Beach nourishment activities typically include the construction and long-term (50-year) maintenance of a berm and dune. The degree of cumulative impact would increase proportionally with the total length of beach nourishment project constructed.

<u>Other factors affecting Beach Resources</u>: Many factors unrelated to placement of sand on the beach may affect beach resources including, benthic resources, shorebird populations and ocean fish stocks. The factors can be a result of natural events such as natural population cycles or as a result of favorable or negative weather conditions including droughts, floods, La Niña, El Niño, and major storms or hurricanes to name a few. In terms of scale, the primary disturbance to beach ecosystems is the natural erosion and deposition of material via wave and wind action. A primary anthropogenic factor affecting shorebird populations is beach development resulting in a loss or disturbance of nesting habitat and invasion of domestic predators. Primary man-induced factors affecting fish stocks are over fishing and degradation of water quality due to pollution. Sediment sources have also been disrupted by dams, estuarine dredging and hard structures such as jetties and groins.

E. Significant Resources

Based on scoping comments from resource agencies and others, the primary concerns with the proposed beach disposal are direct and indirect impacts to macroinvertebrates, fish, shorebirds, and sea turtles. Federally listed threatened or endangered species which may be present along the South Carolina coast are the blue whale, finback whale, humpback whale, right whale, sei whale, sperm whale, West Indian manatee, green sea turtle, hawksbill sea turtle, Kemp's ridley sea turtle, leatherback sea turtle, loggerhead sea turtle, shortnose sturgeon, seabeach amaranth, and piping plover. The potential benefits of periodic renourishment may include enhancement of nesting habitat for sea turtles and provision of additional habitat for sea beach amaranth. In relation to dredging of offshore sites for material, the primary concerns are the potential impacts to benthos, fish species and hardbottom habitat areas.

Beach and Dune: Terrestrial habitat types within these areas include sandy or sparsely vegetated beaches and vegetated dune communities. Mammals occurring within this environment are opossums, cottontails, gray foxes, raccoons, feral house cats, shrews, moles, voles, and house mice. Common vegetation of the upper beach includes beach spurge, sea rocket and pennywort. The dunes are more heavily vegetated, and common species include American beach grass, panic grass, sea oats, broom straw, seashore elder, and salt meadow hay. Seabeach amaranth, a federally listed threatened species, may be present in some of the project area, but has not been documented as such. Ghost crabs are important invertebrates of the beach/dune community. The beach and dune also provide important nesting habitat for loggerhead and green sea turtles as well as habitat for a number of shorebirds and many other birds, including resident and migratory songbirds. Placement of material along the ocean beach enhances and improves important habitat for a variety of plants and animals, and restores lost habitat in the areas of most severe erosion. This is especially important for nesting loggerhead sea turtles (although lighting issues often inhibit nesting activities) and seabeach amaranth. Furthermore, new populations of seabeach amaranth have been observed to follow sand placement on beaches where sand has been disposed by the Corps of Engineers (ex. Wrightsville Beach and Bogue Banks, North Carolina) (USFWS, 1996b; CSE, 2004). Individually and cumulatively, in addition to providing important habitat, beach nourishment projects protect public infrastructure, public and private property, and human lives.

<u>Marine Waters</u>: Along the coast of South Carolina, marine waters provide habitat for a variety of pelagic fish and are important commercial and recreational fishing grounds. Kingfish, spot, bluefish, weakfish, spotted seatrout, flounder, red drum, king mackerel, and Spanish mackerel are actively fished from boats, the beach, and local piers. Offshore marine waters serve as habitat for the spawning of many estuarine dependent species. Oceanic large nekton located offshore of South Carolina are composed of a wide variety of bony fishes, sharks, and rays, as well as fewer numbers of marine mammals and reptiles. Marine mammals and reptiles that may be present in the offshore borrow sites are addressed in the Biological Assessment in Appendix 2. Dredging and placement of beach fill may create impacts in the marine water column in the immediate vicinity of the activity, potentially affecting the surf zone and coastal ocean. These impacts may include minor and short-term suspended sediment plumes and related turbidity, as well as the release of soluble trace constituents from the sediment. Overall water quality impacts for any given project are expected to be shortterm and minor. Cumulative effects of multiple simultaneous beach nourishment operations could be potentially harmful to fishes of the surf zone. However, the high quality of the sediment selected for beach fill and the small amount of beach affected at any point in time would not suggest that this activity poses a significant threat.

Inter-tidal and Surf Zones: The inter-tidal zone within the proposed beach nourishment areas serves as habitat for invertebrates including mole crabs, coquina clams, amphipods, isopods, and polychaetes, which are adapted to the high energy, sandy beach environment. These species are not commercially important; however, they provide an important food source for surf-feeding fish and shore birds. The surf zone is suggested to be an important migratory area for larval/juvenile fish moving in and out of inlets and estuarine nurseries (Hackney et al., 1996). Disposal operations along the beach can result in increased turbidity and mortality of intertidal macrofauna, which serves as food sources for various fish and bird species. Therefore, feeding activities of these species may be interrupted in the immediate area of beach sand placement. These mobile species are expected to temporarily relocate to other areas as the project proceeds along the beach. Though a short-term reduction in prey availability may occur in the immediate disposal area, only a small area is impacted at any given time, and once complete, organisms can recruit into the nourished area. To summarize, the impacts of beach renourishment projects on the intertidal and surf zones are considered temporary, minor and reversible. Cumulative effects of multiple simultaneous beach nourishment operations could be potentially harmful to fishes of the surf zone; however, the high quality of the sediment selected for beach fill and the small amount of beach affected at any point in time would suggest that this activity would not pose a significant threat.

<u>Hardbottoms</u>: Hardbottoms are also called "live-bottoms" because they support a rich diversity of invertebrates such as corals, anemones, and sponges, which are refuges and food sources for fish and other marine life (Sedberry and Van Dolah, 1984). They provide valuable habitat for reef fish such as black sea bass, red porgy, and groupers. Hardbottoms are also attractive to pelagic species such as king mackerel, amberjack, and cobia. While hardbottoms are most abundant in northern portions of South Carolina, they are located along the entire coast. Hardbottoms in the Myrtle Beach area are discussed in detail in Appendix 5. Though the potential for sedimentation exists with any storm damage reduction project, the effects on low lying ephemeral hardbottom will be avoided because of mandatory buffers; cumulative effects are expected to be minimal.

<u>Nearshore Zone</u>: Beach nourishment projects introduce fill into nearshore waters out to a specified depth of closure, usually from about -20 to -25 feet. Benthic

organisms, phytoplankton, and seaweeds are the major primary producers in this community with species of *Ulva* (sea lettuce), *Fucus*, and *Cladocera* (water fleas) being fairly common where suitable habitat occurs. Many species of fish-eating birds are typically found in this area including gulls, terns, cormorants, loons, and grebes.

<u>Borrow Areas</u>: Polychaetes, amphipods, oliogchaetes, pelecycpods, and decapods are major infaunal assemblages inhabiting the borrow areas. The loss of benthic marine invertebrates may occur as organisms pass through the hopper dredge. Sessile benthic organisms may be buried by resuspended and redeposited sandy sediments. Hard-bottom areas in and adjacent to the borrow areas, that support complex communities described above, have been identified by recent survey and will be avoided.

<u>Incident Wave Conditions</u>: The potential impacts of local deepening of the offshore borrow areas have been analyzed and are documented in detail in Appendix 8.

Longshore Sand Transport and Shoreline Change: On a regional basis, renourishment projects add material to the longshore transport system, providing increased sand supply. Although a regional sediment budget analysis has not been completed, it is assumed that the proposed action and the combined effects of all other existing and proposed beach projects will have a minimal effect on shoreline and sand transport.

E.1. Other Resources

<u>Air Quality</u>: The ambient air quality for all of coastal South Carolina has been determined to be in compliance with the National Ambient Air Quality Standards. All coastal counties in South Carolina are designated as attainment areas and do not require conformity determinations. Although ozone is not a significant problem in the coastal counties, ozone is South Carolina's most widespread air quality problem, particularly during the warmer months. High ozone levels generally occur on hot sunny days with little wind, when pollutants such as nitrogen oxides and hydrocarbons react in the air. The proposed project and all other existing similar projects along the South Carolina coast are not anticipated to create any adverse effect on air quality from April through October.

<u>Social and Economic</u>: The coastal areas of South Carolina will continue to grow and expand both with and without beach nourishment projects. Therefore, the economic benefit analysis for the proposed project claims no increase in benefits or hurricane and storm damage due to induced development. Development of vacant lots is limited to lots buildable under the regulations set forth by OCRM, flood plain regulations, State and local ordinances, and applicable requirements of the Federal National Flood Insurance Program. IWR Report 96-PS-1, <u>FINAL REPORT: An Analysis of the U.S.</u> <u>Army Corps of Engineers Shore Protection Program</u> (June 1996) states: "Corps projects have been found to have no measurable effect on development, and it appears that Corps activity has little effect on the relocation and/or construction decisions of developers, homeowners, or housing investors."

F. Resource Capacity to Withstand Stress and Regulatory Thresholds

There are no known thresholds relating to the extent of ocean bottom that can be disturbed without significant population level impacts to fisheries and benthic species. Therefore, a comparison of cumulative impacts to established thresholds is not made. It is clear that the potential impact area is small relative to the area of available similar habitat on a vicinity, statewide, and regional basis. It is expected that there is a low risk that the direct and cumulative impacts of the proposed action and other known similar activities would reach a threshold with potential for population level impacts on important commercial fish stocks. In regard to physical habitat alterations it is expected that alterations in depths and bottom sediment may occur and be persistent. However, site modifications would be within the range of tolerance by these species and, although man-altered, consistent with natural variations in depth and sediment within the geographic range of EFH for local commercial fish species.

During the 1996 Myrtle Beach project, benthic infaunal and sediment samples were collected quarterly from the borrow area and an undredged reference area from November 1995 until February 1998, with supplemental sampling occurring in February 1999 (Jutte et al., 2002). Sediment composition at the borrow area underwent significant changes following dredging activity. Organic matter content at the borrow site was elevated after dredging occurred, with effects persisting throughout the study period. Biological effects at the dredged site, based on temporal and spatial comparisons, included altered diversity indices (H', J', and species richness), shifts in general taxonomic composition, and changes in numerically dominant species. The benthic infaunal assemblage in the borrow area recovered to pre-dredging conditions, showing signs of enhancement, within 27-30 months after dredging. The relatively rapid recovery of the dredged area was attributed to the use of hopper dredges that leave shallow dredged furrows separated by relatively undisturbed areas of sediment and biota

Benthic organisms living in beach habitats are adapted to living in high energy environments; they are able to quickly recover to original levels following beach nourishment events; sometimes in as little as three months (Van Dolah et al., 1994; Levison and Van Dolah, 1996). This is again attributed to the fact that intertidal organisms are living in high energy habitats where disturbances are common. Because of a lower diversity of species compared to other intertidal and shallow subtidal habitats (Hackney et al., 1996), the vast majority of beach habitats are recolonized by the same species that existed before nourishment (Van Dolah et al., 1992; Levison and Van Dolah, 1996; Hackney et al., 1996). While the proposed beach disposal may adversely impact intertidal macrofauna, these organisms are highly resilient and any effects will be localized, short-term, and reversible.

G. Baseline Conditions

Environmental monitoring, described in Appendix 9, will establish the baseline environmental conditions for this project in a specific manner. However, it is assumed that the current condition of the project area is that of a healthy, functioning ecosystem.

H. Cause and Effect Relationships

The following section describes impacts of the proposed action on significant resources. Cause and effect relationships described in the EA are consistent with those that would be expected for other similar projects that are pertinent to this analysis.

Magnitude and Significance of Resource Impacts

I. Offshore Borrow Areas

Site Specific Impacts: The project borrow areas, as defined in the project description, would be the extent of site specific impacts.

II. Beach Areas

Project Level Impacts: The cumulative area of all three reaches of the protective berm will be impacted.

a. Existing Local Maintenance:

Under existing conditions, the entire study area is expected to experience frequent local maintenance, including beach scraping and bulldozing, etc.

b. Existing Disposal Activities:

Portions of the study area receive dredged material on an 8 to 10 year cycle. The placement of nourishment material along the study area is not expected to affect the current disposal schedule.

c. Existing Beach Nourishment:

This re-nourishment is a portion of an existing Federal project.

d. Proposed Beach Nourishment:

The area of Singleton Swash is under study for additional nourishment. This area is located between reaches 1 and 2.

e. Cumulative Impacts:

It is possible that the proposed action will impact beach invertebrates in areas that have not fully recovered from past sand deposition, extending recovery time.

11. Conclusion

A relatively small segment of the South Carolina coastline and nearshore, including the borrow areas, are likely to be affected by the proposed action. The impact area would not increase significantly since portions of the areas proposed for dredging and fill have previously been dredged or had sand deposition. On a statewide scale, the existing and approved placement sites are well distributed in northern, central and southern parts of the state. It is unlikely that cumulative impacts from space crowded perturbation are occurring or will occur due to the construction of this project. The analysis suggests that the potential impact area from the proposed and existing actions is small relative to the area of available similar habitat on a vicinity, statewide, and basin basis. Also, for some species, such as sea turtles and seabeach amaranth, beach projects may provide additional habitat or improve existing habitat by replacing beach material lost to erosion. Invertebrates are expected to recover in and adjacent to the borrow areas.

12. Actions to Reduce Cumulative Impacts

Activities undertaken as a result of coordination with the Fish and Wildlife Service, the National Marine Fisheries Service and the South Carolina Department of Natural Resources will result in the reduction of cumulative impacts.

13. Alternatives to the Proposed Action

The Corps of Engineers 1993 EIS addresses alternatives to using the proposed borrow areas.

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<u>Appendix 1</u>

Myrtle Beach and Vicinity Shore Protection Project Environmental Impact Statement

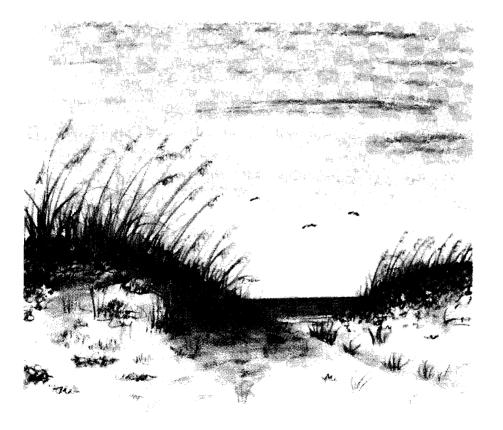


US Army Corps of Engineers Charleston District

January 1993

Environmental Impact Statement

Myrtle Beach and Vicinity Shore Protection Project Horry and Georgetown Counties South Carolina



MYRTLE BEACH AND VICINITY SHORELINE PROTECTION PROJECT HORRY AND GEORGETOWN COUNTIES, SOUTH CAROLINA

> FINAL ENVIRONMENTAL IMPACT STATEMENT

US ARMY CORPS OF ENGINEERS CHARLESTON DISTRICT SOUTH ATLANTIC DIVISION JANUARY 1993

THIS REPORT WAS PUBLISHED ON RECYCLED PAPER

FINAL ENVIRONMENTAL IMPACT STATEMENT

Myrtle Beach and vicinity Shoreline Protection Project, Horry and Georgetown Counties, South Carolina.

<u>RESPONSIBLE AGENCY:</u> The responsible lead agency is the U.S. Army Engineer District, Charleston.

<u>ABSTRACT:</u> Myrtle Beach and vicinity, known as the Grand Strand, is a major recreational and economic resource for the state of South Carolina. The main attraction to the Grand Strand is the coastal beaches. Despite state and local efforts to protect and preserve the beach resources, the problem of protecting existing coastal development from erosion and winter storm tides remains an extreme concern. Many nonstructural and structural alternative plans were evaluated to remedy the problem. The recommended plan involves the construction of 25.4 miles of protective beach on three independent reaches. All nourishment material will come from offshore borrow areas. These borrow areas are from 1.5 to 5 miles offshore from the beaches to be nourished.

The official closing date for the receipt of comments is 30 days from the date on which the Notice of Availability of this Final EIS appears in the <u>Federal Register</u>.

If you would like further information on this statement, please contact:

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Table of Contents

2.0 Need for and Objectives of Action 2.1 Purpose and Need (of the Proposed Action) 2.2 Planning Objectives 2.3 Study Authority and Background 3.0 Alternatives Considered 3.1 Plans Eliminated From Further Study 3.2 Without Conditions (No Action Alternative) 3.3 Plans Considered in Detail 3.4 Borrow Areas 3.5 Recommended Plan 4.0 Affected Environment 4.1 Physical Environment a. General b. Climatology c. Geology, Soil, Minerals d. Littoral Drift e. Water Resources f. Tides g. Water Quality
 3.1 Plans Eliminated From Further Study 3.2 Without Conditions (No Action Alternative) 3.3 Plans Considered in Detail 3.4 Borrow Areas 3.5 Recommended Plan 4.0 Affected Environment 4.1 Physical Environment a. General b. Climatology c. Geology, Soil, Minerals d. Littoral Drift e. Water Resources f. Tides
4.1Physical Environment19a.General19b.Climatology19c.Geology, Soil, Minerals16d.Littoral Drift18e.Water Resources18f.Tides19
 4.2 Biological Resources a. Vegetation and Wildlife b. Threatened and Endangered Species 4.3 Human Resources a. Land Use b. Demographics c. Economic Base and Income d. Housing e. Employment f. Tourism g. Infrastructure 4.4 Cultural Resources

5.0		28
	5.1 Physical Environment	28
	a. Air Quality	28
	b. Noise	29
	c. Water Quality	29
5	5.2 Biological Resources	29
•	a. Fish and Wildlife	29
	b. Threatened And Endangered Species	33
	c. Other Environmental Factors	33
ţ	5.3 Effects of the Project on Human Resources	34
	a. Recreation	34
	b. Aesthetics	34
Ę	5.4 Cultural	35
6.0	Any Probable Adverse Effects Which Cannot Be Avoided	35
7.0	The Relationship Between Local Short-term Uses of Man's Environment and the Maintenance and Enhancement of Long-term Productivity	35
8.0	Any Irreversible and Irretrievable Commitment	
	of Resources Which Would Be Involved in the	
	Proposed Action Should It Be Implemented	36
9.0	Comments and Responses	36
9.0	commences and kesponses	20
10 0	List of Dropoug	FD
10.0	List of Preparers	53
11.0	Distribution List	54
12.0	References	55

13.0 Index

m -

14.0 Tables	
1. Preliminary Alternatives Considered	9
2. Population of Incorporated Places Within	n n
the Study Area 3. Per Capita Income and Median Family	23
Income of Incorporated Places Within	
the Study Area	23
 1989 Employment by Sector for Horry and Georgetown 	24
Counties	24
5. Economic Impact of Travel on Horry and	
Georgetown Counties, 1990	27
15.0 Figures	
1. Potential Upland Borrow Sites	12
 Map of Project Including Offshore Borrow Sites 	1 7 7
Sites	12-A
16.0 List of Photos	
1. GRAND STRAND Hurricane Hugo Damage - 1989	5
2. EMERGENCY BEACH NOURISHMENT	5
Surfside Beach Following Hugo - 1989	13
3. "GRAND STRAND"	
A Major Recreational and Economic Resource for the State of South Carolina	25
	23
17.0 Appendix 1 Letters of Comment	58

56

MYRTLE BEACH AND VICINITY SHORELINE PROTECTION PROJECT HORRY AND GEORGETOWN COUNTIES, SOUTH CAROLINA FINAL ENVIRONMENTAL IMPACT STATEMENT

1.0 Summary

1.1 General

In response to a resolution by the Committee on Public Works and Transportation of the House of Representatives, United States, adopted 17 November 1981, a feasibility study was conducted to identify problems and needs associated with beach erosion and storm protection along the northeastern coast of The study was completed and a report prepared South Carolina. in October 1987 (revised June 1988). The recommended source of borrow material for initial construction and periodic nourishment was identified in the report as the Canal Industries Waterway and International Paper Waterway sites, with additional investigation of offshore sites. Hurricane Hugo struck the South Carolina coast 21 September 1989 causing extensive beach erosion, damage to beach revetment structures, and damage to homes and commercial buildings. The state of South Carolina responded with an emergency nourishment project which involved transporting sand material from various inland and inlet locations to the Grand Strand beaches. Some of the borrow sites used were those planned for the authorized project. In addition to borrow sites, the emergency nourishment also changed beach profiles. The changes in topography and borrow site location required the original pre-Hugo authorized project to be updated. The update, or General Design Memorandum (GDM), includes project design, economic investigations, real estate and environmental requirements. The original report contained an Environmental Assessment which was completed in 1987. The Environmental Impact Statement, contained herein, addresses the entire recommended project, including the borrow sites located The project was authorized for construction in the offshore. 1990 Water Resources Development Act and is published in House Document 101 - 248, 1990.

1.2 Authorized Project

The authorized project called for construction of a protective beach along the Grand Strand area.

The project recommended for construction herein consists of three reaches. Reach 1 extends for a total distance of 45,466 feet or 8.6 miles. This reach is referred to as Reach 1 or North Myrtle Beach. Reach 2 extends for a total distance of 49,732 feet or 9.0 miles and is referred to as Reach 2 or Myrtle Beach.

Reach 3 extends for a total distance of 40,658 feet or 7.7 miles and is referred to as Reach 3 or Garden City/Surfside. The total distance of all three reaches is 135,856 feet or 25.4 miles.

This project has three non-Federal sponsors, one for each reach. The non-Federal sponsor for Reach 1 is the City of North Myrtle Beach. The non-Federal sponsor for Reach 2 is the City of Myrtle Beach. Reach 3 lies within the jurisdictional boundaries of Georgetown County, Horry County, and the Town of Surfside Beach. Horry County has agreed to be the non-Federal sponsor for Reach 3; they plan to enter into a separate agreement with Georgetown County and the Town of Surfside Beach for the cost share of their respective portions.

The recommended project calls for the initial placement of 5.1 million cy of material on the beach. This material will come from offshore borrow sites. There are sufficient quantities of material at these sites for initial construction and all periodic nourishment efforts. Periodic nourishment will take place once every eight or ten years as required. This material will also come from the offshore sites. Sand fencing will be installed at Reach 1 to aid in achieving the design berm height. The new berm will be planted with beach grasses to stabilize the dune.

1.3 Alternatives

Several alternatives were considered during this study to prevent beach erosion and storm damage to the beaches. Nonstructural alternatives were considered as were a combination of nonstructural and structural measures. None of these plans, including the "No Action Plan", would result in an effective preventive for beach erosion or storm damage reduction. Several structural plans were studied and eliminated from consideration because of economic constraints and in recognition of desires and preferences voiced by state and local government representatives. Because of the difficulty in locating suitable sources of sand in the study area, a considerable amount of effort was concentrated in locating suitable inland/offshore borrow areas. More than 170 property owners with highest potential reserves were contacted concerning availability of land and permission to explore their property. Of the 170 properties, eight were identified as potential sources for conducting field investigations. Four upland sites were identified but were eliminated from consideration because they became unavailable. Several studies involving vibracore

sampling were conducted to locate suitable offshore borrow areas. Suitable offshore borrow areas have been located and have been recommended for use during construction of this project.

1.4 Environmental Impacts

The recommended plan would provide storm protection for valuable beachfront property and help assure the viability of the Grand Strand's tourist oriented economy through use of methods that will have a negligible adverse impact on the area's fish & wildlife resources. The area's aquatic environment would not be significantly altered. An additional intertidal and high-tide beach area would be created and maintained which would benefit a variety of invertebrates, birds, and fish.

The principle adverse effects of constructing the recommended project are related to the dredging of sand from offshore borrow sites and placement as well as movement of the sand once it is on the beach. Hopper dredging would temporarily increase turbidities in the immediate vicinity of the dredge and in the immediate vicinity of the beach where the material is being placed. The effects from turbidity associated with this project would be temporary and minor. Hopper dredges operate like a large vacuum, which cause only insignificant and temporary turbidity plumes. In addition to a minor increase in turbidity which may temporarily depress water quality, the dredging may destroy benthic organisms which are picked up and pumped to the beach. Placement of sand on tidal and subtidal beaches will smother some organisms inhabiting the beach. The loss of organisms from the dredging operation at the borrow sites and from smothering on the beach is considered insignificant as these animals will recolonize affected areas very quickly. A monitoring plan is being designed to monitor the effects to nearshore, and offshore borrow site benthos. The presence of the dredge and other construction equipment will be aesthetically displeasing to some people as will the noise from this equipment.

2.0 Need for and Objectives of Action

2.1 Purpose and Need (of the Proposed Action)

The Grand Strand area of South Carolina has become a major recreational and economic resource of the state. Based on the latest information obtained by the South Carolina Department of Parks, Recreation, and Tourism, this area, comprised of Horry and Georgetown Counties, had in excess of 10.6 million visitors in 1991 who created a record breaking total of nearly \$2.2 billion in visitor spending and accounted for approximately 40% of the State's total travel-tourism spending. A major seasonal attraction to the Grand Strand is the coastal beaches which are the basis for the majority of recreational development. Approximately 90 golf courses attract people to the Grand Strand on a year-round basis. Coastal development has proceeded at a rapid pace and now covers practically the entire beach front area. Density has also increased dramatically as single family residences have been replaced by high rise hotels and resort condominiums. The demand for beach access has resulted in an encroachment of development as close as possible to the remaining dune line and in many cases this development has damaged the natural coastal defense system.

The City of Myrtle Beach has completed the second phase of a two-phase nourishment project designed for typical weather and erosion conditions experienced along Myrtle Beach during a one-to-ten year period. The project also resulted in a 45-55 foot wider high-tide beach along the nourished portion within the city limits.

Phase I, placed during the winter months of 1985 and 1986 consisted of the placement of 316,517 cubic yards of fill between 10th Avenue North and 29th Avenue South. Phase II, placed during the winter of 1986 and 1987, added an additional 537,270 cubic yards between 82nd Avenue North and Sunset Terrace; and between 31st Avenue North and 19th Avenue North for a total pay yardage of 853,787 cubic yards. This project placed an average of 19.75 cubic yards of sand per foot of shoreline at an average cost of \$109.61 per foot or \$5.55 per cubic yard. Total project cost was approximately \$4.5 million.

Beach fill was obtained from inland sources and trucked to the front beach where the material was spread using land based equipment. Each truck carried an average of 14.3 cubic yards and during work periods there were an average of 19.34 truck hauls per hour for a total of 59,539 truck loads.

Despite state and local efforts to protect and preserve the beach resources, the problem of protecting existing coastal development from damages due to normal erosion and to abnormal tides, particularly during winter storms and hurricanes still In 1989 Hurricane Hugo struck the South Carolina coast remains. just north of Charleston. Damages to Horry County including the Grand Strand beaches were estimated at approximately \$460 million. The winter storm of 1 and 2 December 1986 resulted in an estimated \$2 million in structural damages in the Grand Strand area. This storm was followed by a second storm in January 1987, which, according to figures obtained by the State Office of Emergency Preparedness, damaged 387 homes and 601 businesses along the coast. Damages in the Horry County/ Georgetown County area were estimated to be about \$13.3 million.



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GRAND STRAND Hurricane Hugo Damage - 1989

2.2 Planning Objectives

The "Economic and Environmental Principals and Guidelines for Water and Related Land Resources Implementation Studies" (The Principals and Guidelines, or P&G) are the principle guidelines for planning by Federal agencies involved in water resources development (USWRC, 1983). Although each project and project setting presents unique problems and opportunities, the Corps of Engineers applies a consistent set of decision criteria to participation in project planning and construction. There are three basic criteria: 1. that there be an economically justified and environmentally acceptable project, 2. that Federal participation be otherwise warranted, and 3. that the project meets current Administration budget priorities.

The Federal objective, as stated in the P&G, is to contribute to national economic development consistent with protecting the nation's environment, pursuant to national environmental statues, applicable executive orders, and other Federal planning requirements.

Economic justification has been a major consideration in the development of civil works projects since the Flood Control Act of 1936. In this Act, Congress required that the Corps recommend a project only "if the benefits to whomsoever they may accrue are in excess of the estimated costs and if the lives and social security of people are not otherwise adversely affected."

If there is an economically justified project, decision on whether and to what extent there should be Federal participation are guided by a concept of the Federal interest that has evolved from legislation, from precedent in project authorization and construction, and from Administration budget priorities. Federal participation is limited in circumstances where there are special and local benefits which accrue to a number of identifiable beneficiaries. The Federal government does not formulate projects based on benefits which are incidental to basic project purposes. The Administration does not budget for a project unless a significant proportion of the outputs have a high budget priority.

Federal planning concerns other than economic include environmental protection and enhancement, human safety, social well being, and cultural and historic resources. Environmental and safety considerations are of prime importance. In developing project modifications, the Corps: - Provides for full consideration of measures to protect, enhance and restore ecological, aesthetic, historical and cultural resources;

- Attempts to obtain the best available information on the environmental effects of plans through an exchange of views and information with resource agencies at all levels of government, affected interests and the public;

- Provides equal consideration throughout planning for environmental, economic, social, financial and engineering factors in plan development, evaluation and modification of the authorized project;

- Attempts to minimize adverse environmental effects, including irreversible commitments of resources, and to mitigate unavoidable losses to the extent appropriate, concurrent with project construction.

Participation in shore protection projects is limited to beach restoration and protection, not beach creation or improvement unless such improvement is needed for engineering purposes. In addition, the Federal cost share is reduced proportionately to the extent that a project protects private shores from beach erosion and land loss.

The recommended project is formulated to insure that the project meets the specific needs and concerns of the general public within the project area; responds to expressed public desires and preferences; is flexible in order to accommodate economic, social, and environmental patterns and changing technologies; is integrated with and is complementary to other related programs in the study area; and is implementable with respect to financial and institutional capabilities and public consensus.

2.3 Study Authority and Background

In response to a resolution by the Committee on Public Works and Transportation of the House of Representatives, United States, adopted 17 November 1981, a feasibility study was conducted to identify problems and needs associated with beach erosion and storm protection along the northeastern coast of South Carolina. The study was completed and a report prepared in October 1987 (revised June 1988). The primary source of borrow material for initial construction and periodic nourishment was identified in the report as the Canal Industries Waterway and International Paper Waterway sites, with additional investigation of offshore sites. Hurricane Hugo struck the South Carolina coast 21 September 1989 causing extensive beach erosion, damage to beach revetment structures, homes, and commercial buildings.

The state of South Carolina responded with an emergency nourishment project which involved transporting sand material from various inland and inlet locations to approximately 15 miles of Grand Strand beaches. Some of the borrow sites were those planned for the authorized project. In addition to borrow sites, the emergency nourishment also changed beach profiles. The new dunes were generally designed with a top elevation of 9.0 feet NGVD and a 15 foot top width. The changes in topography and additional borrow site locations required the pre-Hugo project to be updated. The General Design Memorandum (GDM), which updates the necessary items, includes project design, economic investigations, real estate, and environmental requirements. The Feasibility report contained an Environmental Assessment which was completed in 1987. This Environmental Impact Statement addresses the entire project, including the new borrow sites located offshore. The project was authorized for construction in the 1990 Water Resources Development Act. The authorization was based on the original Feasibility Report and Environmental Assessment.

3.0 Alternatives Considered

3.1 Plans Eliminated From Further Study

As shown in Table 1, all possible alternatives did not meet each established local and Federal planning objectives. The alternatives which best met all objectives were variations of beach fill measures and the stabilization of beaches and dunes by vegetation. However, since the dune system has been destroyed or severely damaged, the stabilization of the dune and beach system by vegetation was not a viable solution. Therefore, only variations of beach fill measures were carried into the intermediate phase of plan formulation.

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TABLE 1

PRELIMINARY ALTERNATIVES CONSIDERED

Possible Alternatives	Local Planning Objectives <u>1</u> / RB FP EC TBE			Other Objectives <u>2</u> / NED EQ OSE RD				
Nonstructural Alternatives (NS)	<u></u>							
No Action Rezoning of beach area Modification of building codes Construction setback line Moratorium on construction Flood insurance Evacuation planning Establish a no-growth program Relocation of structures (building) Flood proofing of structures Condemnation of land and structures Various combinations of above	0 <u>3</u> / 0 0 0 0 0 0 0 0 0 0	0 P P P P 0 0 F F P	000P000P0P	0 P 0 P 0 0 0 0 0	0 P P P 0 0 P 0 0 0 0	00000 000 P P O F -	0 P P P O P P O O O P -	0 P P P 0 0 P 0 0 0 0
Structural Alternatives (S)	_	-		_	-	_	_	_
Beach revetment Beach fill with periodic nourishment Beach fill with periodic nourishment stablized by offshore breakwaters/	0 P	P P	P P	O P	P P	0 P	P P	P P
perched beach Beach fill with periodic nourishment	P	P	P	0	P	P	P	P
stablized by groins Seawalls Stabilization of beaches and dunes	Р 0	P P	P P	0 0	P P	0	0 0	P P
by vegetation Hurricane dune	P P	P F	P P	P P	P P	P P	P P	P P
Removal or modification of detrimental structures Offshore sand sources Inland sand sources	P F F	P F F	P F F	P P P	P F P	P P P	O P P	P P P
Various combinations of the above	•	•	•	-	-	-	-	-

Notes:

- $\underline{1}$ RB Provision of recreation beach
 - FP Protection of flooding and wave damage EC Beach erosion control

 - TBE- Protection of tourist base economy
- 2/ NED- National Economic Development EQ Environmental Quality

- OSE Other Social Effects
- RD Regional Development
- 3/ F Fully meets objective P Partially meets objective
 - - 0 Does not meet objective

A combination of nonstructural measures was also carried forward into the intermediate stage of evaluation. These alternatives included rezoning, building code modification, establishment of setback lines, flood insurance, evacuation planning and other similar nonstructural measures. Most of these alternatives have been at least partially implemented by local government and only some refinement is Although these alternatives can decrease the overall needed. storm impact, they do not substantially reduce the vulnerability to damage of existing beaches and structures. Therefore, a nonstructural plan does not fully meet the objectives of this From the point of view of the economic evaluation, a study. nonstructural plan at this location has approximately the same value as the no action plan.

Hard structure plans which included measures such as bulkheads, groins, and offshore breakwaters were eliminated from detailed consideration due to economic constraints and in recognition of desires and preferences voiced by state and local government representatives. Construction of a dune to provide hurricane surge protection was also evaluated. This would require construction of a dune with a width and height capable of protecting upland property from run up induced flooding and wave attack from storms of hurricane severity. The construction of a 20-year level protection beach fill would provide protection against a hurricane with a surge of approximately 8.8 feet NGVD. However, a project of this size is not justified, nor acceptable to the general public. Protection against larger storms would also be unjustified due to the low elevation of the existing dune system. A hurricane project for a 100-year storm would of necessity have to be constructed along the entire 37-mile study area and the cost of such a project would greatly exceed the benefits. Therefore, during the evaluation of preliminary plans, it was determined that hurricane protection measures for the study area were not justified at the present time.

3.2 Without Conditions (No Action Alternative)

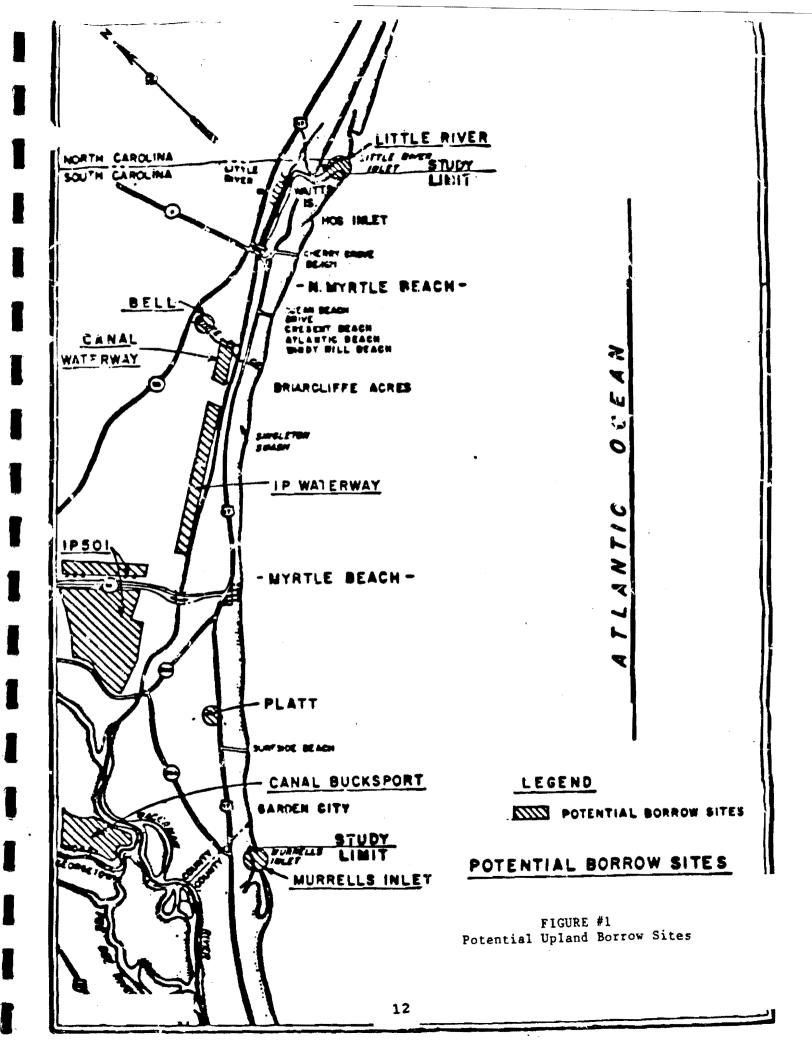
The "no action" alternative would allow the continuation of the erosion and storm damage currently being experienced along the Grand Strand. This alternative would not provide relief from the problems affecting residents and visitors to the Grand Strand and their property. The no action alternative represents the baseline condition and is retained only for comparison with the considered alternatives.

3.3 Plans Considered in Detail

Beach nourishment with periodic nourishment was determined to be the best solution to the problems being experienced in the study area. Four variations of this alternative providing 2,5,10, and 20-year levels of protection were evaluated for each study reach. The volume of sand and berm height and width, and periodic nourishment cycles are the only differences between the four plans. Major damage areas identified for restoration include an 8.6 mile reach in North Myrtle Beach (Reach 1), an 9.0 mile reach in Myrtle Beach (Reach 2), and a 7.7 mile reach in the Garden City/Surfside Beach area (Reach 3).

3.4 Borrow Areas.

Because of the difficulty of locating suitable sources of sand in the study area, a considerable amount of effort was concentrated in locating suitable inland and offshore borrow More than 170 property owners with high potential for areas. inland sand reserves were contacted concerning availability of land and permission to explore their properties. The 170 properties were narrowed to four sites [the Canal Industries Waterway site, Bell, International Paper Waterway site, and International Paper 501 site (south parcel only) | which were selected for consideration for project construction. The Canal Industries Waterway site contained more than 10 million cubic yards of sandy dredged material suitable for beach nourishment. This material was placed in a 425 acre strip along the waterway during initial construction and O&M of the AIWW. The Bell site consisted of a sandy area between Carolina Bays which contained about 537,000 cubic yards of sand. Reserves in sand ridges in the International Paper 501 site (south of 501 only) were estimated at more than 2 million cubic yards. The International Paper (IP) Waterway site was a 326 acre state permitted sand mining area which was used as a source of sand materials for the city of Myrtle Beach nourishments project in 1986 & 1987. Reserves totaled more than 7 million cubic yards of sandy dredged material placed during initial construction and O&M of the AIWW. Because of concerns expressed by state and Federal agencies, it was determined that the most environmentally acceptable sources of sand was the AIWW disposal areas in the Canal Industries Waterway and IP Waterway sites.





EMERGENCY BEACH NOURISHMENT Surfside Beach Following Hugo - 1989

In addition to inland sites, several studies of potential offshore borrow areas were conducted. The first study investigated areas up to 5000 feet of shore. Vibracore sampling revealed much of this area to be hard bottom and live bottom not suitable for beach nourishment. The second offshore study included vibracore sampling from about one to three miles offshore. This study revealed that suitable quantities of sand may be present in: a sand ridge off Garden City; surface cover from Little River Inlet to Cherry Grove Beach; buried channels offshore of Canepatch Creek; and located in the delta offshore of Murrells Inlet (See Figure 2).

A third offshore study involved extensive vibracore sampling (every 2,000 feet apart over the entire area) of the same three areas from approximately 1.5 miles offshore to approximately 5 miles. This sampling identified more than adequate sand supplies for initial construction and periodic nourishment for the 50 year economic life of the project. These same three areas were surveyed for live bottom. During this survey an artificial reef was discovered in the northern most area (surface cover). Because of this reef, the dimensions of this area were shifted south where vibracore sampling indicated an abundance of sand. Live bottom surveys were performed on this new area with no artificial reefs located.

3.5 Recommended Plan

The recommended plan is the most acceptable environmental plan and provides for construction of a protective beach in three separate reaches.

North Myrtle Beach (Reach 1) - Restore about 8.6 miles of beach from Hog Inlet downcoast to White Paint Swash near 48th Avenue South with approximately 2.2 million cy of dredged material obtained from the northern most offshore borrow sites (See Figure 2). Periodic nourishment with about 440,000 cy of material obtained from the same borrow area will be required every 10 years. The initial berm will be constructed to an elevation of 10.0 feet NGVD with a top width of 20 feet. Side slopes will be 1.0 foot vertical and 20.0 feet horizontal.

Myrtle Beach (Reach 2) - Restore 9.0 miles of beach from Bear Creek Swash near 82nd Avenue North downcoast to Midway Swash near 29th Avenue South with approximately 1,830,000 cy of sand obtained from either the Cane North or the Cane South offshore borrow sites (See Figure 2). Periodic nourishment with about 440,000 cy of sand obtained from the same borrow site would be required every eight years, with one 10 year effort requiring 550,000 cy. The initial berm would be constructed to an elevation of 9.0 feet NGVD with a top width of 15 feet.

<u>Garden City/Surfside Beach (Reach 3)</u> - Restore 7.7 miles of beach from near Myrtle Beach State Park downcoast to approximately 1.2 miles south of the Georgetown/Horry county line with about 1.1 million cy of sand obtained from the Surfside offshore borrow site (See Figure 2). Periodic nourishment with about 360,000 cy of material from the same borrow area would be required every eight years, with one 10 year effort requiring 450,000 cy. The initial berm would be constructed to an elevation of 7.0 feet NGVD with a top width of 10 feet.

4.0 Affected Environment.

This section describes the environmental components of the project area that would affect, or be affected by, any of the final array of alternatives.

- 4.1 Physical Environment
 - a. General

The study area encompasses approximately 37 miles of South Carolina's coastline and its environs from Little River Inlet at the North Carolina-South Carolina border to Murrells Inlet. The area extends oceanward to about 18,200 feet from the shoreline and inland approximately 14 miles near the City of Conway. This straight to gently-curving shoreline bordered by the Atlantic Ocean is oriented in a northeast-southwest direction. On the basis of geomorphology, it is classified as an arcuate strand, characterized by wide, flat beaches and breached by few tidal inlets (Hayes et al. n.d.). Referred to as the Grand Strand, the area includes Little River, North Myrtle Beach (Cherry Grove Beach, Ocean Drive Beach, Crescent Beach, and Windy Hill Beach), Atlantic Beach, Myrtle Beach, Surfside Beach, Garden City, and Murrells Inlet. The study area is located in Horry and Georgetown Counties.

b. Climatology

The climate of the area is temperate and is moderated by the nearness of the ocean and the Gulf Stream. Although summers are warm and humid, temperatures of 100 degrees

Fahrenheit or higher occur on the average of less than once a The mean annual temperature is about 64 degrees year. The frostfree growing season averages about 231 Fahrenheit. The first freeze generally occurs around the first part davs. of November and the last freeze near the end of March. Precipitation is well distributed throughout the year with an average of about 50 inches. Percentage of precipitation by seasons is as follows: 18% winter; 20% spring; 41% summer; and 21% fall. Low pressure areas moving northeast along the coast bring heavy amounts of rain but rarely snow during the winter months. During the late summer or fall months, hurricanes occasionally reach the South Carolina coast. Available records indicate that over 70 storms and/or hurricanes have struck the coast. Heavy precipitation usually occurs with these storms.

c. Geology, Soil, Minerals

The project lies along the eastern edge of the Atlantic Coastal Plain Physiographic Province. This province is underlain by sediments of cretaceous to recent age which becomes thicker in a southeasterly direction from the fall line. The materials forming the beaches in the project area consist chiefly of silica sand. On most beaches, a thin bed of peaty clay or sand crops out near mean sea level. This layer is commonly covered except immediately after storms and is more resistent to erosion than the beach sands. Soils in the Myrtle Beach and vicinity commonly belong to the Capers and Wando coastal beach association.

Native beach sand characteristics were determined from grab samples taken from 33 profile lines 4000 linear feet apart along the length of the project. These samples were taken near the surface and at locations of the edge of dune (EOD), +2.8 NGVD, 0.0 NGVD, -2.3 NGVD, -6.0 NGVD, -12.0 NGVD, -18.0 NGVD, and -24.0 NGVD for each profile line. Reach 1 and Reach 2 each had a total of 96 samples while Reach 3 had 72 total samples. The District compared the native beach material with that of the potential borrow site material for grain size and composition compatibility. These samples were analyzed using standard sieve sized 1/2, 1/8, 4, 7, 10, 14, 18, 25, 35, 45, 60, 80, 120, 170, and 230.

<u>Native Beach Materials.</u> The native sand sampled on the beach and nearshore of North Myrtle Beach, Myrtle Beach, and Garden City and Surfside Beaches varied from fine sand size classification to medium sand size classification in both the Unified Soil Classification System and the Wentworth Classification System. In North Myrtle Beach the mean grain size for the beach samples varied from 0.16 mm (2.64 phi) to 1.08 mm (-0.11 phi) with a composite mean grain size of 0.263 mm (1.93 phi). The mean grain size for the nearshore sample varies from 0.11 mm (3.18 phi) to 0.59 mm (0.76 phi) with a composite mean of 0.208 mm (2.23 phi). The composite mean for both the beach sand samples and the nearshore sand samples was 0.235 mm (2.09 phi). Of the 48 nearshore sand samples, eight were not used in the composite. These samples did not appear to be representative due to their large shell content. Of the 48 beach samples, more than 62% had less than 1% visual shell content, and the maximum shell content for a single sample was 21%.

Myrtle Beach grain size varied from 0.20 mm (2.32 phi) to 0.89 mm (0.17 phi) for beach sand samples. The composite mean grain size was 0.44 mm (1.18 phi). The mean grain size for the nearshore sample was 0.16 mm (2.64 phi) to 1.78 mm (-0.83 phi) with a composite mean of 0.50 mm (1.00 phi). The composite mean for both the beach sand samples and the nearshore sand samples was 0.47 mm (1.09 phi). Of the 48 nearshore sand samples taken, 12 were not used in the composite. These samples did not appear to be representative because of their excessive shell content. From the 48 beach sand samples, more than 37% of the samples contained less than 1% visual shell content. The maximum amount of shell content for a single sample was 14%.

The mean grain size of beach sand sampled at Garden City and Surfside Beaches varied from 0.18 mm (2.47 phi) to 1.14 mm (-0.19 phi). The composite mean grain size was 0.44 mm (1.21 phi). The mean grain size for the nearshore sample varied from 0.16 mm (2.64 phi) to 1.34 mm (-0.42 phi) with a composite mean of 0.41 mm (1.29 phi). The composite mean for the beach sand samples and the nearshore samples were not used in the composite due to excessive shell content. Of the 33 beach sand samples considered, 30% contained less than 1% visual shell content. The maximum amount of shell observed for any one sample was 21%.

The wide range of sorting values for both the beach and nearshore sand samples indicate that the material placed on the beaches after Hurricane Hugo has yet to become fully sorted. For North Myrtle Beach the composite sorting value for the beach sand samples was 0.52 and the composite sorting value for both the beach and the nearshore sand samples was 0.55. Myrtle Beach had a composite sorting value for the beach sand samples of 0.91 while the combined composite sorting value for the beach sand samples and the nearshore sand samples was 0.88. The composite sorting value for the beach sand samples at Garden City and Surfside Beaches was 0.88 with a combined sorting value for the beach nearshore sand samples. The varied range of grain sizes from one section of beach to another could also be explained by this. North Myrtle Beach was nourished by material from Hog Inlet, while the material which nourished Myrtle Beach came from inland borrow sites. Garden City and Surfside Beaches were nourished from the deposition basin adjacent to the up-coast side of the jetty at Murrells Inlet.

d. Littoral Drift

When waves approaching the shoreline at an angle are not completely refracted, the breaking waves create a longshore of littoral current. This current is more apparent in the surf or breaker zone than farther out. It carries the beach sand, which has been stirred into suspension by the turbulence of the breaking waves, along the shore parallel to the beach. The sand, which is moved in this way, is known as littoral drift. The term "net littoral drift" refers to the difference between the volume of sand moving in one direction along a beach and that moving in the opposite direction. At Myrtle Beach and adjacent beaches, this directional movement appears to be balanced. Shoreline changes in the vicinity of Myrtle Beach have averaged approximately one foot lost per year during the last half of this century and is due primarily to storm damage erosion and a rising sea level.

e. Water Resources

There are three geologic formations in the area which serve as ground water aquifers, the Tuscaloosa, Black Creek, and Peedee (Cooke, 1936). Most of the well water along the Grand Strand comes from the Black Creek and Peedee formations. The Black Creek formation consists chiefly of dark-gray laminated clay and sand. Water drawn from this formation is soft, highly mineralized, and contains considerable sodium bicarbonate. Many flowing wells in Georgetown and Horry Counties draw their water from this formation. The Peedee formation consists of gray sandy marl interbedded with thin ledges of marlstone. Waters in this formation are soft and contain considerable sodium bicarbonate. The Tuscaloosa formation contains a great deal of sand through which water can circulate freely and as a result is one of the most productive water bearing formations in the Coastal Plain. Water derived from the Tuscaloosa formation is soft and only moderately mineralized.

f. Tides

At Myrtle Beach, the mean tide range is 5.1 to 5.3 feet and the spring range is 5.3 to 5.9 feet (the spring tide is the tide which rises highest and falls lowest when the earth, sun and moon are aligned). Some of the highest observed storm tides in the area were produced by Hurricane Hazel on 15 October 1954. At Cherry Grove Beach, a maximum highwater mark of nearly 17.0 feet above NGVD was observed.

g. Water Quality

Ocean waters in the study area are generally considered to be of high quality and are used for numerous water oriented activities such as swimming and fishing. Salinity is very close to that of the open ocean due to a general lack of freshwater inflow.

- 4.2 Biological Resources.
 - a. Vegetation and Wildlife

As a result of extensive development, the primary terrestrial habitat in the immediate study area consists of urban and built-up lands, such as residential, commercial, industrial, and transportation, communication, and utility corridor areas. Vegetative cover in the area varies from sparse remnants of previous vegetation in areas that have been severely altered to a more natural condition in areas where developers recognized the importance of maintaining areas of undeveloped open space. Many species are displaced when development occurs while other, more gregarious species continue to prosper in suitable habitat in and along the edges of developed areas. Other habitats in the study area include the beach and nearshore ocean, dunes, shrub thickets, and forested areas.

In most areas along the South Carolina coast, beaches are gently sloping transitional areas between open water and upland communities. These communities typically consist of a dry berm zone located beyond the high tide zone, an intertidal zone that is alternately covered and exposed by tidal action, and a subtidal zone that occurs below the low tide line and extends seaward. In the study area, the dry beach berm has generally been severely eroded and the intertidal areas are narrower and steeper due to the extensive development and erosion control activities which have occurred all along the Grand Strand. Patchy areas of near shore and live bottom habitat occur in the subtidal zone (Van Dolah and Knotts 1984) throughout the length of the project area. Hard ground was more prevalent in the area between Garden City and Myrtle Beach than at other areas of the project.

Relatively few species inhabit sandy beaches, but of those that are present many frequently occur in large numbers. Typical inhabitants are beach fleas (Orchestia aqilis) and ghost crabs (Ocypode albicans) in the beach berm; coquina (<u>Donax variabilis</u>), mole crabs (<u>Emerita talpoidea</u>), amphipods and various burrowing worms in the beach intertidal zone; and blue crabs, horse-shoe crabs, sand dollars, and a variety of clams and gastropod mollusks in the beach subtidal areas. In addition, many species of fish commonly occur in the surf zone and deeper nearshore waters. The Atlantic silverside (Menidia <u>menidia</u>), bay anchory (<u>Anchoa mitchili</u>), spot (<u>Leiostomus</u> xanthurus), bluefish (Pomatomus saltatrix), mullet (Mugil cephalus), king fish (Menticirrhus saxatilis), red drum (Sciaenops ocellata), flounder (Paralichtys sp.), and seatrout (Cynoscion nebulosus) are the most common. Although the beach zone is utilized by many species of wading and shore birds along much of the South Carolina coast, much of the project area provides somewhat less than ideal habitat for these species because of extensive development, heavy public use, and severe erosion problems.

Much of the dune system is totally lacking in many areas along the Grand Strand due to the extensive development. Few plant species can tolerate the harsh dune environment of sediment instability, salt spray, and periodic salt water overwash. As a result, vegetative cover generally consists of perennial grasses such as sea oats (<u>Uniola paniculata</u>), and other salt tolerant grasses. Because of a general lack of vegetative cover, wildlife usage is limited to small birds, ghost crabs, reptiles and amphibians, and insects.

Offshore borrow sites.

The offshore ocean borrow sites are subtidal and defined by two distinct bottom characteristics; hard bottom and sand bottom. Animals commonly found on the nearbeach ocean bottom are: sponges, corals, hydroids, bryozoans and ascidians as well as certain anemones, sessile polychaetes, and some arthropods. Most of these animals require hard substratum for attachment. Polychaetes, amphipods, oligochaetes, pelecypods, and decapods represent, among other taxa, the major infaunal assemblages inhabiting sand bottom.

b. Threatened and Endangered Species

In a 24 September, 1991 letter, the Fish and Wildlife Service (FWS) advised that the following threatened and endangered species may be present in the study area:

Listed Species	<u>Scientific Name</u>	<u>Status</u>
Bald eagle Red-cockaded wood-	(<u>Haliaeetus</u> <u>leucocephalus</u>)	- E
pecker	(<u>Picoides</u> <u>borealis</u>) -	E
Wood stork	(<u>Mycteria americana</u>) -	E
Piping plover	(<u>Charadrius</u> <u>melodus</u>) -	Т
Arctic peregrine		
falcon	(<u>Falco peregrinus tundrius</u>) - T
Loggerhead sea		
turtle	(<u>Caretta</u> <u>caretta</u>) -	$\frac{\mathbf{T}}{\mathbf{T}}$
Shortnose sturgeon	(Acipenser brevirostrum) -	E
Canby's dropwort	(<u>Oxypolis canbyi</u>) -	E
Pondberry	(<u>Lindera melissifolia</u>) -	E E
Cooley's meadowrue Rough-leaved loose-	(<u>Thalictrum</u> <u>cooleyi</u>) -	E
strife	(Lysimachia asperulaefolia) - E
Sea-beach pigweed	(Amaranthus pumilus) -	SR
Carolina grass-of-	(Andranchus punitus)	BIC
parnassus	(<u>Parnassia</u> <u>caroliniana</u>) -	SR
Awned meadowbeauty	(<u>Rhexia</u> <u>aristosa</u>) -	SR
Vahl's fimbry	(Fimbristylis perpusilla)	- SR
Godfrey's sandwort	(<u>Minuartia godfreyi</u>) -	SR
Carolina grass-of-		
parnassus	(<u>Parnassia</u> <u>caroliniana</u>) -	SR
Chaff-seed	(<u>Schwalbea</u> <u>americana</u>) -	SR

LEGEND

- E = Endangered
- T = Threatened
- SR = Status Reviews

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In September 1981, the National Marine Fisheries Service (NMFS) provided the following information on threatened and endangered species which may occur in the area.

Listed Species	<u>Scientific Name</u>	<u>Status</u>
finback whale humpback whale right whale sei whale sperm whale	<u>Balaenoptera physalus</u> <u>Megaptera novaeangliae</u> <u>Eubaleana glacialis</u> <u>Balaenoptera borealis</u> Physeter catodon	E E E E
green sea turtle hawksbill sea turtle	<u>Chelonia</u> <u>mydas</u> Eretmochelys imbricata	Th E
Kemp's (Atlantic) ridley sea turtle	<u>Lepidochelys</u> <u>kempi</u>	E
leatherback sea turtle	<u>Dermochelys</u> <u>coriacea</u>	Ε
loggerhead sea turtle	<u>Caretta</u> <u>caretta</u>	Th
shortnose sturgeon	<u>Acipenser</u> brevirostrum	E

4.3 Human Resources

The evaluation of existing and future socioeconomic conditions in the Myrtle Beach Project area is based on land use plans, demographic conditions, economic base conditions, tourism and recreation, and infrastructure. The project includes areas within Horry and Georgetown Counties.

a. Land Use

In 1987, there were 1,177 farms in Horry County. Farm land made up 24.0 percent of the total land area in Horry County. In 1987, there were 224 farms in Georgetown County. Farm land made up 7.2 percent of the total land area in Georgetown County. Forest land made up 62.0 percent of the total land area in Horry County and 73.2 percent of the total land area in Georgetown County. Horry County contains 15,249 acres of state and Federal owned land, 2.1 percent of the total land area. Georgetown County contains 38,435 acres of state and Federal owned land, 7.3 percent of the total land area.

b. Demographics

The total population of Horry County in 1990 was 144,053 inhabitants. This represents a 42 percent increase since 1980. Horry County ranked first in annual average population growth of all counties in South Carolina from 1980 through 1990. The total population of Georgetown County in 1990 was 46,302 inhabitants. This represents a 9 percent increase since 1980.

> Table 2 Population of Incorporated Places within the Study Area

<u>Place</u>

1990 Population

Myrtle Beach City	24,848
North Myrtle Beach City	8,636
Atlantic Beach Town	446
Briarcliffe Acres Town	552
Surfside Beach Town	3,845

c. Economic Base and Income

Income. In 1989 the per capita income in Horry County was \$13,122. In Georgetown County the per capita income was \$11,191. In 1991 the median family income in Horry County was \$29,100. In Georgetown County the median family income was \$31,600.

Table 3											
	Ρe	er	Capita	Inc	ome	and	Median	Fam	ily	In	come
0	f	In	corpora	ted	Pla	ces	within	the	Stu	dy	Area.

Place	1989 Per Capita Income	1979 Median Family <u>Income</u>
Myrtle Beach City	\$11,067	\$16,904
North Myrtle Beach City	12,290	18,496
Atlantic Beach Town	5,314	9,063
Briarcliffe Acres Town	22,347	28,182
Surfside Beach Town	11,555	19,542

d. Housing

The number of housing units in Horry County increased from 29,109 units in 1970 to 89,960 units in 1990, an increase of 209 percent. The number of housing units in Georgetown County increased from 10,813 units in 1970 to 21,134 units in 1990, an increase of 95.4 percent. The median value of homes in Horry County increased form \$42,900 in 1980 to \$75,600 in 1990, an increase of 76.2 percent. In Georgetown County the median value of homes rose from \$36,000 in 1980 to \$63,800 in 1990, an increase of 77.2 percent. In 1990 there were 17,566 renter occupied units in Horry County. The median rent was \$350 per month. In 1990 there were 3,354 renter occupied units in Georgetown County. The median rent was \$232 per month.

e. Employment

In 1990 the civilian labor force in Horry County was 73,880, an increase of 1.8 percent from 1989. In 1990 the civilian labor force in Georgetown County was 22,880, an increase of 5.8 percent from 1989.

Table 4 1989 Employment by Sector for Horry and Georgetown Counties

Sector	Horry <u>County</u>	Georgetown <u>County</u>
Agriculture	259	238
Mining	В	А
Construction	3,758	655
Manufacturing	6,670	5,263
Transportation and		
Other Public Utilities	1,517	445
Wholesale	1,840	305
Retail Trade	17,592	3,755
Finance, Insurance, and		
Real Estate	4,077	607
Services	15,712	2,367
Unclassified Establishments	Ē	C
_		

A:	0	-	19	employees.
В:	20	-	99	employees.
С:	100	-	249	employees.
D:	250	-	499	employees.
Е:	500	-	999	employees.



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f. Tourism

Tourism is the main industry in the Grand Strand area. In 1991, tourism generated \$2.1 billion throughout the Grand Strand. Area attractions include the beach, golf courses, amusement parks, shopping malls, fishing piers, charter boats, restaurants, and festivals, such as the Sun Fun Festival and Canadian - American Days.

The 90 golf courses in the area alone generated \$350 million. Surveys showed the average party of four visiting the area for the Sun Fun Festival spent \$260 per day.

The total tourism-generated expenditures can be broken down as follows:

Food Expenditures	31.1%
Transportation Expenditures	29.4%
Lodging Expenditures	21.2%
Retail Expenditures	10.9%
Entertainment Expenditures	7.48

The accommodations tax money collected in Horry County in 1991 was \$6,415,997, an increase of 16.1 percent from 1990. Georgetown County collected \$356,910 in 1991, a decrease of 2.8 percent from 1990. In Horry County the net revenue received from accommodations tax in 1991 was \$5,527,686, an increase of 17.4 percent. In Georgetown County the net revenue received from accommodations tax in 1991 was \$380,037, a decrease of 2.1 percent from 1990.

Table 5 Economic Impact of Travel on Horry and Georgetown Counties, 1988.

	Horry <u>County</u>	Georgetown <u>County</u>
Total Travel Expenditures (in thous.)	\$1,587,257	\$73,056
Travel-Generated Payroll (in thous.)	\$308,245	\$13,696
Travel-Generated Employment (jobs)	36,389	1,647
State Tax Receipts (in thous.)	\$91,523	\$4,243
Local Tax Receipts (in thous.)	\$18,724	\$621

The Myrtle Beach State Park is located in Horry County. In 1990 there were 1,100,218 total visits to the state park. This ranks above all other state parks in South Carolina.

27

g. Infrastructure.

Horry County contains 342.80 miles of state primary system highways and 974.12 miles of state secondary system highways. Georgetown County contains 146.83 miles of state primary system highways and 499.78 miles of state secondary system highways.

Within Horry County there are three airports. There is a basic transport airport in the town of North Myrtle Beach, an air carrier airport in the Myrtle Beach area, and a military airport. The military airport has been selected for closure in 1993 in response to the Base realignment and closure act. This base will be available after closure for alternate uses by either Horry County or the City of Myrtle Beach.

4.4 Cultural Resources

A survey using underwater video and side scan sonar of the affected ocean bottom sites has been completed. The survey was completed by simultaneously towing a side scan sonar system and a television camera mounted on a sled. The tows were spaced 200 meters apart over the entire areas of each offshore borrow site. All five borrow areas surveyed contain a few hard targets which may be non-natural.

5.0 Environmental and Socioeconomic Consequences

5.1 Physical Environment

a. Air Quality

Air pollution derived from the dredge and other construction equipment should be negligible during both initial construction and periodic nourishment of the project. It is

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Stender, Bruce W.; Van Dolah, Robert F.; Maier, Phillip; 1991. <u>Identification and Location of Live</u> <u>Bottom Habitats in Five Potential Borrow Sites of</u> <u>Myrtle Beach, SC.</u> Marine Resources Division; South Carolina Wildlife and Marine Resources Department, Charleston, SC. reasonable to assume that any impacts would be localized and of relatively short duration. Coastal winds prevent the buildup of automobile, boat, industrial and construction produced air pollutants.

b. Noise

Operating dredges are generally quiet and contribute less to ambient noise levels than normal motor and speed boat traffic. Offshore pumps are not expected to impact the ambient noise level as they will be far enough removed from the beach to be heard. Bulldozers will be working on the beach around the clock and may impact adversely the ambient noise level. The bulldozers will be muffled and impacts will be restricted to the immediate construction reach.

c. Water Quality

There will be short-term adverse water quality impacts during the construction period of this project. Dredging the proposed borrow areas will generate turbidity and sedimentation impacts within the immediate vicinity of the operation⊥ , but the generally large grain size of the material will keep the area of impact small and will ensurg that there are no impacts beyond the period of construction.² The period of construction will be approximately 12 months each for the three nourishment reaches. Similar short-term water quality impacts will occur at the deposition sites along the 26-mile project shore. Fill operations will deliver a slurry of sand to the receiving shore, increasing turbidity in the immediate This effect, however, will not be significant since area. turbidity levels in the high-energy surf area are naturally high. Depths below the existing grade at the borrow sites will average less than two feet. Because of this, there is not expected to be any long term decrease in water quality at these Periodic beach nourishment, which is expected to be sites. required every 8 or 10 years, will have water quality impacts similar to those for initial construction. A 401 Water Quality Certification has been received from the South Carolina Department of Health and Environmental Control.

5.2. Biological Resources

a. Fish and Wildlife

The effects of the beach nourishment project on population levels of the coquina clam, mole crabs, and other invertebrate species inhabiting the beach intertidal zone will result in temporary adverse impacts to these organisms.³ These animals are important members of the food chain because they are preyed upon by a variety of commercially and recreationally important fish species and shore birds.

During preparation of the feasibility report for storm damage reduction at Myrtle Beach and vicinity (1987), the U.S. Fish & Wildlife Service provided an accompanying Coordination Act Report (CAR). This CAR dealt primarily with effects to fish and wildlife inhabiting proposed upland borrow sites. Since upland borrow sites are no longer being considered for beach nourishment, most of the service concerns are no longer applicable. However, a concern which did not involve upland borrow sites was the incorporation of a biological monitoring program into the recommended plan to determine the long-term impacts of beach nourishment on benthic populations and the significance of both short-term and long-term reductions in benthic productivity on fish and wildlife populations in the project area. It was the District's position in 1987 and continues to be, that inclusion of a costly long-term program to monitor impacts to benthos inhabiting the intertidal beach area proposed for nourishment would not be a sound investment of local and Federal funds. Since animals of high energy beaches are continually subjected to the effects of erosion and accretion and major physical changes resulting from storms and hurricanes, which in many cases are much more severe and widespread than the effects of the proposed nourishment project, beach nourishment and periodic nourishment would not unduly stress beach and intertidal fauna beyond their adaptive capabilities. Published accounts⁴ of the effects of beach nourishment with sandy materials support the conclusion that adverse affects are generally short-term in nature, and the Corps believes the results of the monitoring program being conducted for the Myrtle Beach project support this conclusion. In addition, it must be recognized that beaches in much of the study area have been eroded to the point that they provide less than ideal habitat for many of the species of concern. This condition will likely persist or become much worse before project construction is initiated. As a result, we feel that the long-term benefits to be derived from providing a more stable beach environment far outweigh short-term adverse impacts which may result from placement of nourishment materials.

This does not mean however, that the District would not support a monitoring plan for nearshore and offshore borrow sites. A plan is currently being developed for consideration.

The proposed sandfill operation on the project beaches will cover an area of the shore and nearshore. The fill will extend to a maximum of approximately 3 feet below NGVD with a deposit of sand for the entire 25.4-mile project length. Approximately one-third of this area of beach fill, will be raised from tidal or subtidal elevations to above the level of mean high water. The tidal zone will be displaced offshore from its present location and will experience no net loss in total area. In some areas of Myrtle Beach where there is little or no existing beach at high tide, the project will provide an increase in high tide beach area as the tidal zone is pushed offshore from the face of sea walls to a more gradual sandy beach slope. Much of the increase in beach and beach slope will result in a net loss of shallow nearshore (Littoral) zone.

The loss of (Littoral) zone area will mean a direct reduction in habitat for benthic marine invertebrates. This loss is negligible in view of the vast amount of existing nearshore area available. The loss of benthic marine invertebrates which currently inhabit the nearshore will be a short-term impact, since the new sand bottom will begin to be recolonized shortly after construction ceases and recolonization should be complete within three-to-six months following beach nourishment⁵. Tidal zone species will have an area of habitat equivalent to that at present. Nourishment materials will be clean sand having a grain size similar to that of the existing beach and should be rapidly recolonized following completion of initial nourishment and periodic nourishment. Since animals associated with high energy beaches are continually subjected to effects of erosion and accretion and major physical changes resulting from storms and hurricanes, initial construction and periodic nourishment will not unduly stress beach and intertidal animals beyond their adaptive capabilities.

There is no anticipated adverse effect on shore birds which loaf and feed on the beach. In fact the beach, after initial construction, may be enhanced for shore bird use. Loss of benthos and epibenthos associated with sandy ocean bottom will be the most direct impact in the borrow areas for this project. Some mortality will occur as organisms pass through the hopper dredge and pumping plants or as a result of being placed in the beach environment. Undoubtedly some benthic organisms, especially sessile species, will be buried by resuspended and redeposited sandy sediments. This effect is expected to be minimal because hopper dredges, which operate like a large vacuum, do not suspend material into the water column in significant amounts. Due to the rich diversity and abundance of invertebrates and fishes associated with live bottom, considerable effort has been made to identify the nature and extent of these areas. Television and side scan sonar equipment were used in surveys conducted in 1991 - 92 to document characteristics and identify the location and extent of bottom communities within the borrow sites. Sufficient sand deposits are available in the offshore sites to completely avoid hard bottom communities and still construct and maintain the project beaches. Avoidance of these areas is part of the construction plan. In addition to avoidance of the hard bottom areas, a monitoring plan to collect quantitative data on both the benthic and epibenthic biomass within the offshore borrow areas will record their recovery following dredging. Since the water quality conditions and bottom substrate in the borrow sites will not be significantly altered from those at present, there should be no serious impediment to the recovery of the bottom fauna.⁶ The depth of furrows left in the bottom by the hopper dredge drag head will be determined by dredge speed, bottom conditions, etc. but is not expected to exceed two feet.

The project will have no serious direct impact on marine fisheries. Some bottom fishes may be entrained in the intake stream of the hopper dredge, but most fishes are active swimmers and can avoid areas of disturbance. There will be little impact to fish eggs and larvae because the dredge areas are not sites where these life stages are concentrated. The impact to fisheries will be due to the reduced forage base within the borrow area immediately following construction as a result of the destruction of benthos and epibenthos. Because benthic and epibenthic recovery is expected to be rapid following project completion, this impact to fisheries is anticipated to be short-term. There is some evidence to show that the creation of borrow furrows may actually enhance fisheries by attracting fish to these areas of changed bottom contours, a situation that may be related to the "edge" effect, or ecotones. Sampling for benthic and epibenthic recovery and water quality parameters will help monitor project impacts and may assist with predicting impacts to shrimp, crabs, etc. which may be attracted to the areas of damaged bottom contours.

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Stender, Bruce W., et. al., 1991. <u>Identification and</u> <u>Location of Live Bottom Habitats in Five Potential</u> <u>Borrow Sites Off Myrtle Beach, SC: Report to U S</u> <u>Fish and Wildlife Service</u>, Marine Resources Department Charleston, SC.

b. Threatened and Endangered Species

Coordination with the National Marine Fisheries Service and the Fish and Wildlife Service revealed that their primary concern relates to the effects of the proposed project on loggerhead sea turtle nesting habitat. A Biological Opinion Prepared by the U.S. Fish and Wildlife Service in accordance with Section 7 of the Endangered Species Act states that construction during the nesting season can cause harassment and disturbance to nesting turtles. It further states that nesting activity in the project vicinity is low and that nest surveys, which would be required if construction occurs during the nesting season, would reduce the likelihood of nest destruction. The project plan is to implement nest surveys and relocation The nest survey and relocation activities will begin 65 plans. days prior to beach construction activities. Construction occurs during the nesting season. Nest surveys and relocations will be conducted by personnel trained in nest survey and relocation procedures, and with a valid South Carolina Wildlife and Marine Resources Department (SCWMRD) permit. Nests also will be relocated between sunrise and 10 AM each day, and the relocation will be to a nearby self-release beach hatchery or other safe beach location where artificial lighting will not conflict with hatchling orientation. Also, the project construction plans and specification will provide for plowing of the beach after construction (if compacted), to a depth of 36 inches and to level sand escarpment etc. to facilitate nesting. The service recommended that "night time lighting on the dredge should be minimized". This and other construction recommendations will be written into the contracting specifications. It is the opinion of the service that if these provisions are provided, then the project would not likely jeopardize the continued existence of the loggerhead sea turtle.

c. Other Environmental Factors

There are no wildlife preserves, important agricultural lands, wild and scenic rivers, natural land marks, recognized scenic areas, or any other environments of special interest with the exception of Hurl Rock located where it could be impacted by the proposed project. Hurl Rock, a limestone outcropping at the same elevation as the beach, will be covered over with sand. This project will not involve any hazardous or toxic waste. This project is consistent, to the maximum extent practicable, with the South Carolina Coastal Zone Management Program and the South Carolina Coastal Council has concurred that the proposed activities are consistent.

5.3 Effects of the Project on Human Resources

The beach nourishment project will impact Horry and Georgetown Counties in a positive manner. Without the project, tourism could be expected to decrease or remain the same due to the lack of an adequate beach front. Therefore, travelgenerated expenditures and employment could be expected to be stagnant. However, the project will allow Horry and Georgetown Counties to continue growth in these areas at the current rates. In short, the project will allow Horry and Georgetown Counties to progress at the status quo rates.

a. Recreation

The proposed project will significantly improve opportunities for recreational beach use. Where beaches now are narrow or nonexistent, a usable recreational beach 50 - 100 feet wide will stretch 25.4 miles along the project shore. This will draw additional visitors to the South Carolina shore. Recreational fishing, sunbathing and swimming will be temporarily affected by the project since the public, including fishermen, will not be allowed to enter active work areas. However, since the project will be constructed in sections and only those sections actually under construction will be closed to the public, impacts to these activities will be localized and relatively short-lived.

b. Aesthetics

Visual and aesthetic features include the Atlantic Ocean and a narrow beach along much of the project length. There is very little evidence of a dune system along the project length. Man made bulkhead and riprap form the landward side of the nourishment zone for much of the project length especially at Myrtle Beach. A slight increase in the berm height will not reduce the ocean view. Conversely, the nourishment project will provide an attractive and usable all-tide beach. Temporary degradation of aesthetics will occur on the beach during sand placement and movement.

5.4 Cultural

Reference Section 4.4; Hard targets identified during remote surveys of Bottom characteristics within the offshore borrow sites will be avoided during initial construction and periodic nourishment operations. The South Carolina Department of Archives and History has concurred with the opinion that avoidance of these hard target areas is an effective way to avoid any effects to properties that might meet National Register criteria. There are no Historical or Archaeological features within the beach nourishment zone which would be affected by the placement and movement of sand.

6.0 Any Probable Adverse Effects Which Cannot Be Avoided

The principle adverse effects of constructing the recommended project are related to the dredging of sand from offshore borrow sites and placement as well as movement of the sand once it is on the beach. The hopper dredging would temporarily increase turbidity in the immediate vicinity of the dredge and in the immediate vicinity of the beach where the material is being pumped. The effects from turbidity associated with this project would be minor because hopper dredging, which operates like a large vacuum, does not cause significant turbidity plumes. In addition to a minor increase in turbidity, which could temporarily affect the water quality, the dredging may destroy benthic organisms picked up and pumped to the beach. Placement of sand on tidal and subtidal beach would smother some beach inhabitants. The presence of the dredge and other construction equipment will be aesthetically displeasing to some people as will the noise from this equipment.

7.0 The Relationship Between Local Short-term Uses of Man's Environment and the Maintenance and Enhancement of Long-term Productivity.

The recommended project would serve both the short-term and long-term interests of the local economy by providing immediate and continuing relief from continual damage to the beaches and by enhancing the economic growth of the area by attracting additional tourism and beach related commerce to the area. 8.0 Any Irreversible and Irretrievable Commitment of Resources Which Would Be Involved in the Proposed Action Should It Be Implemented.

The project would not cause any known significant curtailment of the diversity and range of beneficial uses of the local environment. The labor, fuel, and material associated with construction would be irreversible and irretrievably committed.

9.0 Comments and Responses

COUNTY

<u>Georgetown</u> County

<u>COMMENT (1):</u> Several times the report lists Hurricane Hugo as striking in 1987. The correct date is 1989.

<u>RESPONSE:</u> The indicated corrections have been made in the final EIS.

<u>COMMENT (2):</u> Page 15 4.1 a - General - The last sentence indicates the study area is in Horry County. About one half of Garden City is in Georgetown County.

<u>RESPONSE:</u> Noted. Georgetown County is included in text.

<u>State</u>

South Carolina Wildlife and Marine Resources (SCWMRD)

<u>COMMENT (1):</u> The DEIS recognizes existing live bottom communities in the vicinity of offshore borrow sites, and states that these areas can be completely avoided during borrow activities. The current document lacks specifics on methods to be used in avoiding live bottom habitats. Given the sensitivity of live bottom habitats and the level of accuracy associated with dredging operations, we feel it necessary to maintain buffer areas around live bottom communities. Buffers of at least 200 meters should be maintained between dredging operations and identified live bottoms. Where feasible, a 500 meter buffer would be preferable.

<u>RESPONSE:</u> Areas of live bottom habitat were identified in a side scan and video survey conducted by SCWMRD during 1992. The

identified live bottom areas will be shown on the contract dredging drawings. The dredging industry has sophisticated electronic positioning equipment to accurately locate and avoid these areas with an established 200 meter buffer zone.

<u>COMMENT (2)</u>: We also feel that the environmental review for this project should consider changes in live bottom communities, including monitoring prior to future renourishment projects to revalidate the presence or absence of these communities.

<u>RESPONSE:</u> Future periodic nourishment will consider location of live bottoms, depth of suitable material, grain size of material, and location of borrow sites to nourishment area(s). Additionally, a monitoring plan is being developed with SCWMRD to assess the changes and impacts to the sandy borrow sites.

<u>COMMENT (3):</u> Live bottom communities have also been identified in the nearshore zone off Myrtle Beach. There is no evidence that impacts to the nearshore hard bottom habitats will be short-term. In fact, our department would expect just the opposite, at least during the 50 year project period. Potential impacts to these resources as a result of beach nourishment and subsequent sand migration are not addressed in the DEIS. We recommend that nearshore live bottom habitats be mapped and a program developed to monitor the movement of discharged materials and its impact on these communities. This information will be essential in the environmental review of future renourishment projects in this area.

<u>RESPONSE:</u> In general, patchy areas of Nearshore hard and live bottom habitat in the project area was identified by Van Dolah and Knott in 1984 in a report entitled <u>A Biological</u> <u>Assessment of Beach and Nearshore Areas Along the South Carolina</u> <u>Grand Strand</u>. The bulk of the hard bottom habitat is located in the Myrtle Beach reach. The scattered areas of hard bottom areas located in water 5.5 NGVD or less is subject to direct fill by sand. A monitoring plan is being developed with the S.C. Wildlife and Marine Resources Department (SCWMRD) to assess the secondary impacts of sand movement on nearshore hard bottom areas in water depths greater than 5.5 NGVD. <u>COMMENT (4):</u> The recovery rate of benthic communities needs to be fully documented, especially since several previous studies have documented relatively, long-term impacts at these sites on other areas of the region. The DEIS indicates that benthic recovery rates will be monitored, but the document should not suggest that impacts will probably be minimal. In fact, impacts on the benthic resources will probably be significant since these communities are largely restricted to the upper 15-20 cm of bottom sediments. Although it is likely that the proposed dredging method will only result in short-term impacts, the effects should be monitored to ensure that this is the case.

<u>RESPONSE:</u> An extensive review of the literature of other beach renourishment projects have shown that benthic communities recover quickly.^{8,9} However, a plan is being developed to monitor the recovery rate of benthic communities by SCWMRD staff for at least the initial renourishment effort at Myrtle Beach.

<u>COMMENT (5):</u> The review of impacts to threatened and endangered species in the current document is limited to nesting sea turtles. Sea turtles are present in offshore waters proposed for dredging and the potential exists for mortality or turtles as a result of entrainment during hopper dredge operations. For this reason, we feel attention to this issue is warranted. Dredging operations should be monitored to avoid negative impacts to turtles and to ensure no loss of these animals. We recommend that an observer be on board dredging vessels during the warmer months (April 1 - November 30) and all monitoring results coordinated with our department.

<u>RESPONSE:</u> Trained turtle observers will monitor all dredging activities during the period April 1 - November 30.

South Carolina Department of Parks, Recreation, and Tourism

<u>COMMENT (1):</u> Page 21-4.2.6 Entitled Threatened and Endangered Species - It is not clear if the Fish and Wildlife species list is the National list or the South Carolina list. As you know, some species listed in the National list as threatened are listed as endangered on the South Carolina list. Also a legend as to the "status" column's abbreviations would help clarify the lists of the Fish and Wildlife Service and the National Marine Fisheries Service. <u>RESPONSE:</u> The suggested changes have been made in the final EIS.

<u>COMMENT (2):</u> Page 1, 8, 10, 14 and 15 make reference to the National Geodetic Vertical Datum, NGVD, assumed to be 1929 datum while pages 16 and 30 reference Mean Low Water Datum and while page 19 references Mean Sea Level. Referencing three different datums can be confusing; and with only the study's information, it is impossible to accurately convert between the datums. Since there is a small numerical difference between NGVD and Mean Sea Level and an even bigger difference between NGVD, Mean Sea Level, and Mean Low Water, I would recommend the study be on a single datum. You might even find it to be more advantageous to convert to the North America Datum (NAD) 1988 depending on your past data and future accuracy requirements.

<u>RESPONSE:</u> Concur that only one horizontal datum (NAD 83) and one vertical datum (NGVD 29) should be used. Corrected in text.

South Carolina Department of Highways and Public Transportation

<u>COMMENT (1): If upland borrow sites are used (pp 11-12),</u> they could impact future projects Conway Bypass and/or Carolina Bays Parking.

<u>RESPONSE:</u> This project will not use upland borrow sites.

<u>South Carolina Department_of Health</u> <u>& Environmental_Control</u>

<u>COMMENT (1):</u> <u>SCDHEC must issue water quality certification</u> <u>pursuant to Section 401 of the Federal Clean Water Act.</u> <u>Certification will be issued if the work will not violate</u> <u>State water quality standards.</u>

<u>RESPONSE:</u> This work is in compliance with section 401 of the Federal Clean Water Act (FCWA) and will not violate state water quality standards. NOTE: A section 401, FCWA certification was issued on November 19,1992.

<u>Federal</u>

United States Environmental Protection Agency

<u>COMMENT (1):</u> EPA remains equivocal regarding the issue of pumping sand onto an eroding shoreface. Generally, we have not had significant opposition to beach nourishment when it provides a disposal site for a proximate, already authorized navigation project. However, the key factor in our concurrence was whether or not biologically sensitive resources would be adversely affected through the use of this disposal method. In this particular case the value of the threatened structures, declining width of the recreational beach, and the perceived need to provide continued economic potential to shorefront property owners serve as the rationale for beach nourishment.

<u>RESPONSE:</u> No response required.

<u>COMMENT (2):</u> The purpose and needs statement notes that these societal factors subsume the minor environmental losses resulting from the proposed beach fill. The basis for the characterization of minor losses is the observation that the surf zone is inherently unstable. We acknowledge that the surf zone places pronounced stresses on the biota which reside there, however, these organisms are evolutionarily attuned to these perturbations and their natural seasonal rhythms. The magnitude of the activities associated with renourishment transcends all but the most catastrophic natural processes. Moreover, the necessity of subsequent renourishment due to continuing erosion means that the periods of natural equilibrium can be short.

<u>RESPONSE:</u> No response required.

<u>COMMENT (3)</u>: We have some concerns about this proposal from a cumulative standpoint. We would like to know how many other coastal areas of the Charleston District are experiencing similar erosion and/or other marine processes which will require nourishment activities to protect development immediately adjacent to the ocean? The cost potential, environmental and otherwise, of providing similar protection to these areas needs to be factored into federal agency planning as a total package rather than as increments.

RESPONSE: Other South Carolina coastal areas which are experiencing erosion include (but are not limited to) Folly Beach, Edisto Beach, Hilton Head, and Hunting Island. Folly Beach is currently under initial construction. Cost potential, environmental and otherwise, for the Folly Beach Project was included in that Project's General Design Memorandum (GDM) dated May 1991 (REVISED). At your request, copies of this GDM will be furnished to your office. As of this date, Edisto Beach, Hilton Head, and Hunting Island either do not qualify for Federal assistance or have declined to be non-Federal sponsors for nourishment projects. Although planning as a total package rather than as increments may be the preferred alternative, each project has to be studied and justified individually. Several beaches along the South Carolina coast such as Hilton Head, Hunting Island, Seabrook Island, Pawleys Island, Litchfield Beach, Garden City, Myrtle Beach, and North Myrtle Beach have been privately nourished in the past with minimal environmental effects.

<u>COMMENT (4):</u> An unstated problem at Myrtle Beach is the election of home owners, businessmen, etc., in conformance with the current zoning regulations to intensify development in this attractive, but high risk area. Given the amenities associated with living on the shoreline, this may be understandable. Nonetheless, Corps of Engineers' publications have well documented that these coastal areas are dynamic features experiencing almost daily fluctuations due to marine processes.

<u>RESPONSE:</u> Acknowledged. No response required.

<u>COMMENT (5):</u> An examination of the papers - "Saving the American Beach" (results of the Skidaway Institute of Oceanography Conference of America's Eroding Shoreline, March 25-27, 1981), "Greenhouse Effect and Sea Level Rise -A Challenge for This Generation," edited by Michael Barth and James Titus, or "The Beaches are Moving" by Wallace Kaufman and Orrin Pilkey, have been helpful in our understanding of the long-term overall public interest in these kinds of projects. Quite simply, given the comprehensive nature of the problem and the magnitude of the forces involved, we are uncertain that maintenance of an increasing number of these nourishment projects is feasible.

<u>RESPONSE:</u> Periodic nourishment and maintenance have been factored into the economic analysis of this project and has shown a benefit/cost ratio of better than 1:1. We believe that we can physically and economically maintain beach projects as have been demonstrated with past beach nourishment projects. <u>COMMENT (6):</u> All of the above notwithstanding we are sensitive to the economic and societal benefits accruing from individual beach nourishment projects. However, the local sponsors should be made aware of the possibility that ultimate economic losses could actually be greater due to continued intensification of land use predicated in large measure on the assumption that a beach will always be present in front of the property. These observations may not prove especially compelling to the local sponsors right now, but we would be remiss not to indicate that the technical insight/understanding on the long-term effectiveness of beach nourishment has been called into doubt by some coastal geologists.

<u>RESPONSE:</u> The local sponsors are well aware of short-term and long-term economic responsibilities.

COMMENT (7): In this regard, an important point to emphasize is that "short-term" protection is all that is being offered. At the end of the project life it is conjectural whether the present erosion situation will be any different. The EIS did not indicate whether the exact cause of the beach losses is known. At some point a study to determine the causal reason for this erosion should be considered in an attempt to see if a more lasting solution While not seriously considered, the is available. nonstructural alternative of building relocation may provide the only long-term solution to the situation. The nourishment proposal may merely postpone the inevitable. In the light of recent decisions to restructure federal funding as well as changes in the cost sharing mechanisms, subsequent evaluations should factor in the possibility that the local sponsor may have to increase its financial commitment over the projected life of the project.

<u>RESPONSE</u>: Beaches along the South Atlantic coast have historically eroded and accreted along varying reaches. No attempt to determine the causal reason for erosion along the Grand Strand was attempted due in part to the magnitude of the project and the general assumption that the gradual sea level rise will cause continued beach erosion. The local sponsors are aware of the financial responsibilities for maintaining a usable beach and have weighed these responsibilities against benefits.

<u>COMMENT (8):</u> The ultimate use of the selected borrow sites (Surfside and Cane North and South) should be examined in the following contexts: long-term effect on the sand budget of the adjacent shoreline, compatibility of the borrow with native beach material, and their percentage of fines. The shoreline of these beach sites is currently degrading. If the material from the borrow site is moved directly onto the shoreface, how will this affect future onshore sediment movement via natural incremental processes? We are concerned that the present instability may be exacerbated and/or the maintenance frequency may have to be shortened. The possibilities associated with what is effectively a mining action should be determined now rather than after the fact.

<u>RESPONSE:</u> The borrow sites are designated to be approximately 1.5 to 5 miles offshore beyond the depth of closure. Therefore, future onshore sediment movement via natural incremental processes will not be affected.

<u>COMMENT (9):</u> We assume that the computer model, DUNE or an analog, was used to evaluate this project. We are interested in the results of this modelling since one of its basic components in determining storm reduction benefits predicates that the amount of material eroded must equal the amount deposited. If the offshore area has been mined of material, then it would appear that the model results would be influenced. The extent of the "influence" should be determined during this planning phase.

<u>RESPONSE:</u> The DUNE computer model was used to develop cross-shore movement during storm events. The movement of material was within the nearshore area (less than 1500 feet from the shoreline). Since the borrow sites are 3 to 5 miles offshore, these borrow sites had no influence on the model results.

<u>COMMENT (10):</u> A large number of vibracore samples were taken throughout the borrow area. A comparison of the textural classes of this borrow sand has already been made with the current material on the subject beaches. However, since the native beach has been modified by the addition of sand from various other sources, compatibility may be more problematic than the text implies. It may be necessary to shorten the frequency of renourishment due to increased erosion in this regard. The consequences, environmental and otherwise, of this possibility should be examined in the final EIS. <u>RESPONSE:</u> The vibracore borings were analyzed and the results of this analysis are provided in the Myrtle Beach Storm Reduction Project GDM. At your request, this GDM will be provided to your office.

<u>COMMENT (11):</u> Additionally, these cores should be examined to determine the percentage of fines in the proposed fill. It has been our experience that even a small percentage of silt and clay fractions in beach fill can lead to long-term turbidity problems at a renourished beach. The percentage of fines and dissimilar fill material determine the degree to which the beach will be "overbulked" to factor in losses due to wave action.

RESPONSE: The District office concurs that compatibility may be very difficult to predict because the native beach has been modified by the addition of sand from various other sources. However, overfill factors were determined using the Adjusted Shore Protection Manual Technique. James' curves (from James, 1975), showing isolines of adjusted overfill factors for values of phi mean difference and phi sorting rations were utilized. By using James' curves, a graphical determination of associated overfill factors was made. Also, the District excluded areas within the borrow sites which had fines exceeding 25 percent of the core sample. Fines were defined as material which would not be retained on a standard sieve size of 200. At the time of final design, additional core samples will be collected and used to determine the exact area which will be used during initial construction. One of the borrow site selection factors will be material compatibility. The analysis of the borrow sites and native beach at Myrtle Beach and vicinity comprise a major portion of that project's GDM. At your request, copies of this finalized GDM will be provided to your office.

<u>COMMENT (12):</u> The storm damage model together with its component elements used for this project should be discussed. we are particularly interested in the assumptions used in the development of an estimate of annual storm damages compared to different scenarios of sea level rise. We would like to be able to determine how the potential for an increase in the present rate of sea level rise would influence this project. If an accelerated rise does prove to be the case, the details of the impact(s) should be assessed. <u>RESPONSE</u>: The impact on sea level rise was not included in the economic analysis. A figure for sea level rise was computed for the GDM on an annual basis and is included in the General Engineering Design and Cost Estimates (Appendix 1 of the GDM). The sea level rise projected would amount to less than half a foot over the life of the project and was not considered to have a significant impact on the amount of future periodic nourishment that would be required to maintain the designed project.

<u>COMMENT (13)</u>: Since this is a reformulation, the benefits generated by project construction were not stated. It has been our experience that they are usually a significant subset of the total value of threatened beach front property. The final EIS would be improved if the components of the latter figure were presented. More precisely, how much of this total value figure is a function of the housing value, per se, and how much has to do with its location immediately adjacent to the shoreline? This information is very important since the second element is immediately affected by the degree of shoreline stability. In this particular case the shoreline is degrading; therefore, just how this property should be valued is important. In the absence of a federal interest to continue with this nourishment project and/or the ability/willingness of the homeowners to protect this property, its long-term value would be lessened. This would greatly affect the economics of the project and more importantly its purpose and need. This potential should also be examined in the final EIS.

<u>RESPONSE:</u> A detailed analysis of the economics associated with the proposed project is included in the General Design Memorandum (GDM) (Appendix 2). The value of land was not included in the analysis. The benefits were derived using the value of the structures and associated improvements. The value associated with the location was not included. Copies of the GDM will be provided to your office.

<u>COMMENT (14):</u> Moreover, for the without project condition is it reasonable to assume that this property would be maintained for more than a few years let alone the 50-year life of the project? This, in fact, is the underlying premise of the without project comparison. Rather, it seems much more likely that the annual loss value would just accumulate as no repairs were accomplished. The figure would rapidly approach the total value of the beach front dwellings and then as rapidly decline after they were no longer habitable. Of course, the value of the adjoining, landward property would probably increase as it became "beach front". We would be interested to learn if there are any data which would support the premise that in the absence and/or anticipation of a federally subsidized nourishment project that homeowners will sustain the losses assumed by the Corps of the Engineer's models. The most interesting factor associated with this overall benefits comparison is the probability that the costs of the nourishment project over its 50-year life span subsume the real value of threatened property.

<u>RESPONSE:</u> Again the value of the land was not included in the analysis. Field investigations after Hurricane Hugo along Myrtle Beach and other barrier islands along the coast show that not only do the land owners maintain their structures, but where they are completely removed the structures are replaced with higher valued structures. In the analysis a conservative assumption was made that the analysis would only consider the replacement and maintenance of the existing structures and would not consider any future development. The analysis also included that replacement property would be constructed in accordance with Federal Flood Insurance Regulations.

<u>COMMENT (15)</u>: This is a reformulation of an existing authorized project, therefore, we assume that public access to each of the three segments meets Corps' requirements. Nonetheless, we would like to be reassured in the final EIS that assess and adequate parking is available to more than just the owners of the shoreline property.

<u>RESPONSE:</u> The issue of public access is addressed in the GDM, and the non-Federal sponsor will be required to maintain access in accordance with Corps regulations.

United States Department of the Interior

<u>COMMENT (1):</u> The coast of South Carolina is noted for its exceptional deposits of heavy sands that comprise the greatest resource of that material in the United States. Material found in the sands include the minerals ilmenite, rutile, zircon, and monazite from which can be obtained the elements titanium, zirconium, thorium, cesium, lanthium, and rare earth elements. The heavy sands are not being mined in South Carolina now because material can be imported cheaper than it can be mined in the United States. Still, in a time of national emergency, the deposits in South Carolina could become critical. The richest deposits are toward the southern end of the state. Exploration has shown the heavy sands in the area of this project are of low grade compared with the deposits further south and likely would not be mined. Because of the national importance of these deposits, however, the document should include a discussion of the heavy sand resources and explain why this particular project would have no significant impact upon them.

<u>RESPONSE:</u> Construction of this project would not diminish the quantity nor quality of heavy sand resources obtainable along portions of the South Carolina coast. During a time of National Emergency any sand used in the construction of this project, which proved to be unique or unattainable from other sources, would be conveniently available on the beach at the Grand Strand.

<u>United States Department of Commerce (NOAA)</u>

<u>COMMENT (1)</u>: The description of hard and live bottom habitat found in the project area is confusing. Sufficient detail is not presented to assess project impacts on the nearshore environment in connection with placement of sediment for beach nourishment. The DEIS also does not adequately describe impacts that may occur in the vicinity of the offshore borrow sites.

RESPONSE: A description of nearshore hard and live bottom habitat occurrence has been clarified in the EIS. In general, patchy areas of Nearshore hard and live bottom habitat in the project area was identified by Van Dolah and Knott in 1984 in a report entitled <u>A Biological Assessment of Beach</u> and Nearshore Areas Along the South Carolina Grand Strand. The bulk of the hard bottom habitat is located in the Myrtle Beach reach. The scattered areas of hard bottom areas located in water 5.5 NGVD or less is subject to direct fill by sand. A monitoring plan is being developed with the S.C. Wildlife and Marine Resources Department (SCWMRD) to assess the secondary impacts of sand movement on nearshore hard bottom areas in water depths greater than 5.5 NGVD.

In regard to offshore borrow site impacts, a considerable amount of effort was concentrated in locating sand offshore sites which are free from hard and live bottom areas. Sidescan sonar and video camera transects were employed via contract with SCWMRD in assessing potential borrow sites. Areas of hard and live bottom habitat were identified, plotted on contract maps, and will be avoided during borrow activities. Numerous studies from neighboring states of offshore borrow site impacts have shown only short-term impacts to macro infaunal communities. A similar monitoring study will be conducted on offshore borrow site impacts for the Myrtle Beach project.

<u>COMMENT (2)</u>: The DEIS also fails to adequately address the cumulative impact of this type of activity on living marine resources. We are concerned that habitat alteration associated with this and numerous similar projects along the South Carolina coast will result in a reduction of forage species such as macro invertebrates and, subsequently, harvestable fish that rely on these organisms. In the absence of this information, we find no basis for the determination that the proposed action will have "no serious impact on fisheries". <u>RESPONSE</u>: Numerous studies of beach nourishment projects and offshore borrow sites along the South Atlantic coast have shown impacts to be short-term, with rapid recovery of macro invertebrate forage species. Based on the demonstrated rapid recovery of macro invertebrates and the fact that the Myrtle Beach project will be renourished in three segments over a multi-year period, the project will have no significant impact on fisheries. The District is cooperating with SCWMRD in developing a biological monitoring plan to assess recovery of macro invertebrates in at least one of the three nourishment reaches.

<u>COMMENT (3): Page 3, paragraph 2.</u> The total project length should be clarified. The project length given on Page 1 is 22.6 miles. Page 11, paragraph 1, specifies 25.7 miles and page 30, paragraph 4, specifies 23.9 miles.

<u>RESPONSE:</u> The project length on page 1 refers to the authorized project in the 1990 Water Resources Development Act. The total project length described on page 30 refers to an alternative beach nourishment consideration. The project length on page 30 was considered accurate at the time the Draft EIS was printed. However recent calculations indicate the project will be approximately 25.4 miles total. The corrected calculation has been included in the final EIS.

<u>COMMENT (4):</u> Page 3, paragraph 1. We disagree with the statement that beach nourishment would "benefit a variety of invertebrates, birds, and fish." The likely "best case" scenario is one in which the adverse impacts would be of short duration and existing animal populations quickly return to predisposal levels. Consequently, documentation of any anticipated benefits to living marine resources, as referenced in the DEIS, is needed.

<u>RESPONSE:</u> This project will create approximately 600 acres of high tide and intertidal beach where none now exists. It is reasonable to assume that a variety of species would benefit from this additional beach area over the life of the project. Birds enjoy a primary benefit from the renourishment operation as can be witnessed by any one visiting a nourishment operation. The intertidal beach would provide additional habitat for invertebrate species and subsequently fish forage.

<u>COMMENT (5):</u> Page 3, paragraph 2. We disagree with the determination that the loss of organisms at the offshore borrow sites and on the intertidal beach are "insignificant." The ecological roles of these habitats and their associated fauna are not described, but may be significant with regard to the survival and abundance of

resident and migratory species such as spot, summer flounder, bluefish, whiting, Florida pompano, and others. Although the magnitude of impact associated with dredging and dredged material disposal in these habitats varies seasonally, the significance of this relationship is not discussed. The importance and need for seasonal work restrictions should be addressed, particularly with regard to benthic and epibenthic population recovery.

<u>RESPONSE:</u> We agree that the ecological roles of the intertidal beach and offshore borrow sites are ecologically important. However, numerous scientific monitoring studies of similar beach nourishment projects throughout the South Atlantic region has demonstrated that the recovery of macro invertebrate forage species from both intertidal and offshore borrow sites is rapid. Seasonal variation of faunal diversity is well documented in the literature. The magnitude of the Myrtle Beach project requires construction throughout all seasons of the year, therefore seasonal dredging restrictions were not optional for this project.

<u>COMMENT (6):</u> The DEIS states that a monitoring plan is being developed to assess project related impacts on the intertidal disposal and offshore borrow site benthos; however, monitoring of project impacts on finfish is not included. Information on the impacts of beach nourishment on finfish is needed, especially with regard to the effects of periodic elimination of nearshore forage species such as mole crab (<u>Emerita talpoida</u>) and donax (<u>Donax spp</u>). Therefore, we recommend that fish monitoring, including effects on feeding and forage species abundance, be performed and that the NMFS be consulted in connection with development of the monitoring plan. Additionally, other project related effects such as increased turbidity levels and changes in substrate composition should be addressed with respect to possible impacts on fishery resources.

<u>RESPONSE</u>: As stated earlier, a monitoring plan is being developed in cooperation with SCWMRD to assess project related impacts on benthos in the intertidal, subtidal and offshore borrow sites. Monitoring of lower life benthos is considered a more accurate indicator of project impacts in lieu of monitoring the more mobile finfish. Van Dolah, et al. 1992, suggested from the diet analysis of finfish studied in the offshore borrow sites for the Hilton Head Nourishment project that most finfish would not be directly affected by the loss of benthic fauna in the borrow areas. A copy of the monitoring plan will be forwarded to NMFS for review and comment. <u>COMMENT (7):</u> Page 14, paragraph 1, line 4. Much of the area within 5,000 feet of the shore is "hard bottom." However, it is unclear how this term is used and whether it is synonymous with the biological description of "live bottom." If extensive live bottom habitat is located within 5,000 feet of shore, any significant offshore migration of sand could adversely impact this important habitat. Accordingly, the DEIS should address the impact of beach nourishment and possible movement of sand onto live bottom areas.

<u>RESPONSE:</u> The EIS has been reviewed to clarify the term. Refer to Response No. 1 for discussion of hard and live bottom resources and a proposed monitoring plan.

<u>COMMENT (8): Page 21, paragraph 1.</u> No information is provided in this section regarding the size, frequency, and distribution of "hard bottom" habitat in the project area. Although a bottom survey of the project area was performed, we are concerned that the small size of some live bottom areas may have resulted in an underestimation of the occurrence of hard and live bottom habitats in the project area. More detail needs to be provided regarding the techniques used to assess the occurrence of hard and live bottom habitat in the project area.

<u>RESPONSE:</u> The hard and live bottom survey report for the offshore borrow sites are too bulky to be added as an appendix. However, these reports are available upon request addressed to the Charleston District.

<u>COMMENT (9): Page 31, paragraph 2, line 8.</u> The basis for the determination that recovery would occur in three-to-six months should be provided. This section also does not address the cumulative impact on fisheries of depositing sand on about 24 miles of beach. Assuming that a 200-foot-wide fill zone is created (no cross sectional drawings were provided), approximately 581.8 acres of intertidal/nearshore habitat would be altered. In this regard, the effects of periodic maintenance work, occurring at eight year intervals, should also be described.

<u>RESPONSE:</u> The three-to-six months determination is based on Reference 5 page 38, of the DEIS and on personal communication with Dr. Robert Van Dolah (SCWMRD). This project will be constructed in three phases. Recovery of resources in one phase is expected to be complete before construction of another begins. Any one of these phases is not expected to have a significant cumulative impact on fisheries especially in view of the overall quantity of similar habitat along the South Carolina coast. A detailed plan with cross section drawings, etc. are available in the project General Design Memorandum (GDM). This GDM is available upon request addressed to the Charleston District. The effects of maintenance work will be essentially the same as the initial construction.

<u>COMMENT (10):</u> Page 32, paragraph 1, line 2. See our previous comments on the need for additional information on live bottom survey techniques. To our knowledge, the study referenced in this section has not been provided for our review. In view of the importance of this information, we request that the report be included as an appendix to the DEIS.

<u>RESPONSE:</u> The live bottom surveys are bulky and cannot be conveniently attached as an appendix and mailed. However these survey reports are available upon request addressed to the Charleston District.

<u>COMMENT (11):</u> Page 32, paragraph 2. We disagree with the determination that "This project will have no serious impact on marine fisheries." Studies of beach nourishment in South Carolina are limited and none of the studies performed to date have examined impacts on fish. In addition, no consideration was given to the seasonal nature of potential impacts of dredging and dredged material disposal, or to the potential cumulative impact of nourishing approximately 24 miles of shoreline. Accordingly, we believe that the conclusion of "no serious impact" in the DEIS is premature and should be reassessed.

<u>RESPONSE:</u> The District is aware of limited data available on the impacts of offshore borrow on fishery resources. However, many studies have been conducted on impacts of the same on benthos and the literature indicates minor impacts with quick recovery. Fish are not expected to be affected by the dredge but they may be secondarily affected by temporary disruption to the life cycle of benthos caused by dredging. The cumulative impact of this project is not expected to be significant in view of the three phased approach to construction and quick recovery of benthos. Consideration was not given to the seasonal nature of the impacts of this project because the project is not to be constructed on a seasonal basis. A thorough plan is being developed to monitor the physical and biological impacts of this beach nourishment project. This monitoring plan will be designed to distinguish natural seasonal damages in community structure from changes attributable to nourishment activities.

<u>COMMENT (12):</u> Page 33, paragraph 1. It is not clear if consultation with the NMFS, as required under Section 7 of the Endangered Species Act, was conducted. The DEIS should address status and results of such consultation.

<u>RESPONSE:</u> Consultation with the NMFS, as required under Section 7 of the Endangered Species Act was conducted. A list of species for which the NMFS is responsible was requested September 11, 1991 (page 22 of the DEIS). A biological assessment was prepared for this list with a "no effect" finding. An "effect" finding for nesting sea turtles was further coordinated with the U.S. Fish & Wildlife Service.

10.0 List of Preparers

Jim Woody, Biologist U.S. Army Corps of Engineers Charleston District 15 years employed by Corps of Engineers

Millard Dowd, Coastal Engineer U.S. Army Corps of Engineers Charleston District 22 years employed by Corps of Engineers

Russell Jackson, Economist U.S. Army Corps of Engineers Charleston District 6 months employed by Corps of Engineers

Ursala Smalls, Student Trainee Engineer U.S. Army Corps of Engineers Charleston District 3 years employed by Corps of Engineers

11.0 Distribution List

Honorable Strom Thurmond, U.S. Senator Honorable Ernest F. Hollings, U.S. Senator Honorable Robert M. Tallon, U.S. Representative Honorable A. Ravenel, Jr., S.C. State Senator Honorable J. J. Snow, Jr., S.C. State Representative Honorable R. L. Altman, S.C. State Representative Honorable D. L. Hinds, S.C. State Senator Honorable F. Gilbert, S.C. State Senator Honorable J. Y. McGill, S.C. State Senator Honorable J. M. Long, S.C. State Senator Honorable D. Elliott, S.C. State Representative Honorable K. S. Corbett, S.C. State Representative Honorable T. G. Keegan, S.C. State Representative Honorable L. M. Martin, S.C. State Representative Honorable Carroll A. Campbell, S.C. State Representative U. S. Geological Survey Advisory Council on Historic Preservation Agriculture Stabilization & Conservation Service U. S. Forest Service Soil Conservation Service U. S. Department of Energy U. S. Environmental Protection Agency Federal Emergency Management Administration Federal Maritime Commission U. S. Department of Health and Human Services U. S. Department of Housing and Urban Development U. S. Department of Interior U. S. Coast Guard Federal Highway Administration U. S. Department of Commerce S. C. State Clearinghouse S. C. Sierra Club S. C. Wildlife Federation S. C. Wildlife Society S. C. Coastal Conservation League S. C. League of Women Voters S. C. Nature Conservancy National Audubon Society City of Myrtle Beach Town of Surfside Town of Garden City Beach City of North Myrtle Beach Horry County Planning Department

Mailing list of individuals receiving copies of the DEIS is available upon request.

References

- 1 U S Army Engineer Waterway Experiment Station. <u>Environmental Effects of Dredging Technical Notes</u> <u>Sediment Resuspension by Selected Dredges.</u> <u>EEDP - 09 - 2 March 1988.</u>
- Van Dolah, Robert F. and Knott, David M., December 1984 <u>A Biological Assessment of Beach and Nearshore Areas</u> <u>Along the South Carolina Grand Strand</u>. Marine Resources Department, Charleston, SC.
- Baca, B.J., and T.E. Lankford, 1988. <u>Myrtle Beach</u> <u>Nourishment Project. Biological Monitoring Report,</u> <u>Years 1,2,3.</u> Coastal Science and Engineering, Columbia, SC.
- ⁴ Thompson, J.R., 1973. <u>Ecological Effects of Offshore</u> <u>Dredging and Beach Nourishment: A Review.</u> U S Army Corps of Engineers, Coastal Engineering Research Center, Ft. Belvoir, VA. Misc. paper 1 - 73.
- 5 Van Dolah, et. al., March 1992. <u>A Physical &</u> <u>Biological Monitoring Study of the Hilton Head Beach</u> <u>Nourishment Project: Report to Town of Hilton Head and</u> <u>the South Carolina Coastal Council</u>; Marine Resources Department, Charleston, SC.
- 6 Cruickshank, Michael; et. al. 1987. <u>Marine Mining on the Outer Continental Shelf</u> U S Department of Interior, Minerals Management Service
- ⁷ U S Army Corps of Engineers, 1990. <u>Final EIS; Atlantic Coast of New Jersey: Sandy Hook</u> <u>to Barngate Inlet. Beach Erosion Conservation Project.</u> USACOE, New York District
- ⁸ Dolan, Robert; Fucella, Joseph; Donohue, Cinde July 1992. Final Report <u>Monitoring and Analysis of Beach</u> <u>Nourishment Placed on Pea Island, North Carolina,</u> <u>Alligator National Wildlife Refuge 1991-1992.</u>
- 9 Reilly, Jr., Francis J. and Bellis, Vincent J., March 1983. Miscellaneous Reprot No. 83-3, <u>The Ecological</u> <u>Impact of Beach Nourishment with Dredged Materials on</u> <u>the Intertidal Zone at Bogue Banks, North Carolina.</u> U S Army Corps of Engineers, Coastal Engineering Research Center.

12.0

Index

SUBJECT	PAGES
Affected Environment	15-28
Alternatives	8-15
Beach Restoration	14 - 15
Borrow Area Alternatives	11 - 15
Borrow Area Biological Resources	20
Coastal Biological Resources	19
Coastal Zone Management (Consistency)	33-34
Comparative Impacts of Alternatives	9
Cover Sheet	
Cultural Resources	28 ,3 5
Distribution of Draft EIS	53
Dredge Alternatives	8-10
Environmental Conditions	15-28
Environmental Effects	28 - 35
Index	55
List of Preparers	52
Need for and Objectives of Action	3-8
No Action (Without Conditions)	10
Planning Objectives	6-7
Plans Considered in Detail	11
Plans Eliminated from Further Study	8-10
Problems and Opportunities	3-8
Recreation	34
Recommended Plan	14-15
Study Authority	7-8
Summary	1-3
Table of Contents	Preface
Threatened and Endangered Species	21-22;33
Water Quality	19;29

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Tables

- 1. Preliminary Alternatives Considered
- 2. Population of Incorporated Places Within the Study Area
- 3. Per Capita Income and Median Family Income of Incorporated Places Within the Study Area
- 4. 1989 Employment by Sector for Horry and Georgetown Counties
- 5. Economic Impact of Travel on Horry and Georgetown Counties, 1990

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Figures

- 1. Potential Upland Borrow Sites
- 2. Map of Project Including Offshore Borrow Sites

Appendix 1 Letters of Comment

17.0

Georgetown County South Carolina

Post Office Drawer 1270 715 Prince Street Georgetown, South Carolina 29442 Telephone (803) 546-4189 Fax (803) 546-4730

October 5, 1992

Lt. Colonel Mark Vincent District Engineer Department of the Army Charleston District, Corps of Engineers Post Office Box 919 Charleston, SC 29402

Dear Sir:

In reference to SACEN-PR (1105), I want to make the following comments about the Draft Environmental Impact Statement:

- Several times the report lists Hurricane Hugo as striking in 1987. The correct date is 1989.
- (2) Page 15 4.1 a General The last sentence indicates the study area is in Horry County. About one half of Garden City is in Georgetown County.

Sipcerely, Gordon W. Hartwig County Administrator

GWH:kl

Appendix 1 Letters of Comment 17.0



South Carolina Wildlife & Marine Resources Department

James A. Timmerman, Jr., Ph.D. Executive Director Larry D. Cartee Asst. Executive Director

November 18, 1992

Lt. Colonel Mark E. Vincent District Engineer Corps of Engineers P. O. Box 919 Charleston, SC 29402-0919

REF: Environmental Impact Statement; Myrtle Beach & Vicinity Shore Protection Project

Dear Sir:

Personnel with the South Carolina Wildlife and Marine Resources Department have reviewed the Draft Environmental Impact Statement (DEIS) for the Myrtle Beach and Vicinity Shore Protection Project and offer the following comments.

A public notice concerning the Myrtle Beach Shoreline Protection Project was advertised during July of this year. In response to this notice, our agency raised a number of concerns regarding potential impacts of the proposed project and suggested issues which should be addressed in the development of an EIS for this project. The current DEIS fails to adequately address some of these concerns and makes several assumptions that may not be valid based on existing data. Two issues of particular concern are the possible effects on hard bottom habitats and turtle populations.

The DEIS recognizes existing live bottom communities in the vicinity of offshore borrow sites, and states that these areas can be completely avoided during borrow activities. The current document lacks specifics on methods to be used in avoiding live bottom habitats. Given the sensitivity of live bottom habitats and the level of accuracy associated with dredging operations, we feel it necessary to maintain buffer areas around live bottom communities. Buffers of at least 200 meters should be maintained between dredging operations and identified live bottoms. Where feasible, a 500 meter buffer would be preferable. We also feel that the environmental review for this project should consider changes in live bottom communities, including monitoring prior to future renourishment projects to revalidate the presence or absence of these communities.



Office of Comptroller General

EARLE E. MORRIS, JR. COMPTROLLER GENERAL

October 6, 1992

305 WADE HAMPTON DFFICE BUILDING POST OFFICE BOX 11228 COLUMBIA, S.C. 28211 TELEPHONE: (803) 734-2121 FAX: (803) 734-2084

LTC Mark E. Vincent District Engineer Department of the Army Post Office Box 919 Charleston, South Carolina 29402-0919

Dear LTC Vincent:

Thank you for your letter and the Environmental Impact Statement of the Myrtle Beach Shore Protection Project and Horry and Georgetown Counties.

After I have had a chance to review the document, if I have any comments, I shall be in touch with you directly prior to November 16, 1992.

I appreciate having this information on these projects and I hope the related issues can be resolved favorably for all concerned.

Sincerely EARLE E. MORRIS

EEMJR:mos

Lt. Colonel Mark E. Vincent November 18, 1992 Page 2

Live bottom communities have also been identified in the nearshore zone off Myrtle Beach. There is no evidence that impacts to the nearshore hard bottom habitats will be short-term. In fact, our department would expect just the opposite, at least during the 50 year project period. Potential impacts to these resources as a result of beach nourishment and subsequent sand migration are not addressed in the DEIS. We recommend that nearshore live bottom habitats be mapped and a program developed to monitor the movement of discharged materials and its impact on these communities. This information will be essential in the environmental review of future renourishment projects in this area.

The recovery rate of benthic communities need to be fully documented, especially since several previous studies have documented relatively long-term impacts at these sites on other areas of the region. The DEIS indicates that benthic recovery rates will be monitored, but the document should not suggest that impacts will probably be minimal. In fact, impacts on the benthic resources will probably be significant since these communities are largely restricted to the upper 15-20 cm of bottom sediments. Although it is likely that the proposed dredging method will only result in short-term impacts, the effects should be monitored to ensure that this is the case.

The review of impacts to threatened and endangered species in the current document is limited to nesting sea turtles. Sea turtles are present in offshore waters proposed for dredging and the potential exists for mortality or turtles as a result of entrainment during hopper dredge operations. For this reason, we feel attention to this issue is warranted. Dredging operations should be monitored to avoid negative impacts to turtles and to ensure no loss of these animals. We recommend that an observer be on board dredging vessels during the warmer months (April 1 -November 30) and all monitoring results coordinated with our department. Lt. Colonel Mark E. Vincent November 18, 1992 Page 3

We ask that the above outlined concerns and recommendations be given careful consideration in the preparation of the Final Environmental Impact Statement for this project.

Sincerely, James A. Timmerman, J£.

Executive Director

JATjr/sa

cc: Marine (EES)



SOUTH CAROLINA COASTAL COUNCIL

September 16, 1992

4130 Faber Place Suite 300 Charleston, S.C. 29405 (803) 744-5838 FAX 744-5847

LTC Mark E. Vincent Ashley Corporate Center District Engineer U. S. Army Corps of Engineers P. O. Box 919 Charleston, S. C. 29402

William W. Jones, Jr. Chairman

H. Wayne Beam, Ph.D. Executive Director

Re: Myrtle Beach & Vicinity Storm Damage Reduction Project Horry & Georgetown Counties P/N 92-2R-199

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Dear Colonel Vincent:

The staff of the S. C. Coastal Council has reviewed the above referenced public notice and certifies that the project will be consistent to the maximum extent practicable with the State's Coastal Zone Management Program. The Council supports the comments offered by the U. S. Fish & Wildlife Service, the National Marine Fisheries Service and the S. C. Wildlife & Marine Resources Department. It is recommended that the beach renourishment be monitored in the following format:

Eight sets of survey data from all Coastal Council 1. monitoring stations within the construction limits and stations within 2,000 feet of each end of the project must be submitted to the Coastal Council.

Surveys for year one will be taken at three month 2. intervals, beginning at the time of project construction completion.

3. Semi-annual surveys of the project beach during years two and three after project construction must be performed and submitted to the Coastal Council.

4. All surveys should be beach profiles which begin at the most landward of the following three locations: primary oceanfront sand dune, erosion constrol device, or the landward limit of the

LTC Mark E. Vincent Page 2 Sept. 16, 1992

fill material; extend perpendicular to the shoreline; and terminate. at low tide wading depth (approximately -5 ft. MSL).

Sincerely. Fla

H. Stephen Snyder V Director of Planning and Certification

معد AST:0264a

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cc: Dr. H. Wayne Beam Mr. Christopher L. Brooks Ms. Debra Hernandez U. S. Fish & Wildlife Service S. C. Wildlife & Marine Resources Department National Marine Fisheries Service S. C. Department of Health & Environmental Control



1205 Pendleton Street Room 477 Columbia, SC 29201

State Application Identifier EIS-921011-011

Suspense Date 10/29/92

H. Stephen Snyder South Carolina Coastal Council

The Grant Services Unit, Office of the Governor is authorized to operate the South Carolina Project Notification and Review System (SCPNRS). Through the system the appropriate state and local officials are given the opportunity to review, comment, and be involved in efforts to obtain and use federal assistance, and to assess the relationship of proposals to their plans and programs.

Please review the attached information, mindful of the impact it may have on your agency's goals and objectives. Document the results of your review in the space provided. Return your response to us by the suspense date indicated above. Your comments will be reviewed and utilized in making the official state recommendation concerning the project. The recommendation will be forwarded to the cognizant federal agency.

If you have no comments, return of this form is still required.

If you have any questions, call me at (803) 734-0435.

Jutty Reis

Project is consistent with our goals and objectives.

Kathy Reis

X

Request a conference to discuss comments.

Please discontinue sending projects with this CFDA# to our office for review.

Comments on proposed Application is as follows:

Please see attached letter.

Signature: .

____ Date: _____//////

Title: ______ Director of Planning and Certification

Phone: <u>744-5838</u>

PRT Din William Lawrence, Executive Director

Division of Engineering & Planning B. Beth McClure, Director (803) 734-0175 (803) 734-1042 FAX

October 13, 1992

LtC. Mark E. Vincent Department of the Army Charleston District, Corps of Engineers P.O. Box 919 Charleston, SC 29402-0919

RE: Draft of the Environmental Impact Study for the Myrtle Beach and Vicinity Shoreline Protection Project

Dear LtC. Vincent:

After reviewing the draft copy of the Environmental Impact Study for the Myrtle Beach and Vicinity Shoreline Protection Project, there are two comments I wish to submit:

- 1. Page 21-4.2.6 Entitled Threatened and Endangered Species-It is not clear if the Fish and Wildlife species list is the National list or the South Carolina list. As you know, some species listed in the National list as threatened are listed as endangered on the South Carolina list. Also a legend as to the "status" column's abbreviations would help clarify the lists of the Fish and Wildlife Service and the National Marine Fisheries Service.
- 2. Page 1, 8, 10, 14 and 15 make reference to the National Geodetic Verticle Datum, N.G.V.D., assumed to be 1929 datum while pages 16 and 30 reference Mean Low Water Datum and while page 19 references Mean Sea Level. Referencing three different datums can be confusing; and with only the study's information, it is impossible to accurately convert between the datums. Since there is a small numerical difference between N.G.V.D. and Mean Sea Level and an even bigger difference between N.G.V.D., Mean Sea Level, and Mean Low Water, I would recommend the study be on a single datum. You might even find it to be more advantageous to convert to the North America Datum (NAD) 1988 depending on your past data and future accuracy requirements.

LtC. Mark E. Vincent Page 2 of 2 October 13, 1992

I hope that you find these comments to be helpful, and I look forward to the implementation of the shoreline protection project. Should you wish to discuss these items or any other issues, please advise.

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Sincerely,

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Doth miclin -

Beth McClure, Director Division of Engineering and Planning

cc: J.W. Lawrence Executive Director, SC PRT

BBM/lm

C:MEVMBSHO



1205 Pendleton Street Room 477 Columbia, SC 29201

State Application Identifier EIS-921011-011

> Suspense Date 10/29/92

Earl F. Brown, Jr. South Carolina Human Affairs Commission

The Grant Services Unit, Office of the Governor is authorized to operate the South Carolina Project Notification and Review System (SCPNRS). Through the system the appropriate state and local officials are given the opportunity to review, comment, and be involved in efforts to obtain and use federal assistance, and to assess the relationship of proposals to their plans and programs.

Please review the attached information, mindful of the impact it may have on your agency's goals and objectives. Document the results of your review in the space provided. Return your response to us by the suspense date indicated above. Your comments will be reviewed and utilized in making the official state recommendation concerning the project. The recommendation will be forwarded to the cognizant federal agency.

If you have no comments, return of this form is still required.

If you have any questions, call me at (803) 734-0435.

fatty Reis

Kathy Reis



Project is consistent with our goals and objectives.



Request a conference to discuss comments.



Please discontinue sending projects with this CFDA# to our office for review.

Comments on proposed Application is as follows:

Signature:

Date: _//



1205 Pendleton Street Room 477 Columbia, SC 29201

State Application Identifier EIS-921011-011

Suspense Date 10/29/92

Charles Logan S.C. Land Resources Conservation Commission

The Grant Services Unit, Office of the Governor is authorized to operate the South Carolina Project Notification and Review System (SCPNRS). Through the system the appropriate state and local officials are given the opportunity to review, comment, and be involved in efforts to obtain and use federal assistance, and to assess the relationship of proposals to their plans and programs.

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If you have no comments, return of this form is still required.

If you have any questions, call me at (803) 734-0435.

fatty Reis

Kathy Reis

RECEI



Project is consistent with our goals and objectives.



Request a conference to discuss comments.



Please discontinue sending projects with this CFDA# to

Comments on proposed Application is as follows: GRANT STATES We appreciate the opportunity to respond to this project. Please contact the Commission at 734-9100 if you desire additional information.

Signature: _

Title: <u>Deputy Director</u>, Conservation Programs

Date: October 23, 1992

Phone: _____803-734-9100



1205 Pendleton Street Room 477 Columbia, SC 29201

State Application Identifier EIS-921011-011

> Suspense Date 10/29/92

Steve Davis S.C. Department of Health and Enviromental Control

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If you have no comments, return of this form is still required.

If you have any questions, call me at (803) 734-0435.

fathy Keis athy Reis

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Project is consistent with our goals and objectives.



Request a conference to discuss comments.



Please discontinue sending projects with this CFDA# to our office for review.



Comments on proposed Application is as follows: <u>SCDHEC must issue water quality certification pursuant</u> <u>to Section 401 of the Federal Ctean Water Certification will be</u> issued if the work will not violate State water quality stantands.

(. Knowly Signature: Ml

Title Manager Wat Quality Certification and S Ultrands Procums but on

Date: 10 13 92

Phone: 4-5229

12-1100K- 3CK-15 Office of the Governor Grant Services South Carolina Project Notification and Review 1205 Pendleton Street State Application Identifier Room 477 Columbia, 52 EIS-921011-011 Suspense Date OCT - 8 1992 10/29/92 S. C. DEPARTMENT D Nancy Brock South Carolina Department of Archives & History The Grant Services Unit, Office of the Governor is authorized to operate the South Carolina Project Notification and Review System (SCPNRS). Through the system the appropriate state and local officials are given the opportunity to review. comment, and be involved in efforts to obtain and use federal assistance, and to assess the relationship of proposals to their plans and programs. Currs Please review the attached information, mindful of the impact it may have on your agency's goals and objectives. Document the results of your review in the space provided. Return your response to us by the suspense date indicated above. Your comments will be reviewed and utilized in making the official state recommendation concerning the project. The recommendation will be forwarded to the cognizant federal agency. If you have no comments, return of this form is still required. Jutty Keis If you have any questions, call me at (803) 734-0435. Kathy Reis Project is consistent with our goals and objectives. Request a conference to discuss comments. Please discontinue sending projects with this CFDA# to our office for review. Comments on proposed Application is as follows: Signature: Pener Colt

Phone: .



South Carolina Department of Archives and History

1430 Senate Street, P.O. Box 11,669, Columbia, South Carolina 29211 (803) 734-8577 State Records (803) 734-7914; Local Records (803) 734-7917

October 20, 1992

Ms. Kathy Reis SC State Clearinghouse 1205 Pendelton Street Columbia, SC 29201

Re: Myrtle Beach Shore Protection Project Horry and Georgetown Counties EIS-921011-011

Dear Ms. Reis:

This letter is written concerning the project notification listed above. We have previously commented on this project to Jon Guerry Taylor, P.E., Inc. Our comments of May 26, 1992 are enclosed for your reference.

Please do not hesitate to call me or Ms. Nancy Brock, Review and Compliance Branch Supervisor, at 734-8609 if you have any questions.

Sincerely,

Ian D. Hill Intergovernmental Review Coordinator State Historic Preservation Office

Mr. Richard Jackson, Corps of Engineers Enclosure



"- NARCHY-INT





South Carolina Department of Archives and History

1130 Senate Street, P.(), Box 11,669, Columbia, South Carolina 29211 (803) 731-8577 State Records (803) 731-7911; Local Records (803) 731-7917

May 26, 1992

Ms. Linda Pullano Project Manager Jon Guerry Taylor, P.E., Inc. P.O. Box 1082 Mt. Pleasant, SC 29465

Re: Spoil Easements Reaches 11 and 12, Horry County, South Carolina

Dear Ms. Pullano:

I have reviewed the project information supplied by your office. It appears that the two areas in question have been used in the past as spoil disposal units. This was confirmed by your office in our telephone conversation of May 26, 1992.

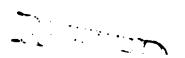
We believe that the history of land surface disturbance makes it unlikely that intact cultural resources exist within the boundaries of Reach 11 and Reach 12. Our office does not recommend any further archaeological consideration of these two areas.

Please notify our office immediately if archaeological deposits are exposed during the construction phase of the project. We will respond with management recommendations within 48 hours of notification.

I may be contacted at $803\734-8478$, if you have any questions or comments concerning this matter.

Sincerely,

Lee Tippètt J Staff Archaeologist State Historic Preservation Office





1205 Pendleton Street Room 477 Columbia, SC 29201

State Application Identifier EIS-921011-011

> Suspense Date 10/29/92

Carlisle Roberts, Jr. Governor's Div. of Natural Resources

The Grant Services Unit, Office of the Governor is authorized to operate the South Carolina Project Notification and Review System (SCPNRS). Through the system the appropriate state and local officials are given the opportunity to review, comment, and be involved in efforts to obtain and use federal assistance, and to assess the relationship of proposals to their plans and programs.

Please review the attached information, mindful of the impact it may have on your agency's goals and objectives. Document the results of your review in the space provided. Return your response to us by the suspense date indicated above. Your comments will be reviewed and utilized in making the official state recommendation concerning the project. The recommendation will be forwarded to the cognizant federal agency.

If you have no comments, return of this form is still required.

If you have any questions, call me at (803) 734-0435.

Kathy Reis

Kathy Reis

X

Project is consistent with our goals and objectives.



Request a conference to discuss comments.



Please discontinue sending projects with this CFDA#'to our office for review.

Comments on proposed Application is as follows:

Signature: // J.A. AR or the.

Date:

i.



1205 Pendleton Street Room 477 Columbia, SC 29201

State Application Identifier EIS-921011-011

> Suspense Date 10/29/92

William L. McIlwain S.C. Dept. of Highways & Public Transportation

The Grant Services Unit, Office of the Governor is authorized to operate the South Carolina Project Notification and Review System (SCPNRS). Through the system the appropriate state and local officials are given the opportunity to review, comment, and be involved in efforts to obtain and use federal assistance, and to assess the relationship of proposals to their plans and programs.

Please review the attached information, mindful of the impact it may have on your agency's goals and objectives. Document the results of your review in the space provided. Return your response to us by the suspense date indicated above. Your comments will be reviewed and utilized in making the official state recommendation concerning the project. The recommendation will be forwarded to the cognizant federal agency.

If you have no comments, return of this form is still required.

If you have any questions, call me at (803) 734-0435.

Katty' Reis

Kathy Reis

ECE

_	_	

Title: _

Project is consistent with our goals and objectives.

Request a conference to discuss comments.

Please discontinue sending projects with this CFDA# to common our office for review.

halant. Cura

Comments on proposed Application is as follows: <u>If upland borrow sites are used (pp 11-12), they could impact</u> future projects Conway Bypass and/or Carolina Bays Parking.

For further information please contact in our Columbia Office Project Engineer Elrod at (803) 737-1564.

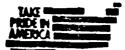
Signature: W. J. Mc Qluzze W. L. McIlwain Preconst. Eng. Mgmt. Coord.

Date: _Oct. 12, 1992_

Phone: <u>737-1390</u>



United States Department of the Interior



Federal

OFFICE OF THE SECRETARY Office of Environmental Affairs Richard B. Russell Federal Building, 75 Spring Street, S.W. Atianta, Georgia 30303

November 5, 1992

ER 92/914

Lt. Col. James T. Scott District Engineer, U.S. Army Corps of Engineers P.O. Box 919 Charleston, South Carolina 29402-0919

Dear Colonel:

We have reviewed the Draft Environmental Impact Statement for the Myrtle Beach and Vicinity, Horry and Georgetown Counties, South Carolina, and have the following comments:

The document is generally adequate in its description of resources, and the impact that the project will have on those resources, that are of interest to this Department. However, there is one additional area that the final document should discuss. The coast of South Carolina is noted for its exceptional deposits of heavy sands that comprise the greatest resource of that material in the United States. Material found in the sands include the minerals ilmenite, rutile, zircon, and monazite from which can be obtained the elements titanium, zirconium, thorium, cesium, lanthium, and rare earth elements. The heavy sands are not being mined in South Carolina now because material can be imported cheaper than it can be mined in the United States. Still, in a time of national emergency, the deposits in South Carolina could become critical. The richest deposits are toward the southern end of the state. Exploration has shown the heavy sands in the area of this project are of low grade compared with the deposits further south and likely would not be mined. Because of the national importance of these deposits, however, the document should include a discussion of the heavy sand resources and explain why this particular project would have no significant impact upon them.

Thank you for the opportunity to comment on this statement.

Sincerely yours,

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James H. Lee Regional Environmental Officer



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION IV

345 COURTLAND STREET, N.E. ATLANTA, GEORGIA 30365

'NOV 1 3 1992

District Engineer Charleston District, Corps of Engineers P.O. Box 919 Charleston, SC 29402

Attn: Mr. Richard Jackson

Subject: Draft Environmental Impact Statement (EIS) for Shoreline Protection at Myrtle Beach and Vicinity Beaches in Horry and Georgetown Counties, SC

Dear Lieutenant Colonel Vincent:

Pursuant to Section 309 of the Clean Air and Section 102(2)(C) of the National Environmental Policy Act (NEPA), EPA, Region IV has reviewed the subject document which discusses the consequences of constructing 22.6 miles of artificially constructed beach. The authorized federal project calls for construction to proceed in three separable reaches, North Myrtle Beach, Myrtle Beach, and Surfside Beach/Garden City. This action is being taken to supplement previous state and local efforts to maintain a shoreline beach in the face of erosive coastal tides and recurrent winter storms as well as catastrophic events such as hurricanes, e.g., Hugo, 1989.

EPA remains equivocal regarding the issue of pumping sand onto an eroding shoreface. Generally, we have not had significant opposition to beach nourishment when it provides a disposal site for a proximate, already authorized navigation project. However, the key factor in our concurrence was whether or not biologically sensitive resources would be adversely affected through the use of this disposal method. In this particular case the value of the threatened structures, declining width of the recreational beach, and the perceived need to provide continued economic potential to shorefront property owners serve as the rationale for beach nourishment.

The purpose and needs statement notes that these societal factors subsume the minor environmental losses resulting from the proposed beach fill. The basis for the characterization of minor losses is the observation that the surf zone is inherently unstable. We acknowledge that the surf zone places pronounced stresses on the biota which reside there, however, these organisms are evolutionarily attuned to these perturbations and their natural seasonal rhythms. The magnitude of the activities associated with renourishment transcends all but the most catastrophic natural processes. Moreover, the necessity of subsequent renourishment due to continuing erosion means that the periods of natural equilibrium can be short.

We have some concerns about this proposal from a cumulative standpoint. We would like to know how many other coastal areas of the Charleston District are experiencing similar erosion and/or other marine processes which will require nourishment activities to protect development immediately adjacent to the ocean? The cost potential, environmental and otherwise, of providing similar protection to these areas needs to be factored into federal agency planning as a total package rather than as increments.

An unstated problem at Myrtle Beach is the election of home owners, businessmen, etc., in conformance with the current soning regulations to intensify development in this attractive, but high risk area. Given the amenities associated with living on the shoreline, this may be understandable. Nonetheless, Corps of Engineers' publications have well documented that these coastal areas are dynamic features experiencing almost daily fluctuations due to marine processes.

An examination of the papers-- "Saving the American Beach" (results of the Skidaway Institute of Oceanography Conference of America's Eroding Shoreline, March 25-27, 1981), "Greenhouse Effect and Sea Level Rise - A Challenge for This Generation," edited by Michael Barth and James Titus, or "The Beaches are Moving" by Wallace Kaufman and Orrin Pilkey, have been helpful in our understanding of the long-term overall public interest in these kinds of projects. Quite simply, given the comprehensive nature of the problem and the magnitude of the forces involved, we are uncertain that maintenance of an increasing number of these nourishment projects is feasible.

All of the above notwithstanding we are sensitive to the economic and societal benefits accruing from individual beach nourishment projects. However, the local sponsors should be made aware of the possibility that ultimate economic losses could actually be greater due to continued intensification of land use predicated in large measure on the assumption that a beach will always be present in front of the property. These observations may not prove especially compelling to the local sponsors right now, but we would be remiss not to indicate that the technical insight/understanding on the long-term effectiveness of beach nourishment has been called into doubt by some coastal geologists.

In this regard, an important point to emphasize is that "short-term" protection is all that is being offered. At the end of the project life it is conjectural whether the present erosion situation will be any different. The EIS did not indicate whether the exact cause of the beach losses is known. At some point a study to determine the causal reason for this erosion should be considered in an attempt to see if a more lasting solution is available. While not seriously considered, the nonstructural alternative of building relocation may provide the only long-term solution to the situation. The nourishment proposal may merely postpone the inevitable. In the light of recent decisions to restructure federal funding as well as changes in the cost sharing mechanisms, subsequent evaluations should factor in the possibility that the local sponsor may have to increase its financial commitment over the projected life of the project.

A rating of EC-2 was assigned. That is, we have some significant environmental concerns about certain aspects of this proposal and request additional information and evaluation of the items in the detailed comments.

Thank you for the opportunity to comment on this action. If we can be of further assistance in this matter, Dr. Gerald Miller (404-347-3776) will serve as initial point of contact.

Sincerely,

Heinz J. Mueller, Chief Environmental Policy Section Federal Activities Branch

Detailed Comments/Observations

The ultimate use of the selected borrow sites (surfaide and cane north and south) should be examined in the following contexts: long-term effect on the sand budget of the adjacent shoreline, compatibility of the borrow with native beach material, and their percentage of fines. The shoreline of these beach sites is currently degrading. If the material from the borrow site is moved directly onto the shoreface, how will this affect future onshore sediment movement via natural incremental processes? We are concerned that the present instability may be exacerbated and/or the maintenance frequency may have to be shortened. The possibilities associated with what is effectively a mining action should be determined now rather than after the fact.

We assume that the computer model, DUNE or an analog, was used to evaluate this project. We are interested in the results of this modelling since one of its basic components in determining storm reduction benefits predicates that the amount of material eroded must equal the amount deposited. If the offshore area has been mined of material, then it would appear that the model results would be influenced. The extent of the "influence" should be determined during this planning phase.

A large number of vibracore samples were taken throughout the borrow area. A comparison of the textural classes of this borrow sand has already been made with the current material on the subject beaches. However, since the native beach has been modified by the addition of sand from various other sources, compatibility may be more problematic than the text implies. It may be necessary to shorten the frequency of renourishment due to increased erosion in this regard. The consequences, environmental and otherwise, of this possibility should be examined in the final EIS.

Additionally, these cores should be examined to determine the percentage of fines in the proposed fill. It has been our experience that even a small percentage of silt and clay fractions in beach fill can lead to long-term turbidity problems at a renourished beach. The percentage of fines and dissimilar fill material determine the degree to which the beach will be "overbulked" to factor in losses due to wave action.

The storm damage model together with its component elements used for this project should be discussed. We are particularily interested in the assumptions used in the development of an estimate of annual storm damages compared to different scenarios of sea level rise. We would like to be able to determine how the potential for an increase in the present rate of sea level rise would influence this project. If an accelerated rise does prove to be the case, the details of the impact(s) should be assessed.



UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospharic Administration Office of the Chief Scientist Washington, D.C. 20230

November 6, 1992

Colonel Mark E. Vincent District Engineer Department of the Army Corps of Engineers P.O. Box 919 Charleston, South Carolina 29402-0919

Dear Colonel Vincent:

Enclosed are comments on the Draft Environmental Impact Statement for the Myrtle Beach and Vicinity, Shore Protection Project, South Carolina. We hope our comments will assist you. Thank you for giving us an opportunity to review the document.

Sincerely,

Dans To the ilan

David Cottingham Director Ecology and Conservation Office

Enclosure





UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration NATIONAL MARINE FISHERIES SERVICE

Southeast Regional Office 9450 Koger Boulevard St. Petersburg, Florida 33702

November 5, 1992

Lt. Colonel Mark E. Vincent District Engineer, Charleston District Department of the Army, Corps of Engineers P.O Box 919 Charleston, South Carolina 29402-0919

Dear Colonel Vincent:

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The National Marine Fisheries Service (NMFS) has reviewed the Draft Environmental Impact Statement (DEIS) prepared by the U.S. Army Corps of Engineers, Charleston District, concerning the Myrtle Beach and Vicinity, Shore Protection Project, Horry and Georgetown Counties, South Carolina. The following comments are provided for your use in planning for the project and in preparation of the final EIS.

General Comments

The DEIS does not adequately address potential adverse impacts on NMFS trust resources. The description of hard and live bottom habitat found in the project area is confusing. Sufficient detail is not presented to assess project impacts on the nearshore environment in connection with placement of sediment for beach nourishment. The DEIS also does not adequately describe impacts that may occur in the vicinity of the offshore borrow sites.

The DEIS also fails to adequately address the cumulative impact of this type of activity on living marine resources. We are concerned that habitat alteration associated with this and numerous similar projects along the South Carolina coast will result in a reduction of forage species such as macroinvertebrates and, subsequently, harvestable fish that rely on these organisms. In the absence of this information, we find no basis for the determination that the proposed action will have "no serious impact on fisheries."



Specific Comments

1.0 Summary

1.2 Authorised Project

<u>Page 3, paragraph 2.</u> The total project length should be clarified. The project length is given on Page 1 is 22.6 miles. Page 11, paragraph 1, specifies 25.7 miles and page 30, paragraph 4, specifies 23.9 miles.

<u>Page 3, paragraph 1.</u> We disagree with the statement that beach nourishment would "benefit a variety of invertebrates, birds, and fish." The likely "best case" scenario is one in which the adverse impacts would be of short duration and existing animal populations quickly return to predisposal levels. Consequently, documentation of any anticipated benefits to living marine resources, as referenced in the DEIS, is needed.

<u>Page 3, paragraph 2.</u> We disagree with the determination that the loss of organisms at the offshore borrow sites and on the intertidal beach are "insignificant." The ecological roles of these habitats and their associated fauna are not described, but may be significant with regard to the survival and abundance of resident and migratory species such as spot, summer flounder, bluefish, whiting, Florida pompano, and others. Although the magnitude of impact associated with dredging and dredged material disposal in these habitats varies seasonally, the significance of this relationship is not discussed. The importance and need for seasonal work restrictions should be addressed, particularly with regard to benthic and epibenthic population recovery.

The DEIS states that a monitoring plan is being developed to assess project related impacts on the intertidal disposal and offshore borrow site benthos; however, monitoring of project impacts on finfish is not included. Information on the impacts of beach nourishment on finfish is needed, especially with regard to the effects of periodic elimination of nearshore forage species such as mole crab (<u>Emerita talpoida</u>) and donax (<u>Donax spp</u>). Therefore, we recommend that fish monitoring, including effects on feeding and forage species abundance, be performed and that the NMFS be consulted in connection with development of the monitoring plan. Additionally, other project related effects such as increased turbidity levels and changes in substrate composition should be addressed with respect to possible impacts on fishery resources.

3.0 Alternatives Considered

3.4 Borrow Areas

<u>Page 14, paragraph 1, line 4.</u> Much of the area within 5,000 feet of the shore is "hard bottom." However, it is unclear how this term is used and whether it is synonymous with the biological description of "live bottom." If extensive live bottom habitat is located within 5,000 feet of shore, any significant offshore migration of sand could adversely impact this important habitat. Accordingly, the DEIS should address the impact of beach nourishment and possible movement of sand onto live bottom areas.

4.0 Affected Environment

- 4.2 Biological Resources
- a. Vegetation and Wildlife

<u>Page 21, paragraph 1.</u> No information is provided in this section regarding the size, frequency, and distribution of "hard bottom" habitat in the project area. Although a bottom survey of the project area was performed, we are concerned that the small size of some live bottom areas may have resulted in an underestimation of the occurrence of hard and live bottom habitats in the project area. More detail needs to be provided regarding the techniques used to assess the occurrence of hard and live bottom habitat in the project area.

5.0 Environmental and Socioeconomic Consequences

- 5.2 Biological Resources
- a. Fish and Wildlife

<u>Page 30, paragraph 3.</u> See comments on the proposed monitoring plan in 1.4 Environmental Impacts, page 3, paragraph 2.

<u>Page 31, paragraph 2, line 8.</u> The basis for the determination that recovery would occur in three-to-six months should be provided. This section also does not address the cumulative impact on fisheries of depositing sand on about 24 miles of beach. Assuming that a 200-foot-wide fill zone is created (no cross sectional drawings were provided), approximately 581.8 acres of intertidal/nearshore habitat would be altered. In this regard, the effects of periodic maintenance work, occurring at eight year intervals, should also be described. <u>Page 32, paragraph 1, line 2.</u> See our previous comments on the need for additional information on live bottom survey techniques. To our knowledge, the study referenced in this section has not been provided for our review. In view of the importance of this information, we request that the report be included as an appendix to the DEIS.

<u>Page 32, paragraph 2.</u> We disagree with the determination that "This project will have no serious impact on marine fisheries." Studies of beach nourishment in South Carolina are limited and none of the studies performed to date have examined impacts on fish. In addition, no consideration was given to the seasonal nature of potential impacts of dredging and dredged material disposal, or to the potential cumulative impact of nourishing approximately 24 miles of shoreline. Accordingly, we believe that the conclusion of "no serious impact" in the DEIS is premature and should be reassessed.

Studies on the ecological effects of beach nourishment in other states may provide some insight regarding possible impacts and we recommend that they be reviewed. The following is a list of relevant literature that may be useful in addressing the issues we have raised:

- Goldberg, W.M. 1988. Biological effects of beach restoration in South Florida: the good, the bad, and the ugly. <u>In</u> Tait, L.D. (eds). 1988. Beach Preservation Technology '88': Problems and advancements in beach nourishment-proceedings. Florida Shore and Beach Preservation Association, Inc., Tallahassee, Florida.
- Nelson, W.G. and G.W. Collins. 1987. Effects of beach nourishment on the benthic macrofauna and the fishes of the nearshore zone at Sebastian Inlet State Recreation Area, Technical Report 87-14, Department of Oceanography and Ocean Engineering. Florida Inst. Tech. to U.S. Army Corps of Engineers, Jacksonville District. 180 pp.
- Rakocinski, C., S.E. Lecroy, J.A. McLelland, and R.W. Heard. 1991. Responses by macroinvertebrates communities to beach nourishment at Perdidio Key, Florida. Gulf Coast Research Laboratory. Annual Report for the National Park Service, Gulf Islands National Seashore, Gulf Breeze, Florida. 69 pp.
- Reilly, F.J. and V.J. Bellis. 1978. A Study of the ecological impact of beach nourishment with dredged materials on the intertidal zone. East Carolina University Institute for Coastal and Marine Resources. Technical Report No. 4, Greenville, NC. 107 pp.

<u>Page 33, paragraph 1.</u> It is not clear if consultation with the NMFS, as required under Section 7 of the Endangered Species Act, was conducted. The DEIS should address status and results of such consultation.

We appreciate the opportunity to provide these comments.

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Sincerely,

Tourit 12. Rackley

Andreas Mager, Jr. Assistant Regional Director Habitat Conservation Division



DEPARTMENT OF THE ARMY

SOUTH ATLANTIC DIVISION, CORPS OF ENGINEERS ROOM 313, 77 FORSYTH ST., S.W. ATLANTA, GEORGIA 30335-6801

REPLY TO ATTENTION OF:

CESAD-PD-R (1105-2-10c)

1 November 1993

MEMORANDUM FOR COMMANDER, CHARLESTON DISTRICT, ATTN: CESAC-EN-PR

SUBJECT: Record of Decision (ROD) Myrtle Beach and Vicinity Shore Protection, South Carolina

The subject ROD was signed by CESAD Acting Commander and is enclosed. You should provide copies of this ROD to agencies, organizations, and members of the public that have expressed concern or interest in this project.

FOR THE COMMANDER:

MERLIN E. FOREMAN, P.E. Director of Planning

Encl

RECORD OF DECISION MYRTLE BEACH AND VICINITY SHORE PROTECTION HORRY AND GEORGETOWN COUNTIES SOUTH CAROLINA

Upon careful consideration of the social, environmental, and economic effects, as well as the engineering feasibility of various practicable alternatives, I have decided to recommend for construction the Myrtle Beach and Vicinity Shore Protection Project as described in the Final Environmental Impact Statement (FEIS) and supporting documents. The recommended project reduces shoreline erosion and storm damage to Myrtle Beach and vicinity. The project calls for the initial placement of 5.1 million cubic yards (cy) of material on three separate reaches of the project beaches totaling approximately 25 linear miles. This material will come from offshore borrow sites. There are sufficient quantities of material at three specified sites for initial construction and all periodic nourishment efforts. Periodic nourishment will take place once every eight to ten years or as required.

Structural and non-structural alternatives were evaluated in the FEIS along with the no action alternative. The recommended plan was selected based on criteria in Principals and Guidelines. The recommended project is the National Economic Development (NED) Plan. The recommended project would have short-term adverse impacts due to turbidity and loss of some benthic organisms when material is removed from the borrow area and placed on the beach. A monitoring plan has been developed that will determine recovery rate of benthic organisms. This information will be used in planning subsequent beach renourishment efforts. Any sea turtle nests that are encountered during beach nourishment activities will be relocated by qualified personnel.

All practicable means to avoid, minimize, and compensate for adverse environmental effects for the sand placement and the borrow sites have been adopted and will be implemented. The FEIS considered the requirements of all appropriate Federal, state and local policies, laws, executive orders, and regulations. The recommended project is in full compliance with all these requirements and all concerns regarding the recommended project have been resolved. No significant new issues were raised by comment letters on the FEIS, with the exception that the U.S. Fish and Wildlife Service noted the recent listing of the sea beach amaranth as a threatened plant species. The Charleston District has conducted a survey for this species and provided the results to the U.S. Fish and Wildlife Service through followup consultation under the Endangered Species Act. The sea beach amaranth will not be adversely affected, and will likely benefit as a result of the product.

In summary, I find that the recommended project is the most feasible solution and represents the course of action which, on balance, best serves the overall public interest.

26 Oct 93

Date

James H. Simms Colonel, U.S. Army Acting Division Engineer

Appendix 2

Endangered/Threatened Species Coordination

BIOLOGICAL ASSESSMENT for MYRTLE BEACH STORM DAMAGE REDUCTION PROJECT HORRY and GEORGETOWN COUNTIES, SOUTH CAROLINA

U.S. Army Corps of Engineers Charleston District

September 2006

Biological Assessment for Myrtle Beach Storm Damage Reduction Project Horry and Georgetown Counties, South Carolina

September 2006

1.0 BACKGROUND AND AUTHORIZATION

The Myrtle Beach Storm Damage Reduction Project was authorized for construction by Section 101 of the Water Resources Development Act of 1990, Public Law 101-640. Section 934 of the Water Resources Development Act of 1986 (WRDA86), Public Law 99-662, authorized the Government to extend the Federal participation in periodic beach nourishment until 2046. The final Environmental Impact Statement (EIS) was completed in January 1993 with the Record of Decision (ROD) being signed on 1 November 1993.

The authorized project calls for construction of a separate protective beach in three separable reaches, North Myrtle Beach (Reach 1), Myrtle Beach (Reach 2), and Garden City/Surfside Beach (Reach 3). The total project reach is 25.4 miles. Initial construction, as identified in the October 1987 Feasibility Report, consisted of constructing a protective berm to an elevation of between 7 and 11 feet above the National Geodetic Vertical Datum (NGVD) and a top width of 15 feet for all three project reaches. These project dimensions were later modified with the completion of a General Design Memorandum in March 1993. The authorized project recommended utilization of borrow material obtained from inland sites, and that additional offshore investigation be performed during preconstruction studies. The offshore borrow sites were eventually chosen to be mined for the initial nourishment of all three reaches. In addition to being separable reaches, each reach also has differing non-federal sponsors.

2.0 PROPOSED PROJECT

The project is anticipated to be constructed with a hopper dredge, booster pump, and land based heavy equipment (i.e. bulldozers and front-end loaders). The borrow area will be subdivided into separate smaller zones. The dredge will remove the sand to a depth not to exceed ten feet within the borrow areas. The contract specifications will require the contractor remove material completely from one borrow zone prior to moving to another borrow zone. In addition to borrow area requirements, the contract specifications will require that the contractor control his beach placement techniques. The beach renourishment is anticipated to continue 24 hours per day, 7 days per week for a period of approximately 15 months including mobilization. Noise pollution and construction activities will be monitored to ensure minimum disturbance to the surrounding community.

Initial construction of Reach 1 of the project was completed in May 1997. Initial placement consisted of 57.7 cubic yards per linear foot of beach. This quantity includes material for the protective berm, advanced nourishment and overfill ratio, for a total

placement of 2,622,900 cubic yards. Future renourishment of 490,000 cubic yards was planned for every ten years. According to this plan, North Myrtle Beach (Reach 1) would be due its first renourishment in 2007. Based on current conditions Reach 1 is in need of 702,600 cubic yards to restore the project to full dimension.

The first nourishment cycle of Reach 2 was completed in December 1997. Initial placement consisted of 47.1 cubic yards per linear foot of beach. This quantity includes material for the protective berm, advanced nourishment and overfill ratio, for a total placement of 2,250,000 cubic yards. Future renourishment of 440,000 cubic yards was planned for every eight years with the final nourishment being 550,000 cubic yards for the last ten years of project life. According to this plan, Myrtle Beach (Reach 2) was due its first renourishment in 2005. Due to the lack of available funds, the first renourishment was rescheduled for 2008. The current effort would require a volume of 1,442,500 cubic yards of material to return the beach to the full design template.

Reach 3 of the Myrtle Beach, South Carolina Shore Protection Project would provide restoration of approximately 7.7 linear miles of beach in Horry and Georgetown Counties extending from 1.2 miles south of the Horry/Georgetown County line to Myrtle Beach State Park in Horry County. Initial project construction was completed in November 1998 with placement of 1,517,494 cubic yards. Full project restoration provides for restoration of the advance nourishment over the entire 7.7-mile project length with a volume of 773,000 cubic yards.

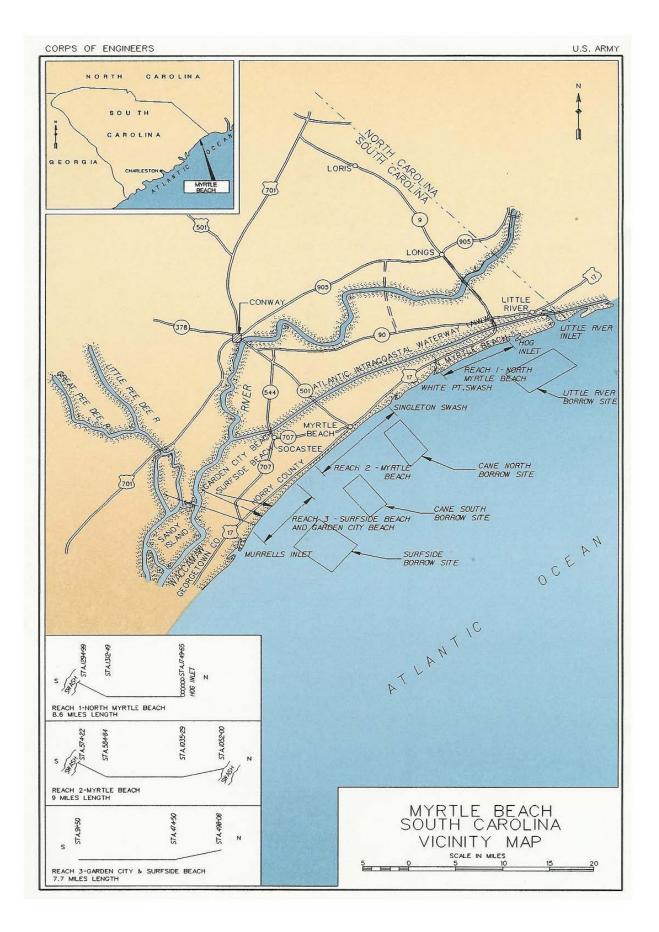
Four offshore borrow sites are identified in the March 1993 General Design Memorandum for the project as depicted in Figure 1 (on the following page). The four borrow sites with their intended project nourishment area in parenthesis and available sand quantity as identified in the GDM is provided in Table 1.

Borrow Area Capacity		
Borrow Area	Capacity	
Little River (Reach 1)	18.1 million cy	
Cane North (Reach 2)	6.7 million cy	
Cane South (Reach 2)	12.3 million cy	
Surfside (Reach 3)	34.4 million cy	

Table 1 Borrow Area Capacity

3.0 PRIOR CONSULTATIONS

Formal Section 7 consultation was conducted in 1992 regarding the Myrtle Beach project. The conclusion of the biological opinion rendered by the U.S. Fish and Wildlife Service (FWS) at that time determined that the nourishment, as proposed, had the potential to effect but was not likely to jeopardize the continued existence of the loggerhead sea turtle (*Caretta caretta*). The conclusion of the Biological Opinion rendered by the FWS was that the dredging project was not likely to adversely affect sea-beach amaranth (*Amaranthus pumilus*).



4.0 LIST OF SPECIES

4.1 U.S. Department of Interior

The following species have been listed by the U.S. Department of Interior as occurring or possibly occurring in Georgetown or Horry County, South Carolina (from list dated March 2006).

<u>Key</u> E = Federally endangered T = Federally threatened CH = Critical Habitat SC = Species of concern. These species are rare or listed in distribution but are not currently legally protected under the Endangered Species Act. * = Contact NMFS for more information on this species

Common Name	Scientific Name	Status	Occurrences
West Indian manatee	Trichechus manutus	Е	Known
Red-cockaded woodpecker	Picoides borealis	E	Known
Bald eagle	Haliaeetus leucocephalus	Т	Known
Wood stork	Mycteria americana	E	Known
Piping plover	Charadrius melodus	T, CH	Known
Kemp's ridley sea turtle	Lepidochelys kempii*	Е	Known
Leatherback sea turtle	Dermochelys coriacea*	Е	Known
Loggerhead sea turtle	Caretta caretta	Т	Known
Green sea turtle	Chelonia mydas*	Т	Possible
Shortnose sturgeon	Acipenser brevirostrum*	Е	Known
Sea-beach amaranth	Amaranthus pumilus	Т	Known
Pondberry	Lindera melissifolia	Е	Possible
Canby's dropwort	Oxypolis canbyi	Е	Possible
Chaff-seed	Schwalbea americana	Е	Known
Southern Dusky Salamander	Desmognathus auriculatus	SC	Possible
Georgia lead-plant	Amorpha georgiana var. georgiana	SC	Known
One-flower balduina	Balduina uniflora	SC	Known
Ciliate-leaf tickseed	Coreopsis integrifolia	SC	Known
Venus' fly-trap	Dionaea muscipula	SC	Known
Dwarf burhead	Echinodorus parvalus	SC	Known
Harper's fimbristylis	Fimbristylis perpusilla	SC	Known
Southern bog-button	Lachnocaulon beyrichianum	SC	Known
Pondspice	Litsea astivalis	SC	Known
Carolina bogmint	Macbridea caroliniana	SC	Known
Piedmont cowbane	Oxypolis ternata	SC	Known
Carolina grass-of parnassus	Parnassia caroliniana	SC	Known

Pineland plantain	Plantago sparsiflora	SC	Known
Crested fringed orchid	Pteroglossaspis ecristata	SC	Known
Well's Pyxie Moss	Pyxidanthera barbulata var. barbulata	SC	Known
Wire-leaved dropseed	Sporobolus teretifolius	SC	Known
Pickering's morning-glory	Stylisma pickerngii var. pickeringii	SC	Known
White false-asphodel	Tofieldia glabra	SC	Known
Kirtland's Warbler	Dendroica kirtlandii	Е	Possible
Bachman's sparrow	Aimophia aestivalis	SC	Known
Henslow's sparrow	Ammodramus henslowii	SC	Known
Red knot	Calidris canutus	SC	Possible
Swallow-tailed kite	Elanoides forficatus forficatus	SC	Known
American kestrel	Falco sparverius	SC	Possible
American oystercatcher	Haematopus palliatus	SC	Known
Loggerhead shrike	Lanius ludovicianus	SC	Possible
Painted bunting	Passerina ciris ciris	SC	Possible
Gull-billed tern	Sterna nilotica	SC	Known
Southern hognose snake	Heterodon simus	SC	Possible
Northern pine snake	Pituophis melanoleucus melanoleucus	SC	Known
Savannah or Piedmont cowban	e Oxypolis ternate	SC	Known
Awned meadowbeauty	Rhexia aristosa	SC	Known
Reclined meadow-rue	Thalictrum subrotundum	SC	Known
Dune bluecurls	Trichostema sp.	SC	Known
Black-throated green warbler	Dendroica virens	SC	Possible
Black rail	Laterallus jamaicensis	SC	Possible
Swainson's warbler	Limnothlypis swainsonii	SC	Known
Carolina pygmy sunfish	Elassoma boehlkei	SC	Known
Pine or Gopher snake	Pituophis melanoleucus melanoleucus	SC	Known
Rafinesque's big-eared bat	Corynorhinus rafinesquii	SC	Known

4.2 The National Marine Fisheries Service

The NMFS provided a list indicating the following threatened (T) and endangered (E) species and critical habitats for South Carolina waters under that agency's jurisdiction within the South Atlantic area of the United States.

Listed Species

Common Name	Scientific Name	Status	Date Listed
Marine Mammals			
Blue whale	Balaenoptera musculus	E	12/02/70
Finback whale	Balaenoptera physalus	E	12/02/70

Humpback whale	Megaptera novaeangliae	Е	12/02/70
Right whale	Eubaleana glacialis	E	12/02/70
Sei whale	Balaenotera borealis	E	12/02/70
Sperm whale	Physeter macrocephalus	E	12/02/70
Turtles			
Green sea turtle	Chelonia mydas	T*	07/28/78
Hawksbill sea turtle	Eretmochelys imbricata	E	06/02/70
Kemp's ridley sea turtle	Lepidochelys kempii	E	12/02/70
Leatherback sea turtle	Dermochelys coriacea	E	06/02/70
Loggerhead sea turtle	Caretta caretta	Т	07/28/78
Fish			
Shortnose sturgeon	Acipenser brevirostrum	E	03/11/67

Species Proposed for Listing: None Designated Critical Habitat: None Proposed Critical Habitat: None Candidate Species: None

Species of Concern:	
Common Name	Scientific Name
Fish	
Dusky shark	Carcharhinus obscurus
Sand tiger shark	Odontaspis Taurus
Night shark	Carcharinus signatus
Atlantic sturgeon	Acipenser oxyrhynchus oxyrhynchus
Speckled hind	Epinephelus drummondhayi
Warsaw grouper	Epinephelus nigritus
White Marlin	Tetrapturus albidus
Ivory bush coral	Oculina varicosa

* Green turtles are listed as threatened, except for breeding populations of green turtles in Florida and on the Pacific Coast of Mexico, which are listed as endangered.

5.0 GENERAL EFFECTS ON LISTED SPECIES/CRITICAL HABITAT

Since all aspects of the proposed work will occur on the ocean beach or on a marine shoal, the project will not affect any listed species occurring in forested or freshwater habitats. Thus, the bald eagle, red-cockaded woodpecker, wood stork, Canby's dropwort, Pondberry, chaff-seed will not be affected by this construction effort.

Species that could be present in the project area during the proposed action are the shortnose and Atlantic sturgeons, and the hawksbill, Kemp's ridley, leatherback, loggerhead, and green sea turtles. However, loggerheads are the primary sea turtle nesters in this area. The West Indian manatee rarely visits the area; however, some sightings have been recorded over the years. The piping plover winters in this area and critical habitat has been designated adjacent the project area. Further, there are no known populations of sea-beach amaranth in the project area; however, the project footprint is within the range of the plant. On the open ocean, the blue,

finback, humpback, right, sei and sperm whales are occasionally sited and are subject to influence by vessel traffic.

6.0 SPECIES ASSESSMENTS

6.1 Manatee

The West Indian manatee (*Trichechus manatus*) was listed as endangered on March 11, 1967, under a law that preceded the Endangered Species Act of 1973, as amended (16 USC 1531 <u>et seq</u>.). Additional Federal protection is provided for this species under the Marine Mammal Protection Act of 1972, as amended (16 USC 1461 <u>et seq</u>.) The manatee population in the United States is confined during the winter months to the coastal waters of the southern half of peninsular Florida and to springs and warm water outfalls as far north as southeast Georgia (COE, 2001). However, during the summer months, they may migrate as far north as coastal Virginia on the East Coast and west to Louisiana on the Gulf of Mexico (COE, 2001). The manatee is an uncommon summer resident of the South Carolina coast with occasional visual reports. There is no designation of critical habitat for the West Indian manatee in South Carolina.

Effect Determination

To ensure the protection of manatees, all Federal and contract personnel associated with this project will be instructed on the potential presence of manatees and the need to avoid vessel or plant collisions with manatees. Manatees occur very infrequently in the waters near the project. It has been determined that the proposed project is not likely to adversely affect the manatee.

6.2 Kemp's ridley, leatherback, loggerhead, green, and hawksbill sea turtles

There are five species of sea turtles on the Atlantic Coast, Kemp's ridley sea turtle (*Lepidochelys kempii*), leatherback sea turtle (*Dermochelys coriacea*), loggerhead sea turtle (*Caretta caretta*), green sea turtle (*Chelonia mydas*), and the hawksbill sea turtle (*Eretmochelys imbricata*). These five species of sea turtles are protected by the Convention on International Trade in Endangered Species (CITES). They are also listed as endangered or vulnerable in the Red Data Book by the International Union for the Conservation of Nature (IUCN). The hawksbill, Kemp's ridley and leatherback were listed as endangered by the U. S. Endangered Species Act in 1973. The green turtle and the loggerhead were added to the list as threatened in 1978. All species that appear on the United States list are also on the South Carolina list.

Sea turtles occupy different habitats, depending upon their species, sex and age (size). Hatchlings and smaller juvenile loggerheads appear to live in floating mats of sargassum in the open ocean. This seaweed offers cover, protection from predators and a source of food. Larger juveniles are generally seen in the same coastal habitat as the adults, especially during the summer.

Leatherbacks feed entirely on jellyfish, and they must often travel long distances to keep up with large concentrations of this food source drifting in the ocean currents. Green turtles are herbivorous and remain near pastures of turtle-preferred grasses. Often these pastures are not near their nesting beaches, so these turtles migrate hundreds of miles to nest. Loggerheads usually leave the cold, coastal waters in the winter and are often seen along the edge of the Gulf Stream. Hawksbills live on coral reefs almost year-round, feeding on sponges, sea squirts and other bottom organisms. Although the Kemp's ridley nests only on Mexico's Gulf Coast, small juveniles of this species and the green turtle occur along the South Carolina coast during the summer.

Since the reproductive cycles of all sea turtles are similar, a generalized version encompasses all. Mating takes place offshore, and the turtles must only mate once to fertilize all eggs laid during the nesting season. When nesting, the female crawls onto the beach, usually at night, and digs a hole in the sand with her hind flippers. After laying about 100 (number of eggs vary among species) white, leathery eggs, she covers them and returns to the sea. A single female may nest several times a season, usually at 2-week intervals. The eggs incubate about 60 days, depending on the weather. Hatchlings dig out of the sand at night and make their way to the sea using light cues for guidance. Destruction of nests and hatchling mortality at sea are usually high. It appears sea turtles' high number of eggs per clutch and several nestings per season have evolved to offset this high mortality rate. Nesting habits of the Kemp's ridley deviate from those of other sea turtles. The Kemp's ridley is the only species that nests during the day. Most sea turtles do not nest every year. They return on either a 2- or 3-year cycle to the same general area or beach. Of these six species, only the loggerhead is considered to be a regular nester in SC. There is no critical habitat designation for sea turtles in SC. For purposes of this assessment, the loggerhead is considered to be the only species likely to nest in the project area.

Loggerhead Sea Turtle. The loggerhead sea turtle has a worldwide distribution and is found in temperate and subtropical waters. Major nesting areas in North America occur along the Southeast Coast from North Carolina to Florida. Loggerhead sea turtles regularly nest along the southern coast of South Carolina from Georgetown south (with limited occurrence to the north within the project area), usually from mid-May to August. Nesting is preferred on remote beaches away from human disturbance. The loggerhead is considered a turtle of shallow water with juveniles preferring bays and estuaries. An omnivore, crustaceans, mollusks, squid, jellyfish, fish, and plant materials are desirable foods. Stranding data reveals that up to 70% of all stranded sea turtles are loggerheads with the majority of strandings occurring from May to August. Therefore, it can be surmised that the potential presence of loggerheads in the project area would most-likely occur at this time. In Georgia, South Carolina and North Carolina the nesting season generally begins in mid-May and ends with the emergence of the last hatchling around the end of August. Nesting activity is greatest, however, in June and July. Loggerheads are known to nest from one to seven times within a nesting season; the mean is approximately 4.1. The interesting interval varies around a mean of about 14 days. There is general agreement that females mate prior to the nesting season (and possibly only once) and then lay multiple clutches of fertile eggs throughout some portion of the nesting season. Mean clutch size varies from about 100 to 126 along the southeastern United States coast. Loggerheads are nocturnal nesters, but exceptions to the rule do occur infrequently. Multi-annual re-migration intervals of two and three years are most common in loggerheads, but the number can vary from one to six years. The length of the incubation period is related to nest temperature. Sex determination in loggerhead hatchlings is temperature dependent and the species apparently lacks sex chromosomes. Natural hatching success rates of 73.4 percent and 55.7 percent have been reported in South Carolina. Loggerhead hatchlings travel for about 20 hours after they enter the sea and that takes them about 22 to 28 kilometers offshore. After leaving the beach, they

become associated with *Sargassum* rafts/debris and ride these communities among ocean currents for a few years as juveniles. Upon reaching a mean straight carapace length (sCL) of 40 - 50 cm, they abandon the pelagic existence and migrate to near-shore and estuarine waters of the eastern United States, the Gulf of Mexico and the Bahamas and begin the subadult stage. As adults, loggerheads become migratory for the purpose of breeding. Reported tag recoveries suggest a "migratory path" from Georgia to Cape Hatteras, North Carolina with a single recovery of a Georgia tagged female on the Florida Gulf Coast (Tampa Bay). Little else is known of the scheduled travels of Georgia, South Carolina, and North Carolina nesters outside of the nesting season (NMFS, USFWS, 1991).

• Affected sea turtle environment.

Current range wide conditions for sea turtles.

It is not possible, at present, to estimate the size of the loggerhead population in United States territorial waters if one includes subadults. There is, however, general agreement that enumeration of nesting females provides a useful index to population size and stability. It is estimated that 14,150 females nest per year in the southeastern United States. This estimate was based on aerial survey data from 1983 and has been accepted as the best current approximation. Based on a mean of 4.1 nests per female, it is estimated that approximately 58,000 nests are deposited per year in the Southeast. Based on more extensive ground and aerial surveys throughout the Southeast in recent years (1987 to 1990), it is estimated that approximately 50,000-70,000 nests are deposited annually. These totals constitute about 35 to 40 percent of the loggerhead nesting known worldwide and clearly rank the southeastern United States aggregation as the second largest in the world (NMFS, USFWS, 1991).

Cumulative effects of actions in project area on sea turtles:

Very little is known about sea turtle diseases or natural mortality rates. However, it is believed that declines in populations are a direct result of human actions. Erosion of nesting beaches can result in partial or total loss of suitable nesting habitat. Dynamic coastal processes, including sea level rise, influence erosion rates. Man's interference with these natural processes through coastal development and associated activities has resulted in accelerated erosion rates and interruption of natural shoreline migration. Where beachfront development occurs, the site is often fortified to protect the property from erosion. Virtually all shoreline engineering is carried out to save structures, not dry sandy beaches, and ultimately, this results in environmental damage. One type of shoreline engineering, collectively referred to as beach armoring, includes sea walls, rock revetments, riprap, sandbag installations, groins and jetties. Beach armoring can result in permanent loss of a dry nesting beach through accelerated erosion and prevention of natural beach/dune accretion and can prevent or hamper nesting females from accessing suitable nesting sites. Clutches deposited seaward of these structures may be inundated at high tide or washed out entirely by increased wave action near the base of these structures. As these structures fail and break apart they spread debris on the beach that may further impede access to suitable nesting sites (resulting in higher incidences of false crawls) and trap hatchlings and nesting turtles. Sandbags are particularly susceptible to rapid failure and result in extensive debris on nesting beaches. Rock revetments, riprap and sand bags can cause nesting turtles to abandon nesting attempts or to construct improperly sized and shaped egg cavities when inadequate amounts of sand cover these structures. Approximately 21 percent (234 km) of

Florida's beaches, 10 percent (18 km) of Georgia's beaches and 10 percent (30 km) of South Carolina's beaches are armored (NMFS, USFWS, 1991).

Groins and jetties are designed to trap sand during transport in longshore currents or to keep sand from flowing into channels in the case of the latter. These structures prevent normal sand transport and accrete beaches on one side of the structure while starving neighboring beaches on the other side thereby resulting in severe beach erosion and corresponding degradation of suitable nesting habitat. Beach nourishment consists of pumping, trucking or scraping sand onto the beach to rebuild what has been lost to erosion. Beach nourishment can impact turtles through direct burial of nests and by disturbance to nesting turtles if conducted during the nesting season. Sand sources may be dissimilar from native beach sediments and can affect nest site selection, digging behavior, incubation temperature (and hence sex ratios), gas exchange parameters within incubating nests, hydric environment of the nest, hatching success and hatchling emergence success. Beach nourishment can result in severe compaction or concretion of the beach. Trucking of sand onto project beaches may increase the level of compaction (NMFS, USFWS, 1991). However, nourishment of beaches can provide suitable habitat for nesting above the high tide mark.

Significant reductions in nesting success have been documented on severely compacted nourished beaches. Compaction levels that have been evaluated at ten renourished east coast Florida beaches concluded that 50 percent were hard enough to inhibit nest digging, 30 percent were questionable as to whether their hardness affected nest digging and 20 percent were probably not hard enough to affect nest digging. They further concluded that, in general, beaches nourished from offshore borrow sites are harder than natural beaches, and, while some may soften over time through erosion and accretion of sand, others may remain hard for 10 years or more. Nourished beaches often result in severe escarpments along the mid-beach and can hamper or prevent access to nesting sites. Nourishment projects result in heavy machinery, pipelines, increased human activity and artificial lighting on the project beach. These activities are normally conducted on a 24-hour basis and can adversely affect nesting and hatching activities. Pipelines and heavy machinery can create barriers to nesting females emerging from the surf and crawling up the beach, causing a higher incidence of false crawls (non-nesting emergences). Increased human activity on the project beach at night may cause further disturbance to nesting females. Artificial lights along the project beach and in the nearshore area of the borrow site may deter nesting females and disorient or misorient emergent hatchlings from adjacent non-project beaches (NMFS, USFWS, 1991).

Beach nourishment projects require continual maintenance (subsequent nourishment) as beaches erode and hence their impacts, both positive and negative, to turtles are repeated on a regular basis. Beach nourishment projects conducted during the nesting season have the potential to result in the loss of some nests which may be inadvertently missed or misidentified as false crawls during daily patrols conducted to identify and relocate nests deposited on the project beach. Nourishment of highly eroded beaches (especially those with a complete absence of dry beach) can be beneficial to nesting turtles if conducted properly. Careful consideration and advance planning and coordination must be carried out to ensure timing, methodology and sand sources are compatible with nesting and hatching requirements (NMFS, USFWS, 1991).

Extensive research has demonstrated that the principal component of the sea- finding behavior of emergent hatchlings is a visual response to light. Artificial beachfront lighting from buildings, streetlights, dune crossovers, vehicles and other types of beachfront lights has been documented in the disorientation (loss of bearings) and misorientation (incorrect orientation) of

hatchling turtles. The results of disorientation or misorientation are often fatal. As hatchlings head toward lights or meander along the beach their exposure to predators and likelihood of desiccation is greatly increased. Misoriented hatchlings can become entrapped in vegetation or debris, and many hatchlings are found dead on nearby roadways and in parking lots after being struck by vehicles. Hatchlings that successfully find the water may be misoriented after entering the surf zone or while in nearshore waters. Intense artificial lighting can even draw hatchlings back out of the surf (NMFS, USFWS, 1991).

The problem of artificial beachfront lighting is not restricted to hatchlings. It has been indicated that adult loggerhead emergence patterns were correlated with variations in beachfront lighting in south Brevard County, Florida, and that nesting females avoided areas where beachfront lights were the most intense. It has also been noted that loggerheads aborted nesting attempts at a greater frequency in lighted areas. Problem lights may not be restricted to those placed directly on or in close proximity to nesting beaches. The background glow associated with intensive inland lighting, such as that emanating from nearby large metropolitan areas, may deter nesting females and disorient or misorient hatchlings navigating the nearshore waters. Cumulatively, along the heavily developed beaches of the southeastern United States, the negative effects of artificial lights are profound (NMFS, USFWS, 1991).

Residential and tourist use of developed (and developing) nesting beaches can result in negative impacts to nesting turtles, incubating egg clutches and hatchlings. The most serious threat caused by increased human presence on the beach is the disturbance to nesting females. Night-time human activity can cause nesting females to abort nesting attempts at all stages of the behavioral process. It has been reported that disturbance can cause turtles to shift their nesting beaches, delay egg laying, and select poor nesting sites. Heavy utilization of nesting beaches by humans (pedestrian traffic) may result in lowered hatchling emergence success rates due to compaction of sand above nests and pedestrian tracks can interfere with the ability of hatchlings to reach the ocean. Campfires and the use of flashlights on nesting beaches misorient hatchlings and can deter nesting females (NMFS, USFWS, 1991).

A variety of natural and introduced predators such as raccoons, foxes, ghost crabs and ants prey on incubating eggs and hatchling sea turtles. The principal predator is the raccoon (*Procyon lotor*). Raccoons are particularly destructive and may take up to 96 percent of all nests deposited on a beach. In addition to the destruction of eggs, certain predators may take considerable numbers of hatchlings just prior to or upon emergence from the sand (NMFS, USFWS, 1991).

Nest loss due to erosion or inundation and accretion of sand above incubating nests appear to be the principal abiotic factors that may negatively affect incubating egg clutches. While these factors are often widely perceived as contributing significantly to nest mortality or lowered hatching success, few quantitative studies have been conducted. Studies on a relatively undisturbed nesting beach indicated that excepting a late season severe storm event, erosion and inundation played a relatively minor role in destruction of incubating nests. Inundation of nests and accretion of sand above incubating nests as a result of the late season storm played a major role in destroying nests from which hatchlings had not yet emerged. Severe storm events (e.g., tropical storms and hurricanes) may result in significant nest loss, but these events are typically aperiodic rather than annual occurrences. In the southeastern United States, severe storm events are generally experienced after the peak of the hatching season and hence would not be expected to affect the majority of incubating nests. Erosion and inundation of nests are exacerbated through coastal development and shoreline engineering (NMFS, USFWS, 1991). The effects of dredging are evidenced through degradation of habitat and/or incidental take of marine turtles. Channelization of inshore and nearshore habitat and the disposal of dredged material in the marine environment can destroy or disrupt resting or foraging grounds (including grass beds and coral reefs) and may affect nesting distribution through the alteration of physical features in the marine environment. Hopper dredges are responsible for incidental take and mortality of marine turtles during dredging operations. Other types of dredges (clamshell and pipeline) have not been implicated in incidental take (NMFS, USFWS, 1991).

Of all commercial and recreational fisheries conducted in the United States, shrimp trawling is the most damaging to the recovery of marine turtles. Incidental capture and drowning in shrimp trawls is believed to be the largest single source of mortality on juvenile through adult stage marine turtles in the southeastern United States. Most of these turtles are juveniles and subadults, the age and size classes most critical to the stability and recovery of marine turtle populations. Quantitative estimates of turtle take by shrimp trawlers in inshore waters have not been developed, but the level of trawling effort expended in inshore waters along with increasing documentation of the utilization of inshore habitat by loggerhead turtles suggest that capture and mortality may be significant. Trawlers targeting species other than shrimp tend to use larger nets than shrimp trawlers and probably also take sea turtles, although capture levels have not been developed. These fisheries include, but are not limited to bluefish, croaker, flounder, calico scallops, blue crab and whelk. Of these, the bluefish, croaker and flounder trawl fisheries likely pose the most serious threats. The harvest of sargassum by trawlers can result in incidental capture of post hatchlings and habitat destruction (NMFS, USFWS, 1991).

Effect Determination

The placement of sand and construction activities associated with the placement of sand on these beaches could adversely affect any existing sea turtle nests and sea turtles attempting to nest. The extent of nesting in the project footprint is considered to be relatively minor and irregular when compared with other beaches along the coast. The construction work is expected to be ongoing during the nesting season. Therefore, a standardized nest monitoring and relocation plan will be implemented during the turtle-nesting season. This monitoring will include morning patrols of the beach for signs of nesting activity as well as movement of nests that may be endangered by construction activities.

The Charleston District implements a standard beach monitoring protocol to measure beach hardness/compaction after placement of material on the beach. After the material is placed on the beach, any areas that are determined to have an in situ hardness greater than 500 Cone Penetrometer Units (CPU) is tilled in order to make it suitable for sea turtle nesting. The District does, however, recommend conducting cone penetrometer testing before and after the dredging in an effort to collect data, which can be correlated with the turtle nesting during the summer, and which may provide useful information for other beach renourishment projects.

Visual surveys for escarpments along the project area will be made during construction and immediately after completion. Escarpments exceeding 18 inches in height for a distance of 100 feet or more will be graded down.

All of the dredging for the proposed project will be accomplished with either a hopper or a hydraulic pipeline cutterhead dredge in the specified areas. There is a potential for interaction between turtles and dredge equipment at sea. If a hopper dredge is employed, monitoring will be performed by placing observers on vessels between April 1 and 30 November in accordance with the National Marine Fisheries South Atlantic Regional Biological Opinion (September, 1997)

This project is not being designed to enhance turtle habitat However, because turtles may attempt to nest here and false crawls may occur due to the lack of suitable habitat, it has been determined that the project may adversely affect the loggerhead and green sea turtle populations.

6.3 Shortnose sturgeon

The Shortnose Sturgeon occurs in Atlantic Seaboard Rivers from southern New Brunswick to northeastern Florida. Department of Commerce studies have shown that the shortnose sturgeon exists in many of the large coastal river systems in South Carolina including the Waccamaw, Pee Dee, Black, Santee, Cooper, Ashepoo, Combahee and Edisto Rivers. Little is known about the shortnose sturgeon population level, life history or ecology. Their status is probably due to exploitation, damming of rivers and deterioration of water quality. Because there is not a large coastal river associated with this project, there is a lack of suitable freshwater spawning areas for the sturgeon in the immediate project area.

Effect Determination

It is unlikely that the shortnose sturgeon occurs in the project area, however, should it occur, its habitat would be only minimally altered by the proposed project. Any shortnose sturgeon in the area should be able to avoid being taken by a slow moving dredge and will not be in danger from beach building activities. For these reasons, it has been determined that the proposed project is not likely to adversely affect the shortnose sturgeon.

6.4 Sea beach Amaranth

Sea beach amaranth (*Amaranthus pumilus*) is an annual plant historically native to the barrier island beaches of the Atlantic coast from Massachusetts to South Carolina. No other vascular plant occurs closer to the ocean. The species was federally listed as threatened by the U.S. Fish and Wildlife Service in 1993 (COE, 2001). Seabeach amaranth is listed as threatened and of national concern in South Carolina.

Germination takes place over a relatively long period of time, generally beginning in April and continuing at least through July. Upon germinating, this plant initially forms a smallunbranched sprig but soon begins to branch profusely into a clump, often reaching a foot in diameter and consisting of 5 to 20 branches. Occasionally a clump may get as large as a yard of more across, with hundreds of branches. The stems are fleshy and pink-red or reddish, with small rounded leaves that are 1.3 to 2.5 centimeters in diameter. The leaves are clustered toward the tip of the stem, are normally a somewhat shiny, spinach-green color, and have a small notch at the rounded tip. Flowers and fruits are relatively inconspicuous and are borne in clusters along the stems. Flowering begins as soon as plants have reached sufficient size, sometimes as early as June in the Carolinas but more typically commencing in July and continuing until their death in late fall or early winter. Seed production begins in July or August and reaches a peak in most years in September; it likewise continues until the plant dies (COE, 2001).

Sea beach amaranth occurs on barrier island beaches, where its primary habitat consists of overwash flats at accreting ends of islands and lower foredunes and upper strands of non-

eroding beaches. It occasionally establishes small temporary populations in other habitats, including sound side beaches, blowouts in foredunes and in dredged material placed for beach renourishment or disposal. Seabeach amaranth appears to be intolerant of competition and does not occur on well-vegetated sites. The species appears to need extensive areas of barrier island beaches and inlets, functioning in a relatively natural and dynamic manner. These characteristics allow it to move around in the landscape as a fugitive species, occupying suitable habitat as it becomes available (COE, 2001).

Sea beach amaranth is a "fugitive" species that cannot compete with dense perennial beach vegetation and only occurs in the newly disturbed habitat of a high-energy beach. It occurs on barren or sparsely-vegetated sand above the high water line, an area classified as marine wetland. This habitat usually disappears completely when seawalls or other hard structures are built along the shoreline. This loss of habitat from seawall construction and global sea level rise are thought to be major factors in the species' extirpation throughout parts of its historic range. It has been postulated that estuarine and coastal shore plants will suffer some of the most significant impacts as a result of global climate changes. Coastal development will prevent these species from migrating up slope to slightly higher ground if sea levels rise. To a large extent, this is already occurring as beaches are being fortified to prevent erosion. Beach renourishment projects eliminate existing plants if conducted during the summer and may bury the seed needed to reestablish the plant the following year if conducted during the winter. However, beach renourishment projects often rebuild the habitat this species requires. Fortification with seawalls and other stabilization structures or heavy vehicular traffic may eliminate seabeach amaranth populations locally. Any given site will become unsuitable at some time because of natural forces. However, if a seed source is no longer available in adjacent areas, seabeach amaranth will be unable to reestablish itself when the site is once again suitable or new favorable habitat is created. In this way, it can be progressively eliminated even from generally favorable stretches of habitat surrounded by permanently unfavorable areas (COE, 2001).

Historically, sea beach amaranth occurred in 31 counties in 9 states from Massachusetts to South Carolina. It has been eliminated from six of the States in its historic range. The only remaining large populations are in North Carolina. Surveys in South Carolina found that the number of plants along our coast dropped by 90% (from 1,800 to 188) as a result of Hurricane Hugo, subsequent winter storms and beach rebuilding projects that occurred in its wake. South Carolina populations are still very low and exhibit a further downward trend although 1998 was a better year than most with 279 plants identified along the coast. It is possible that the abundant rainfall associated with El Nino in the spring of 1998 produced a larger than normal population. The remaining populations in areas with suitable habitat are in constant danger of extirpation from hurricanes, webworm predation, and other natural and anthropogenic factors (COE, 2001). At the present time, there are no known populations of seabeach amaranth in the project area.

Effect Determination

Because there are no know populations of seabeach amaranth in the project area, there is also no known viable seed source. As such, the proposed project is not likely to adversely affect sea beach amaranth.

6.5 Piping plover and designated piping plover critical habitat

Piping plovers are small shorebirds approximately six inches long with sand-colored plumage on their backs and crown and white under parts. Breeding birds have a single black breast band, a black bar across the forehead, bright orange legs and bill, and a black tip on the bill. During the winter, the birds lose the black bands, the legs fade to pale yellow, and the bill becomes mostly black.

The piping plover breeds on the northern Great Plains, in the Great Lakes region, and along the Atlantic coast (Newfoundland to North Carolina); and winters on the Atlantic and Gulf of Mexico coasts from North Carolina to Mexico, and in the Bahamas West Indies.

Piping plovers nest along the sandy beaches of the Atlantic Coast from Newfoundland to North Carolina, the gravelly shorelines of the Great Lakes, and on river sandbars and alkali wetlands throughout the Great Plains region. They prefer to nest in sparsely vegetated areas that are slightly raised in elevation (like a beach berm). Piping plover breeding territories generally include a feeding area, such as a dune pond or slough, or near the lakeshore or ocean edge. The piping plover winters along the coast, preferring areas with expansive sand or mudflats (feeding) in close proximity to a sandy beach (roosting). The primary threats to the piping plover are habitat modification and destruction, and human disturbance to nesting adults and flightless chicks. A lack of undisturbed habitat has been cited as a reason for the decline of other shorebirds such as the black skimmer and least tern (COE, 2001).

The piping plover is an occasional visitor along the South Carolina coast during the winter months and individuals are occasionally sighted in the project area. However, there are no large wintering concentrations in the state. Piping plovers are considered a threatened species under the Endangered Species Act of 1973, as amended, when on their wintering grounds. The species is not known to nest in the project area; however, it may winter in the area. The USFWS has designated 15 areas along the South Carolina (SC) coast as critical habitat for the wintering populations of the piping plover. This includes approximately 138 miles of shoreline along the SC coast along margins of interior bays, inlets, and lagoons. There is a designated critical habitat to the north of Reach 1. However, there is no designation for any of the project area footprint.

Effect Determination

Direct loss of nests from the disposal of the dredged material will not occur, as the species is not known to nest in the project area. Piping plover foraging distribution on the beach during the winter months may be altered as beach food resources may be affected by disposal of material. Such disruptions will be temporary and of minor significance since the birds can easily fly to other loafing and foraging locations. Placement of material may provide additional foraging habitat for the piping plover. For these reasons, it has been determined that the proposed project is not likely to adversely affect the piping plover. It has also been determined that the proposed project is not likely to adversely modify designated critical habitat for wintering piping plovers.

6.6 Blue (NOAA Fisheries list), finback, humpback, right, sei, and sperm whales

The blue whale reaches lengths of up to 100 feet. Blue whales have weighed up to 160 tons. They feed on small shrimp-like crustaceans. The whales consume up to eight tons of these animals a day during their feeding period. A blue whale produced the loudest sound ever

recorded from an animal, and some scientists have speculated that they may be able to remain in touch with each other over hundreds of miles. The number of blue whales in the southern hemisphere was severely depleted by whaling. Due to commercial whaling the size of the population is less than ten percent of what it was.

The finback whale is the second largest whale, reaching lengths of up to 88 feet and weighs up to 76 tons. The finback whale because of its crescent-shaped dorsal fin, and obvious characteristic, is easily seen at sea. Depending on where they live, finback whales eat both fish and small pelagic crustaceans, and squids. It sometimes leaps clear of the water surface, yet it is also a deeper diver than some of the other baleen whales. The finback's range is in the Atlantic from the Arctic Circle to the Greater Antilles, including the Gulf of Mexico. In the Pacific Ocean the Finback ranges from the Bering Sea to Cape San Lucas, Baja California.

The humpback whale reaches a maximum length of about 50 feet long and a maximum weight of about 37.5 tons. They are mostly black, but the belly is sometimes white. Flippers and undersides of the flukes are nearly all white. They are migratory. They eat krill and schooling fish. In the Atlantic they migrate from Northern Iceland and Western Greenland south to the West Indies, including the Northern and Eastern Gulf of Mexico. In the Pacific Ocean they migrate from the Bering Sea to Southern Mexico. The humpback is one of the most popular whales for whale watching on both the east and west coasts. Scientists estimate that there are 10,000 humpbacks worldwide, only about 8% of its estimated initial population.

The sei whale is one of the largest whales. It can reach a length of 60 feet and a weight of 32 tons. They feed primarily on krill and other small crustaceans, but also feed at times on small fish. The sei whale is the fastest of the baleen whales and can reach speeds of more than 20 miles per hour. In the Atlantic Ocean the Sei whale ranges from the Arctic Circle to the Gulf of Mexico. In the Pacific Ocean the Sei whale may range from the Bering Sea to Southern Mexico. The Sei whale is endangered due to past commercial whaling.

Unlike the other great whales on the endangered species list, the sperm whale is a toothed whale. It is the largest of the toothed whales reaching a length of 60 feet in males and 40 feet in females. Sperm whales are noted for their dives that can last up to an hour and a half and go as deep as 2 miles under the surface. It is the most abundant of all the endangered whales, with an estimated population of two million. Sperm whales feed mainly on squid, including the giant squid. They range in the Atlantic Ocean from the Arctic Circle to the Gulf of Mexico. In the Pacific Ocean the sperm whale ranges from the Bering Sea to Southern Mexico. The sperm whale was almost hunted to extinction for its oil (spermaceti). This oil was used in the manufacture of ointments, cosmetics, and candles. The sperm whales usually inhabit the offshore waters.

The right whale is the most endangered species of whale off of the U.S. coasts. The right whale got its name because it was the "right" whale to hunt. It was slow moving and floated after being killed. Current estimates indicate that presently no more than a few hundred exist. Right whales can reach a length of 60 feet and a weight of 100 tons. Although the species has been internationally protected since 1937, it has failed to show any signs of recovery.

Right whales have been observed along the eastern coast of North America from the Florida Keys north to the Gulf of St. Lawrence in Canada. They are found in relatively large numbers around Massachusetts and near Georges Bank in the spring, and then they migrate to two areas in Canadian waters by mid-summer. Most cows that give birth in any given year travel in the winter to the coastal waters of Georgia and Florida to calve and raise their young for the first three months. The Bay of Fundy, between Maine and Nova Scotia, appears to serve as the primary summer and fall nursery hosting mothers and their first-year calves. The calf will stay with its mother through the first year and it is believed that weaning occurs sometime in the fall. Calves become sexually mature in about 8 years. Females are believed to calve about every three to four years. Sightings of right whales and their occurrence in the inshore waters of the State, although very rare, are generally assumed to represent individuals seen during this migration.

Right whales feed primarily on copepods and euphausids. They swim very close to the shoreline, often noted only a few hundred meters offshore. Because of their habit of traveling near the coast, there is concern over impacts resulting from collisions with boats and ships. Some right whales have been observed to bear propeller scars on their backs resulting from collisions with boats (NMFS, 1984). Destruction or pollution of right whale habitat is not known to be a problem in the project area. There is no designation of critical habitat for whales in SC.

Effect Determination

Of these six species of whales being considered, only the right whale would normally be expected to occur within the project area during the construction period; therefore the other species of whales are not likely to be affected. The majority of right whale sightings occur from December through February. Since the proposed work is expected to occur during this time period, the dredge will be required to have endangered species observers standing watch on the bridge of the dredge to look for whales during construction. The presence of a hydraulic cutter-head pipeline or hopper dredge in this area should pose no direct impacts to the right whale, however, when relocating, the dredge and any supporting vessels are required to alter course and stop if necessary to avoid approaching whales. If whales are spotted during the day within 10 miles of the dredging operation, then the dredge is required to reduce transit speed at night, should it need to relocate during that time period. Corps contract specifications expressly require avoidance of right whales. For these reasons, it has been determined that the project as proposed is not likely to adversely affect the right whale. (The 29 October 1997 "National Marine Fisheries Service, Regional Biological Opinion on Hopper Dredging along the South Atlantic Coast" has jurisdiction on right whale effects)

7.0 SUMMARY OF PROTECTIVE MEASURES

Construction that takes place in the summer months (June through September) will include contract personnel being advised that there are civil and criminal penalties for harming, harassing, or killing manatees. The Contractor may be held responsible for any protected species harmed, harassed, or killed as a result of vessel collisions or construction activities. Failure of the Contractor to follow these specifications is a violation of the Endangered Species Act and could result in prosecution of the Contractor under the Endangered Species Act or the Marine Mammals Protection Act. The standard manatee conditions apply annually from 1 June to 30 September. The Contractor will be responsible for taking necessary precautions to avoid any contact with manatees. If manatees are sighted within 100 yards of the dredging area, all appropriate precautions will be implemented to insure protection of the manatee. The Contractor will be directed to stop, alter course, or maneuver as necessary to avoid operating moving equipment (including watercraft) any closer than 50 feet of the manatee. Operation of equipment closer than 50 feet to a manatee will necessitate immediate shutdown of that equipment.

A nest relocation program for sea turtles will be implemented to minimize impacts to nesting sea turtles only during the nesting season. This program will include daily patrols of disposal areas at sunrise, relocation of any nests laid in areas to be impacted by disposal of dredged material, and monitoring of hatching success of the relocated nests. If nest relocation is required, sea turtle nests will be relocated to an area suitable to both the USFWS and the SCDNR. A beach monitoring program (for hardness/escarpment formation) will be implanted. The Corps will perform any necessary maintenance of beach profile (tilling and shaping or knocking down escarpments) during construction and prior to the nesting season.

Construction taking place in the turtle nesting season, the staging areas for construction equipment will be located off the beach to the maximum extent practicable. Nighttime storage of construction equipment not in use will be off the beach to the maximum extent practicable to minimize disturbance to sea turtle nesting and hatching activities. In addition, all dredge pipes that are placed on the beach will be located as far landward as possible without compromising the integrity of the existing dune system. Temporary storage of pipes will be off the beach to the maximum extent possible. Temporary storage of pipes on the beach will be in such a manner so as to impact the least amount of nesting habitat and will likewise not compromise the integrity of the dune systems (placement of pipes perpendicular to the shoreline will be recommended as the method of storage).

Further, all on-beach lighting associated with the project will be limited to the immediate area of active construction during construction of this project. Such lighting will be shielded, low-pressure sodium vapor lights to minimize illumination of the nesting beach and nearshore waters. Lighting on offshore equipment will be similarly minimized through reduction, shielding, lowering, and appropriate placement of lights to avoid excessive illumination of the water, while meeting all U.S. Coast Guard and OSHA requirements. Shielded, low pressure sodium vapor lights will be highly recommended for lights on any offshore equipment that cannot be eliminated.

8.0 SUMMARY EFFECT DETERMINATION

This assessment has examined the potential impacts of the proposed project on designated habitat and listed species of plants and animals that are, or have been, present in the project area. Both primary and secondary impacts to habitat have been considered. Critical habitat has not been designated for whales, manatees, sea turtles, sturgeon, or seabeach amaranth in South Carolina; therefore, none would be affected. The USFWS designated critical habitat for the wintering piping plover in July 2001. Based on the analysis provided by this document, the following determinations have been made.

- It has been determined that the proposed project is not likely to adversely affect the manatee.
- It has been determined that the proposed project is not likely to adversely affect Kemp's ridley, leatherback, green, or hawksbill sea turtles.
- It has been determined that the proposed project is not likely to adversely affect the shortnose sturgeon.
- It has been determined that the proposed project is not likely to adversely affect the piping plover.

- It has been determined that the proposed project is not likely to adversely affect seabeach amaranth.
- It has been determined that the proposed project is not likely to adversely modify designated critical habitat for the wintering piping plover.
- It has been determined that the proposed project may adversely affect the nesting loggerhead and green sea turtle.

LITERATURE CITED

Federal Register, Volume 66, No. 132, Tuesday, July 10, 2001, Rules and Regulations.

U.S. Army Corps of Engineers. 2001. Biological Assessment for the Operations and Maintenance Dredging and Disposal for the Murrells Inlet Project, Georgetown County, South Carolina, April, 2001.

National Marine Fisheries Service and U.S. Fish and Wildlife Service. 1991. Recovery Plan for U.S. Population of Loggerhead Turtle. National Marine Fisheries Service, Washington, D.C.



United States Department of the Interior

FISH AND WILDLIFE SERVICE 176 Croghan Spur Road, Suite 200 Charleston, South Carolina 29407



January 19, 2007

Mr. Joseph A. Jones Planning Branch U.S. Army Corps of Engineers 69A Hagood Avenue Charleston, SC 29403-5107

Attn: Shawn Boone

Re: Grand Strand Beach Renourishment Georgetown and Horry Counties FWS Log No. 2007-F-0041

Dear Mr. Jones:

This document is the Fish and Wildlife Service's (Service) biological opinion based on our review of the proposed beach renourishment along the shoreline of Georgetown and Horry Counties, South Carolina, and its effects on the loggerhead sea turtle (*Caretta caretta*), the green sea turtle (*Chelonia mydas*), and the leatherback sea turtle (*Dermochelys coriacea*) per section 7 of the Endangered Species Act (Act) of 1973, as amended (16 United States Code [U.S.C.] 1531 *et seq.*). Your September 21, 2006, request for formal consultation was received on September 25, 2006.

This biological opinion is based on information provided in the September 21, 2006, biological assessment, the August 10, 2006, site visit, the October 26, 2006, meeting, other sources of information, and further communication with related parties. A complete administrative record of this consultation is on file at the Charleston Field Office, 176 Croghan Spur Road, Suite 200, Charleston, South Carolina 29407.

CONSULTATION HISTORY

April 6, 2006 – The Service received the Charleston District, Corps of Engineers (Corps) letter dated April 4, 2006, notifying the Service of the project.

August 19, 2006 - The Service and the Corps conducted a site visit.



August 19, 2006 – The Service and the Corps conducted a site visit.

September 25, 2006 – The Service received the Corps' September 21, 2006, biological assessment.

October 23, 2006 – The Service provided a letter to the Corps that acknowledged receipt of all information necessary to initiate formal consultation on the proposed action, as required in the regulations governing interagency consultations (50 (Code of Federal Regulations) [CFR] 402.14)

October 26, 2006 – The Service attended a meeting for the proposed project.

PRIOR CONSULTATIONS

The Corps initiated formal consultation in 1992 on the Grand Strand project. The Service issued a non-jeopardy biological opinion on July 24, 1992, for the loggerhead sea turtle (*Caretta caretta*) and sea-beach amaranth (*Amaranthus pumilus*) for 22.6 miles of beach.

Table 1. Species evaluated for effects and those where the Service has concurred with a "not likely to be adversely affected" determination.

SPECIES	PRESENT IN ACTION AREA
Sea-beach amaranth	Possible
Piping plover	Possible
West Indian manatee	Possible
Kemp's ridley sea turtle	Possible
Hawksbill sea turtle	No

The above species are not likely to be adversely affected by this action because they are not likely to be or are not present in the action area. Therefore, they will not be discussed further in this biological opinion.

The Service has the responsibility for implementing recovery of sea turtles when they come ashore to nest. This opinion addresses nesting Loggerhead and Green sea turtles and hatchlings only, it does not address potential impacts of this project on sea turtles while in the open ocean. The National Oceanic and Atmospheric Administration-National Marine Fisheries Service (NOAA-NMFS) has jurisdiction over sea turtles in the marine environment.

BIOLOGICAL OPINION

DESCRIPTION OF THE PROPOSED ACTION

BACKGROUND AND AUTHORIZATION

The Myrtle Beach Storm Damage Reduction Project was authorized for construction by Section 101 of the Water Resources Development Act of 1990, Public Law 101-640. Section 934 of the Water Resources Development Act of 1986 (WRDA86), Public Law 99-662, authorized the Government to extend the Federal participation in periodic beach nourishment until 2046. The final Environmental Impact Statement (EIS) was completed in January 1993 with the Record of Decision (ROD) being signed on 1 November 1993.

The authorized project calls for construction of a separate protective beach in three separable reaches, North Myrtle Beach (Reach 1), Myrtle Beach (Reach 2), and Garden City/Surfside Beach (Reach 3). The total project reach is 25.4 miles. Initial construction, as identified in the October 1987 Feasibility Report, consisted of constructing a protective berm to an elevation of between 7 and 11 feet above the National Geodetic Vertical Datum (NGVD) and a top width of 15 feet for all three project reaches. These project dimensions were later modified with the completion of a General Design Memorandum in March 1993. The authorized project recommended utilization of borrow material obtained from inland sites, and that additional offshore investigation be performed during preconstruction studies. The offshore borrow sites were eventually chosen to be mined for the initial nourishment of all three reaches. In addition to being separable reaches, each reach also has differing non-federal sponsors.

PROPOSED PROJECT

The project will be constructed with a hopper dredge, booster pump, and land based heavy equipment (i.e. bulldozers and front-end loaders). The borrow area will be subdivided into separate smaller zones. The dredge will remove the sand to a depth not to exceed ten feet within the borrow areas. The contract specifications will require the contractor to remove material completely from one borrow zone prior to moving to another borrow zone. In addition to borrow area requirements, the contract specifications will require that the contractor control his beach placement techniques. The beach renourishment is anticipated to continue 24 hours per day, 7 days per week for about 15 months including mobilization. Noise pollution and construction activities will be monitored to ensure minimum disturbance to the surrounding community.

Initial construction of Reach 1 of the project was completed in May 1997. Initial placement consisted of 57.7 cubic yards (CY) per linear foot of beach. This quantity includes material for the protective berm, advanced nourishment and overfill ratio, for a total placement of 2,622,900 CY. Future renourishment of 490,000 CY was planned for every ten years.

According to this plan, North Myrtle Beach (Reach 1) would be due for its first renourishment in 2007. Based on current conditions Reach 1 is in need of 702,600 CY to restore the project to full dimension.

The first nourishment cycle of Reach 2 was completed in December 1997. Initial placement consisted of 47.1 CY per linear foot of beach. This quantity includes material for the protective berm, advanced nourishment and overfill ratio, for a total placement of 2,250,000 CY. Future renourishment of 440,000 CY was planned for every eight years with the final nourishment being 550,000 CY for the last ten years of project life. According to this plan, Myrtle Beach (Reach 2) was due its first renourishment in 2005. Due to the lack of available funds, the first renourishment was rescheduled for 2008. The current effort would require a volume of 1,442,500 CY of material to return the beach to the full design template.

Reach 3 of the Grand Strand Project would provide restoration of about 7.7 linear miles of beach in Horry and Georgetown Counties extending from 1.2 miles south of the Horry/Georgetown County line to Myrtle Beach State Park in Horry County. Initial project construction was completed in November 1998 with placement of 1,517,494 CY. Full project restoration provides for restoration of the advance nourishment over the entire 7.7-mile project length with a volume of 773,000 CY.

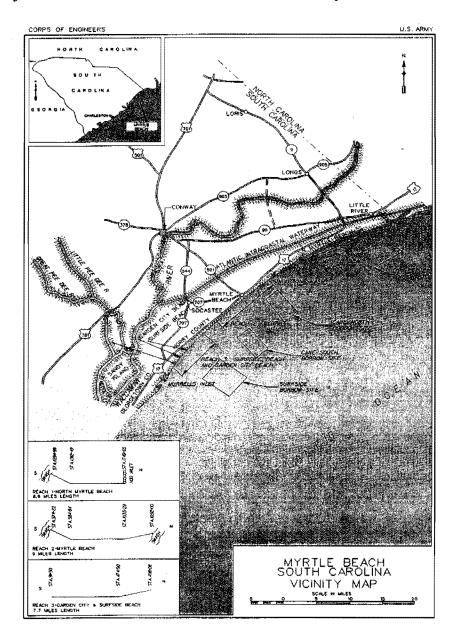
Reaches 1, 2, and 3 will also include a sand fencing and vegetation shore protection project. The purpose of this project is to stabilize and enhance the dunes in Georgetown and Horry Counties. This project consists of about 25.4 miles of grassing and fencing and is a cooperative effort with the Corps, the state of South Carolina, Georgetown County, Horry County, and the Municipality of Surfside Beach. The sand fencing effort will begin after October 31, 2007 and end no later than February 2007. Similar fencing and planting was completed in North Myrtle Beach, Myrtle Beach, Garden City, and Surfside Beach in the late 1990s and early 2000s. Work is scheduled to be performed only during daylight hours and a very limited amount of equipment such as small backhoes and tractors is expected to be used on the beach. Sand fencing will be the Corps' Charleston District standard design with 5.5 feet spacing between panels. The planting matrix will consist of the following plants: bitter panicum (Panicum amarum "Northpa"), sea oats (Uniola paniulata), seashore elder (Iva imbricate), and saltmeadow cordgrass (Spartina patens). Sweet grass (Muhlenbergia "filipes") will be planted on the toe of the backside of the dune system. The plants will be spaced 2 feet on center. Plant rows will be spaced at 2 to 4 feet depending on which plant species is in the row. Fertilizer will be placed in the planting hole at the time of planting. The following growing season, a second application will broadcasted in the spring.

Four offshore borrow sites were identified in the March 1993 General Design Memorandum for the project as depicted in Figure 1. The four borrow sites with their intended project nourishment area in Table 2. The Cane North Borrow Pit will not be used during this project.

Borrow Area	Capacity
Little River (Reach 1)	18.1 million CY
Cane North (Reach 2)	6.7 million CY
Cane South (Reach 2)	12.3 million CY
Surfside (Reach 3)	34.4 million CY

Table 2. Borrow Area Capacity for the Grand Strand Renourishment project

Figure 1. Project Area for the Grand Strand Renourishment Project



Conservation Measures

Construction that takes place in the warmer months (water temperatures exceed 20 degrees Celcius) will abide by the *Standard Manatee Construction Conditions* (Florida Fish and Wildlife Commission [FWC] 2005). The Contractor will be responsible for taking necessary precautions to avoid any contact with manatees. If manatees are sighted within 100 yards of the dredging area, all appropriate precautions will be implemented to insure protection of the manatee. The Contractor will be directed to stop, alter course, or maneuver as necessary to avoid operating moving equipment (including watercraft) any closer than 50 feet of the manatee. Operation of equipment closer than 50 feet to a manatee will necessitate immediate shutdown of that equipment.

A nest relocation program for sea turtles will be implemented to minimize impacts to nesting sea turtles only during the nesting season. This program will include daily patrols of disposal areas at sunrise, relocation of any nests laid in areas to be impacted by disposal of dredged material, and monitoring of hatching success of the relocated nests. If nest relocation is required, sea turtle nests will be relocated to an area suitable to both the Service and the South Carolina Department of Natural Resources (SCDNR). Night sea turtle monitors will be hired to monitor the active project area for sea turtle emergences May 1 through August 31. The night monitors will coordinate with South Carolina United Turtle Enthusiasts (S.C.U.T.E.) volunteers and report any nesting attempts that occurred during the night to the volunteers. A beach monitoring program (for hardness/escarpment formation) will be implemented. The Corps will perform any necessary maintenance of beach profile (tilling and shaping or knocking down escarpments) during construction and prior to the nesting season.

Construction taking place during the turtle nesting season will have staging areas for construction equipment located off the beach to the maximum extent practicable. Nighttime storage of construction equipment not in use will be off the beach to the maximum extent practicable to minimize disturbance to sea turtle nesting and hatching activities. In addition, all dredge pipes that are placed on the beach will be located as far landward as possible without compromising the integrity of the existing dune system. Temporary storage of pipes will be off the beach to the maximum extent possible. Temporary storage of pipes on the beach will be in such a manner so as to impact the least amount of nesting habitat and will likewise not compromise the integrity of the dune systems (placement of pipes perpendicular to the shoreline will be recommended as the method of storage).

All on-beach lighting associated with the project will be limited to the immediate area of active construction during construction of this project. Such lighting will be shielded, low-pressure sodium vapor lights to minimize illumination of the nesting beach and nearshore waters. Lighting on offshore equipment will be similarly minimized through reduction, shielding, lowering, and appropriate placement of lights to avoid excessive illumination of the water, while meeting all U.S. Coast Guard and OSHA requirements. Shielded, low

pressure sodium vapor lights will be highly recommended for lights on any offshore equipment that cannot be eliminated.

Relocation trawling will occur during April 1 through November 30 for the life of the project in order to reduce the risk of takes by the hopper dredge. Observers will be on board to record sea turtle takes. The Corps' draghead deflector engineer will inspect the rigid draghead deflector to ensure that the deflector has been tailored appropriately to the draghead. The inspector will assess whether the dredge operator appears to be familiar with the operation of the draghead deflector and provide necessary training where appropriate.

Action Area

The Service has described the action area to include all three reaches where sand will be deposited, the borrow sites, and the areas in between the reaches and borrow sites for reasons that will be explained and discussed in the "Effects of the Action" section of this consultation.

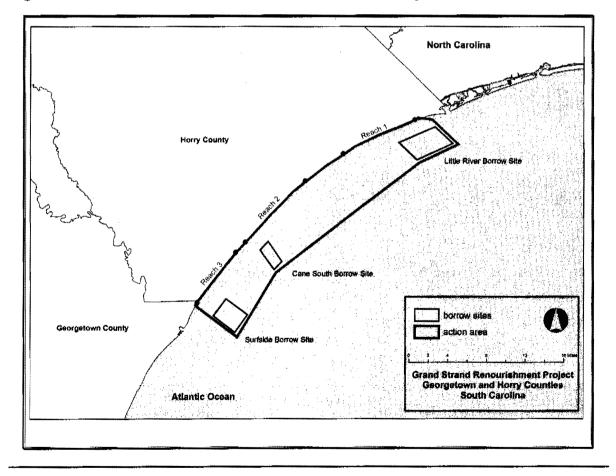


Figure 2. Action Area for the Grand Strand Renourishment Project

STATUS OF THE SPECIES/CRITICAL HABITAT

Three species of sea turtles are analyzed in this biological opinion: loggerhead sea turtles (*Caretta caretta*), green sea turtles (*Chelonia mydas*), and leatherback sea turtles (*Dermochelys coriacea*).

Species/critical habitat description

Loggerhead Sea Turtle

The loggerhead sea turtle (*Caretta caretta*), listed as a threatened species on July 28, 1978 (Service 1978), inhabits the continental shelves and estuarine environments along the margins of the Atlantic, Pacific, and Indian Oceans. Loggerhead sea turtles nest within the continental U.S. from Louisiana to Virginia. Major nesting concentrations in the U.S. occur on the coastal islands of North Carolina, South Carolina, and Georgia, and on the Atlantic and Gulf coasts of Florida (Hopkins and Richardson, 1984).

The loggerhead sea turtle grows to an average weight of about 200 pounds and is characterized by a large head with blunt jaws. Adults and subadults have a reddish-brown carapace. Scales on the top of the head and top of the flippers are also reddish-brown with yellow on the borders. Hatchlings are a dull brown color (NOAA-NMFS, 2002a). The loggerhead feeds on mollusks, crustaceans, fish, and other marine animals.

Major loggerhead sea turtle nesting beaches are located in the Sultanate of Oman, southeastern U.S., and eastern Australia. The species is widely distributed within its range. It may be found hundreds of miles out to sea, as well as in inshore areas such as bays, lagoons, salt marshes, creeks, ship channels, and the mouths of large rivers. Coral reefs, rocky places, and ship wrecks are often used as feeding areas. Nesting occurs mainly on open beaches or along narrow bays having suitable sand, and often in association with other species of sea turtles.

Recovery Criteria for the United States

The southeastern U.S. population of the loggerhead can be considered for delisting where, over a period of 25 years, the following conditions are met:

1. The adult female population in Florida is increasing and in North Carolina, South Carolina, and Georgia, it has returned to pre-listing levels (NC - 800, SC - 10,000, and GA - 2,000 nests per season). The above conditions must be met with the data from standardized surveys which would continue for at least five years after delisting.

- 2. At least 25 percent (348 miles) of all available nesting beaches (1,400 miles) are in public ownership, distributed over the entire nesting range and encompassing at least 50 percent of the nesting activity in each state.
- 3. All priority one tasks identified in the recovery plan have been successfully implemented.

No critical habitat has been designated for the loggerhead sea turtle.

Green Sea Turtle

The green sea turtle (*Chelonia mvdas*) was federally listed as a protected species on July 28, 1978 (Service 1978). Breeding populations of the green turtle in Florida and along the Pacific Coast of Mexico are listed as endangered; all other populations are listed as threatened. The green turtle has a worldwide distribution in tropical and subtropical waters. Major green turtle nesting colonies in the Atlantic occur on Ascension Island, Aves Island, Costa Rica, and Surinam. Within the U.S., green turtles nest in small numbers in the U.S. Virgin Islands and Puerto Rico, and in larger numbers along the east coast of Florida, particularly in Brevard, Indian River, St. Lucie, Martin, Palm Beach, and Broward Counties (NOAA-NMFS and Service, 1991a). Nesting also has been documented along the Gulf coast of Florida from Escambia County through Franklin County in Northwest Florida and from Pinellas County through Collier County in Southwest Florida (Florida Fish and Wildlife Conservation Commission (FWC) statewide nesting database). Green turtles have been known to nest in Georgia, but only on rare occasions (Georgia Department of Natural Resources statewide nesting database). The green turtle also nests sporadically in North Carolina and South Carolina (North Carolina Wildlife Resources Commission statewide nesting database; SCDNR statewide nesting database). Unconfirmed nesting of green turtles in Alabama has also been reported (Bon Secour National Wildlife Refuge nesting reports).

The green sea turtle grows to a maximum size of about 4 feet and a weight of 440 pounds. It has a heart-shaped shell, small head, and single-clawed flippers. The carapace is smooth and colored gray, green, brown and black. Hatchlings are black on top and white on the bottom (NOAA-NMFS, 2002b). Hatchling green turtles eat a variety of plants and animals, but adults feed almost exclusively on seagrasses and marine algae.

The green sea turtle has a worldwide distribution in tropical and subtropical waters. They are generally found in shallow waters (except when migrating) inside reefs, bays, and inlets. The sea turtle is attracted to lagoons and shoals with an abundance of marine grass and algae.

Major green turtle nesting colonies in the Atlantic occur on Ascension Island, Aves Island, Costa Rica, and Surinam. Open beaches with a sloping platform and minimal disturbance are required for nesting.

Recovery Criteria for the United States

The U.S. population of green sea turtles can be considered for delisting when, over a period of 25 years, the following conditions are met:

- 1. The level of nesting in Florida has increased to an average of 5,000 nests per year for at least six years. Nesting data must be based on standardized surveys.
- 2. At least 25 percent (65 miles) of all available nesting beaches (260 miles) are in public ownership and encompass at least 50 percent of the nesting activity.
- 3. A reduction in stage class mortality is reflected in higher counts of individuals on foraging grounds.
- 4. All priority one tasks identified in the Recovery Plan have been successfully implemented.

Critical habitat for the green sea turtle has been designated for the waters surrounding Culebra Island, Puerto Rico, and its outlying keys.

Leatherback Sea Turtle

The leatherback sea turtle (*Dermochelys coriacea*), listed as an endangered species on June 2, 1970 (Service 1970), nests on shores of the Atlantic, Pacific and Indian Oceans. Nonbreeding animals have been recorded as far north as the British Isles and the Maritime Provinces of Canada and as far south as Argentina and the Cape of Good Hope (Pritchard, 1992). Nesting grounds are distributed worldwide, with the Pacific Coast of Mexico supporting the world's largest known concentration of nesting leatherbacks. The largest nesting colony in the wider Caribbean region is found in French Guiana, but nesting occurs frequently, although in lesser numbers, from Costa Rica to Columbia and in Guyana, Surinam, and Trinidad (NOAA-NMFS and Service, 1992; National Research Council, 1990a).

The leatherback regularly nests in the U.S. in Puerto Rico, the U.S. Virgin Islands, and along the Atlantic coast of Florida as far north as Georgia (NOAA-NMFS and Service, 1992). Leatherback turtles have been known to nest in Georgia, South Carolina, and North Carolina, but only on rare occasions (North Carolina Wildlife Resources Commission; SCDNR; and Georgia Department of Natural Resources statewide nesting databases). Leatherback nesting also has been reported on the northwest coast of Florida (LeBuff, 1990; FWC statewide nesting database); and in southwest Florida a false crawl (non-nesting emergence) has been observed on Sanibel Island (LeBuff, 1990).

This is the largest, deepest diving, and most migratory and wide ranging of all sea turtle species. The adult leatherback can reach 4 to 8 feet in length and weigh 500 to 2,000 pounds. The carapace is distinguished by a rubber-like texture, about 1.6 inches thick, made primarily of tough, oil-saturated connective tissue. Hatchlings are dorsally mostly black and are covered with tiny scales; the flippers are edged in white, and rows of white scales appear as stripes along the length of the back (NOAA-NMFS, 2002c). Jellyfish are the main staple of its diet, but it is also known to feed on sea urchins, squid, crustaceans, tunicates, fish, blue-green algae, and floating seaweed.

The leatherback sea turtle is distributed worldwide in tropical and temperate waters of the Atlantic, Pacific, and Indian Oceans. Non-breeding leatherbacks have been recorded as far north as British Columbia, Newfoundland, the British Isles, and the Maritime Provinces of Canada and as far south as Argentina and the Cape of Good Hope (Pritchard, 1992).

Leatherback turtles nest on shores of the Atlantic, Pacific and Indian Oceans. Adult females require sandy nesting beaches backed with vegetation and sloped sufficiently so the distance to dry sand is limited. Their preferred beaches are near deep water and generally rough seas.

Recovery Criteria for the United States

The U.S. population of leatherbacks can be considered for delisting when the following conditions are met:

- 1. The adult female population increases over the next 25 years, as evidenced by a statistically significant trend in the number of nests at Culebra, Puerto Rico, St. Croix, U.S. Virgin Island, and along the east coast of Florida.
- 2. Nesting habitat encompassing at least 75 percent of nesting activity in U.S. Virgin Islands, Puerto Rico, and Florida is in public ownership.
- 3. All priority one tasks identified in the recovery plan have been successfully implemented.

Marine and terrestrial critical habitat for the leatherback sea turtle has been designated at Sandy Point on the western end of the island of St. Croix, U.S. Virgin Islands (50 CFR 17.95).

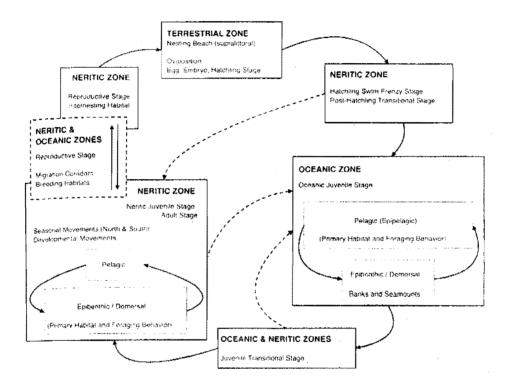
Life history (growth, life span, survivorship and mortality)

Loggerhead Sea Turtle

Loggerheads are known to nest from one to seven times within a nesting season (Talbert *et al.*, 1980; Richardson and Richardson, 1982; Lenarz *et al.*, 1981, among others); the mean is

about 4.1 (Murphy and Hopkins, 1984). The interval between nesting events within a season varies around a mean of about 14 days (Dodd, 1988). Mean clutch size varies from about 100 to 126 eggs along the southeastern United States coast (NOAA-NMFS and Service, 1991b). Nesting migration intervals of 2 to 3 years are most common in loggerheads, but the number can vary from 1 to 7 years (Dodd, 1988). Age at sexual maturity is believed to be about 20 to 30 years (Turtle Expert Working Group, 1998).

Figure 3. Life history stages of a loggerhead turtle (Bolten, 2003).



Green Sea Turtle

Green turtles deposit from one to nine clutches within a nesting season, but the overall average is about 3.3. The interval between nesting events within a season varies around a mean of about 13 days (Hirth, 1997). Mean clutch size varies widely among populations. Average clutch size reported for Florida was 136 eggs in 130 clutches (Witherington and Ehrhart, 1989). Only occasionally do females produce clutches in successive years. Usually 2, 3, 4, or more years intervene between breeding seasons (NOAA-NMFS and Service, 1991a). Age at sexual maturity is believed to be 20 to 50 years (Hirth, 1997).

Leatherback Sea Turtle

Leatherbacks nest an average of five to seven times within a nesting season, with an observed maximum of 11 (NOAA-NMFS and Service, 1992). The interval between nesting events

within a season is about 9 to 10 days. Clutch size averages 80 to 85 yolked eggs, with the addition of usually a few dozen smaller, yolkless eggs, mostly laid toward the end of the clutch (Pritchard, 1992). Nesting migration intervals of 2 to 3 years were observed in leatherbacks nesting on the Sandy Point National Wildlife Refuge, St. Croix, U.S. Virgin Islands (McDonald and Dutton, 1996). Leatherbacks are believed to reach sexual maturity in 6 to 10 years (Zug and Parham, 1996).

Population dynamics

Loggerhead Sea Turtle

Total estimated nesting in the southeast United States is about 50,000 to 90,000 nests per year (FWC statewide nesting database 2004, Georgia Department of Natural Resources statewide nesting database 2004, SCDNR statewide nesting database 2004, North Carolina Wildlife Resources Commission statewide nesting database 2004). In 1998, 85,988 nests were documented in Florida alone. However, in 2001, 2002, 2003, and 2004, this number dropped to 69,657, 62,905, 56,852, and 47,173, respectively. An analysis of nesting data from the Florida Index Nesting Beach Survey (INBS) Program from 1989 to 2004, a period encompassing index surveys that are more consistent and more accurate than surveys in previous years, has shown no detectable trend but, more recently (1998 through 2004), has shown evidence of a declining trend (Witherington, 2005, personal communication). Given inherent annual fluctuations in nesting and the short time period over which the decline has been noted, caution is warranted in interpreting the decrease in terms of nesting trends.

From a global perspective, the southeastern U.S. nesting aggregation is of paramount importance to the survival of the species and is second in size only to that which nests on islands in the Arabian Sea off Oman (Ross, 1982; Ehrhart, 1989; NOAA-NMFS and Service, 1991b). The status of the Oman loggerhead nesting population, reported to be the largest in the world (Ross, 1979), is uncertain because of the lack of long-term standardized nesting or foraging ground surveys and its vulnerability to increasing development pressures near major nesting beaches and threats from fisheries interactions on foraging grounds and migration routes (Possardt, 2005, personal communication). The loggerhead nesting aggregations in Oman, the southeastern U.S., and Australia have been estimated to account for about 88 percent of nesting worldwide (NOAA-NMFS and Service, 1991b). About 80 percent of loggerhead nesting in the southeastern U.S. occurs in six Florida counties (Brevard, Indian River, St. Lucie, Martin, Palm Beach, and Broward counties) (NOAA-NMFS and Service, 1991b).

Green Sea Turtle

About 150 to 3,000 females are estimated to nest on beaches in the continental U.S. annually (FWC, 2005). In the U.S. Pacific, over 90 percent of nesting throughout the Hawaiian archipelago occurs at the French Frigate Shoals, where about 200 to 700 females nest each

year (NOAA-NMFS and Service, 1998a). Elsewhere in the U.S. Pacific, nesting takes place at scattered locations in the Commonwealth of the Northern Marianas, Guam, and American Samoa. In the western Pacific, the largest green turtle nesting aggregation in the world occurs on Raine Island, Australia, where thousands of females nest nightly in an average nesting season (Limpus *et al.*, 1993). In the Indian Ocean, major nesting beaches occur in Oman where 30,000 females are reported to nest annually (Ross and Barwani, 1995).

Leatherback Sea Turtle

Recent estimates of global nesting populations indicate 26,000 to 43,000 nesting females annually (Spotila *et al.*, 1996). The largest nesting populations at present occur in the western Atlantic in French Guiana (4,500 to 7,500 females nesting/year) and Colombia (estimated several thousand nests annually), and in the western Pacific in West Papua (formerly Irian Jaya) and Indonesia (about 600 to 650 females nesting/year). In the United States, small nesting populations occur on the Florida east coast (100 females/year) (Florida FWC, 2003), Sandy Point, U.S. Virgin Islands (50 to 190 females/year) (Alexander *et al.*, 2002), and Puerto Rico (30 to 90 females/year).

Status and distribution

Loggerhead Sea Turtle

Genetic research involving analysis of mitochondrial DNA has identified five different loggerhead subpopulations/nesting aggregations in the western North Atlantic: (1) the Northern Subpopulation occurring from North Carolina to around Cape Canaveral, Florida (about 29° N.); (2) South Florida Subpopulation occurring from about 29° N. on Florida's east coast to Sarasota on Florida's west coast; (3) Dry Tortugas, Florida, Subpopulation, (4) Northwest Florida Subpopulation occurring at Eglin Air Force Base and the beaches near Panama City; and (5) Yucatán Subpopulation occurring on the eastern Yucatán Peninsula, Mexico (Bowen, 1994, 1995; Bowen *et al.*, 1993; Encalada *et al.*, 1998; Pearce, 2001). These data indicate that gene flow between these five regions is very low. If nesting females are extirpated from one of these regions, regional dispersal will not be sufficient to replenish the depleted nesting subpopulation.

The Northern Subpopulation has declined substantially since the early 1970s. Recent estimates of loggerhead nesting trends from standardized daily beach surveys showed significant declines ranging from 1.5% to 1.9% annually (Dodd, 2005, personal communication). Nest totals from aerial surveys conducted by the SCDNR showed a 3.3% annual decline in nesting since 1980. Overall, there is strong statistical evidence to suggest the Northern Subpopulation has sustained a long-term decline.

Data from all beaches where nesting activity has been recorded indicate that the South Florida Subpopulation has shown significant increases over the last 25 years. However, an analysis of nesting data from the Florida Index Nesting Beach Survey (INBS) Program from 1989 to 2002 (a period encompassing index surveys that are more consistent and more accurate than surveys in previous years), has shown no detectable trend and, more recently (1998 through 2002), has shown evidence of a declining trend (Witherington, 2003, personal communication.). Given inherent annual fluctuations in nesting and the short time period over which the decline has been noted, caution is warranted in interpreting the decrease in terms of nesting trends.

A near census of the Florida Panhandle Subpopulation undertaken from 1989 to 2002 reveals a mean of 1,028 nests per year, which equates to about 251 females nesting per year (Florida FWC, 2003). Evaluation of long-term nesting trends for the Florida Panhandle Subpopulation is difficult because of changed and expanded beach coverage. Although there are now 8 years (1997-2004) of INBS data for the Florida Panhandle Subpopulation, the time series is too short to detect a trend (Witherington, FWC, personal communication, 2005).

A near census of the Dry Tortugas Subpopulation undertaken from 1995 to 2001 reveals a mean of 213 nests per year, which equates to about 50 females nesting per year (Florida Fish and Wildlife Conservation Commission, 2003). The trend data for the Dry Tortugas Subpopulation are from beaches that were not included in Florida's INBS program prior to 2004 but have moderately good monitoring consistenCY. There are 7 continuous years (1995-2001) of data for this Subpopulation, but the time series is too short to detect a trend (Witherington, 2005, personal communication).

Nesting surveys in the Yucatán Subpopulation has been too irregular to date to allow for a meaningful trend analysis (Turtle Expert Working Group 1998, 2000). Anthropogenic (human) factors that impact hatchlings and adult female turtles on land, or the success of nesting and hatching include: beach erosion, armoring and nourishment; artificial lighting; beach cleaning; increased human presence; recreational beach equipment; beach driving; coastal construction and fishing piers; exotic dune and beach vegetation; and poaching. An increased human presence at some nesting beaches or close to nesting beaches has led to secondary threats such as the introduction of exotic fire ants, feral hogs, dogs, and an increased presence of native species (e.g., raccoons, armadillos, and opossums), which raid and feed on turtle eggs. Although sea turtle nesting beaches are protected along large expanses of the western North northwest Atlantic coast, other areas along these coasts have limited or no protection.

Loggerhead turtles are affected by a completely different set of anthropogenic threats in the marine environment. These include oil and gas exploration and transportation; marine pollution; underwater explosions; hopper dredging, offshore artificial lighting; power plant entrainment and/or impingement; entanglement in debris; ingestion of marine debris; marina and dock construction and operation; boat collisions; poaching, and fishery interactions. In the pelagic environment, loggerheads are exposed to a series of longline fisheries that include the U.S. Atlantic tuna and swordfish longline fisheries, an Azorean longline fleet, a Spanish

longline fleet, and various fleets in the Mediterranean Sea (Aguilar *et al.*, 1995; Bolten *et al.*, 1994; Crouse, 1999). There is particular concern about the extensive incidental take of juvenile loggerheads in the eastern Atlantic by longline fishing vessels. In the benthic environment in waters off the coastal U.S., loggerheads are exposed to a suite of fisheries in federal and state waters including trawl, purse seine, hook and line, gillnet, pound net, longline, dredge, and trap fisheries

Green Sea Turtle

Total population estimates for the green turtle are unavailable, and trends based on nesting data are difficult to assess because of large annual fluctuations in numbers of nesting females. For instance, in Florida, where the majority of green turtle nesting in the southeastern U.S. occurs, estimates range from 150 to 2,750 females nesting annually (FWC, 2003). Populations in Surinam and Tortuguero, Costa Rica, may be stable, but there is insufficient data for other areas to confirm a trend.

A major factor contributing to the green turtle's decline worldwide is commercial harvest for eggs and food. Fibropapillomatosis, a disease of sea turtles characterized by the development of multiple tumors on the skin and internal organs, is also a mortality factor and has seriously impacted green turtle populations in Florida, Hawaii, and other parts of the world. The tumors interfere with swimming, eating, breathing, vision, and reproduction, and turtles with heavy tumor burdens may die. Other threats include loss or degradation of nesting habitat from coastal development and beach armoring; disorientation of hatchlings by beachfront lighting; excessive nest predation by native and non-native predators; degradation of foraging habitat; marine pollution and debris; watercraft strikes; and incidental take from channel dredging and commercial fishing operations.

Leatherback Sea Turtle

Declines in leatherback nesting have occurred over the last two decades along the Pacific coasts of Mexico and Costa Rica. The Mexican leatherback nesting population, once considered to be the world's largest leatherback nesting population (65 percent of worldwide population), is now less than one percent of its estimated size in 1980. Spotila *et al.* (1996) recently estimated the number of leatherback sea turtles nesting on 28 beaches throughout the world from the literature and from communications with investigators studying those beaches. The estimated worldwide population of leatherbacks in 1995 was about 34,500 females on these beaches with a lower limit of about 26,200 and an upper limit of about 42,900. This is less than one third the 1980 estimate of 115,000. Leatherbacks are rare in the Indian Ocean and in very low numbers in the western Pacific Ocean. The largest population is in the western Atlantic. Using an age-based demographic model, Spotila *et al.* (1996) determined that leatherback populations in the Indian Ocean and western Pacific Ocean cannot withstand even moderate levels of adult mortality and that even the Atlantic populations are being exploited at a rate that cannot be sustained. They concluded that

leatherbacks are on the road to extinction and further population declines can be expected unless action is taken to reduce adult mortality and increase survival of eggs and hatchlings.

The crash of the Pacific leatherback population is believed primarily to be the result of exploitation by humans for the eggs and meat, as well as incidental take in numerous commercial fisheries of the Pacific. Other factors threatening leatherbacks globally include loss or degradation of nesting habitat from coastal development; disorientation of hatchlings by beachfront lighting; excessive nest predation by native and non-native predators; degradation of foraging habitat; marine pollution and debris; and watercraft strikes.

Common threats to all sea turtles in South Carolina

Coastal development, light pollution, and unsuitable material deposited on beaches has increasingly modified sea turtle nesting habitat in South Carolina over the years.

Analysis of the species/critical habitat likely to be affected

The proposed action may adversely affect nesting females, nests, and hatchlings within the proposed project area. The effects of the proposed action on sea turtles will be considered further in the remaining sections of this biological opinion. Potential effects include destruction of nests deposited within the boundaries of the proposed project, harassment in the form of disturbing or interfering with female turtles attempting to nest within the construction area or on adjacent beaches as a result of construction activities, disorientation of hatchling turtles on beaches adjacent to the construction area as they emerge from the nest and crawl to the water as a result of project lighting, behavior modification of nesting females due to escarpment formation within the project area during a nesting season resulting in false crawls or situations where they choose marginal or unsuitable nesting areas to deposit eggs. The quality of the placed sand could affect the ability of female turtles to nest, the suitability of the nest incubation environment, and the ability of hatchlings to emerge from the nest.

Critical habitat has not been designated in the continental United States; therefore, the proposed action would not result in an adverse modification.

ENVIRONMENTAL BASELINE

Status of the species within the Action Area

Loggerhead Sea Turtle

The loggerhead sea turtle nesting and hatching season for South Carolina extends from May 1 through October 31. Incubation ranges from about 45 to 60 days.

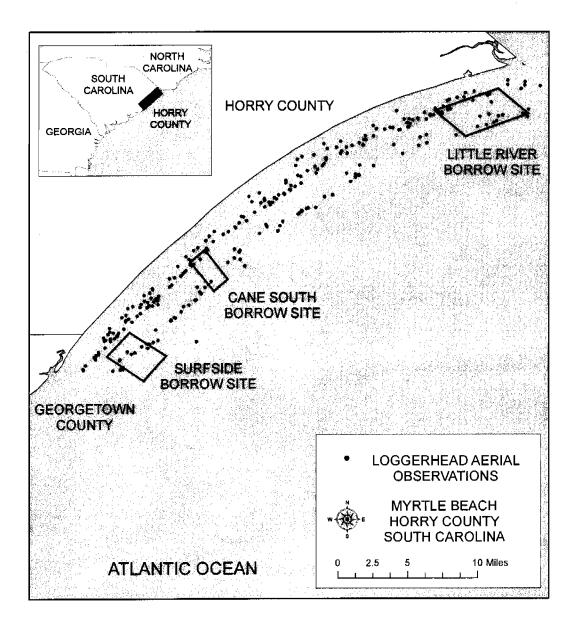
Loggerhead sea turtle nesting within the project area averages 12.94 nests per year based on a seventeen year average (SCDNR).

Table 3. Loggerhead Nesting History in Action Area of the Grand Strand Renourishment

 Project

YEAR	NUMBER OF NESTS	
1990	11	
1991	5	
1992	23	
1993	3	
1994	19	
1995	32	
1996	16	
1997	5	
1998	18	
1999	23	
2000	10	
2001	1	
2002	5	
2003	23	
2004	2	
2005	16	
2006	8	

Figure 4. Loggerhead Aerial Observations from 2001 Through 2006 in the Action Area (SCDNR unpublished data)



Green Sea Turtle

The green sea turtle nesting and hatching season for South Carolina extends from May 15 through October 31. Incubation ranges from about 45 to 75 days.

Green sea turtle nesting within the project area averages 0.29 nests per year based on a seventeen year average (SCDNR).

Table 4. Green Nesting History in Action Area of the Grand Strand Renourishment Project

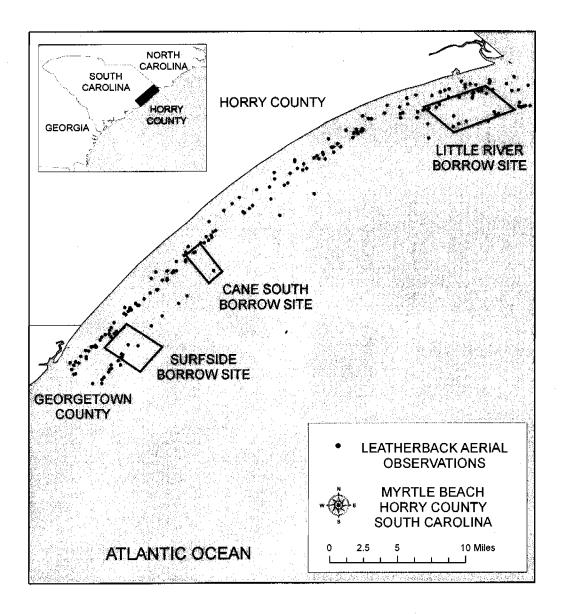
YEAR	NUMBER OF NESTS
1990	0
1991	0
1992	0
1993	0
1994	0
1995	0
1996	1
1997	0
1998	2
1999	0
2000	0
2001	0
2002	0
2003	0
2004	1
2005	0
2006	1

Leatherback Sea Turtle

The leatherback sea turtle nesting and hatching season for South Carolina extends from April 15 through August 30. Incubation ranges from about 55 to 75 days.

No Leatherback sea turtle nests have been recorded in the action area.

Figure 5. Leatherback Aerial Observations from 1993 Through 2006 in the Action Area (SCDNR unpublished data)



Factors affecting the species environment within the action area

Coastal development, light pollution, and beach raking affect sea turtles' nesting environment within the action area. There have been 333 sea turtle strandings within the action area from 1980 through 2006.

EFFECTS OF THE ACTION

This section is an analysis of the beneficial, direct and indirect effects of the proposed action on nesting sea turtles, nests, eggs, and hatchling sea turtles within the Action Area. The analysis includes effects interrelated and interdependent of the project activities. An interrelated activity is an activity that is part of a proposed action and depends on the proposed activity. An interdependent activity is an activity that has no independent utility apart from the action.

Factors to be considered

Proximity of the action

The proposed project is in the immediate vicinity of habitats important to nesting sea turtles.

Distribution

Disturbance activities that will impact sea turtles will primarily occur on the Atlantic shoreline in Georgetown and Horry Counties. As mobile species, sea turtles may also be affected in nearby waterways and on adjacent islands by intraspecific competition, excessive energy expenditure, and marginally suitable habitat selection.

Timing

The timing of the proposed project will result in direct impacts occurring during sea turtle nesting seasons.

Nature of the Effect

The effects of the action may destroy habitat and alter, or diminish the nesting success of sea turtles. Any reduction in productivity and/or survival rates will contribute to a vulnerability to extinction in sea turtles.

Duration

The duration of the direct impacts resulting from construction operations may continue through two sea turtle nesting seasons. Indirect impacts can last several years depending on sand compaction and escarpments.

Analyses for effects of the action

Beneficial Effects

The placement of sand on a beach with reduced dry fore-dune habitat may increase sea turtle nesting habitat if the placed sand is highly compatible (i.e., grain size, shape, color, etc.) with naturally occurring beach sediments in the area, and compaction and escarpment remediation measures are incorporated into the project. In addition, a nourished beach that is designed and constructed to mimic a natural beach system may be more stable than the eroding one it replaces, thereby benefiting sea turtles.

Direct Effects

Direct effects are those direct or immediate effects of a project on the species or its habitat. Placement of sand on a beach in and of itself may not provide suitable nesting habitat for sea turtles. Although beach nourishment may increase the potential nesting area, significant negative impacts to sea turtles may result if protective measures are not incorporated during project construction. Nourishment during the nesting season, particularly on or near high density nesting beaches, can cause increased loss of eggs and hatchlings and, along with other mortality sources, may significantly impact the long-term survival of the species. For instance, projects conducted during the nesting activity and by burial or crushing of nests or hatchlings. While a nest monitoring and egg relocation program would reduce these impacts, nests may be inadvertently missed (when crawls are obscured by rainfall, wind, and/or tides) or misidentified as false crawls during daily patrols. In addition, nests may be destroyed by operations at night prior to beach patrols being performed. Even under the best of conditions, about 7 percent of the nests can be misidentified as false crawls by experienced sea turtle nest surveyors (Schroeder, 1994).

1. Nest relocation

Besides the potential for missing nests during a nest relocation program, there is a potential for eggs to be damaged by nest movement or relocation, particularly if eggs are not relocated within 12 hours of deposition (Limpus *et al.*, 1979). Nest relocation can have adverse impacts on incubation temperature (and hence sex ratios), gas exchange parameters, hydric environment of nests, hatching success, and hatchling emergence (Limpus *et al.*, 1979; Ackerman, 1980; Parmenter, 1980; Spotila *et al.*, 1983; McGehee, 1990). Relocating nests into sands deficient in oxygen or moisture can result in mortality, morbidity, and reduced

behavioral competence of hatchlings. Water availability is known to influence the incubation environment of the embryos and hatchlings of turtles with flexible-shelled eggs, which has been shown to affect nitrogen excretion (Packard *et al.*, 1984), mobilization of calcium (Packard and Packard, 1986), mobilization of yolk nutrients (Packard *et al.*, 1985), hatchling size (Packard *et al.*, 1981; McGehee, 1990), energy reserves in the yolk at hatching (Packard *et al.*, 1988), and locomotory ability of hatchlings (Miller *et al.*, 1987).

In a 1994 Florida study comparing loggerhead hatching and emergence success of relocated nests with *in situ* nests, Moody (1998) found that hatching success was lower in relocated nests at 9 of 12 beaches evaluated. She also found emergence success was lower in relocated nests at 10 of 12 beaches surveyed in 1993 and 1994.

2. Equipment

The placement of pipelines and the use of heavy machinery on the beach during a construction project may also have adverse effects on sea turtles. They can create barriers to nesting females emerging from the surf and crawling up the beach, causing a higher incidence of false crawls and unnecessary energy expenditure.

3. Artificial lighting

Visual cues are the primary sea-finding mechanism for hatchling sea turtles (Mrosovsky and Carr, 1967; Mrosovsky and Shettleworth, 1968; Dickerson and Nelson, 1989; Witherington and Bjorndal, 1991). When artificial lighting is present on or near the beach, it can misdirect hatchlings once they emerge from their nests and prevent them from reaching the ocean (Philibosian, 1976; Mann, 1977; FWC sea turtle disorientation database). In addition, a significant reduction in sea turtle nesting activity has been documented on beaches illuminated with artificial lights (Witherington, 1992). Therefore, construction lights along a project beach and on the dredging vessel may deter females from coming ashore to nest, misdirect females trying to return to the surf after a nesting event, and misdirect emergent hatchlings from adjacent non-project beaches. Any source of bright lighting can profoundly affect the orientation of hatchlings, both during the crawl from the beach to the ocean and once they begin swimming offshore. Hatchlings attracted to light sources on dredging barges may not only suffer from interference in migration, but may also experience higher probabilities of predation to predatory fishes that are also attracted to the barge lights. This impact could be reduced by using the minimum amount of light necessary (may require shielding) or low pressure sodium lighting during project construction.

Beach nourishment projects create a wider and higher beach. The newly created beach berm also exposes sea turtles and their nests to lights that were less visible, or not at all visible, from nesting areas before the beach nourishment. Following a beach nourishment project in Brevard County, Florida, completed in the spring of 2001, up to 70 percent of the nests hatching from the restored beach were disoriented. Reducing beachfront lighting is the most effective method to decrease the number of disorientations on a restored beach. Changing to sea turtle compatible lighting can be easily accomplished at the local level through voluntary compliance or by adopting appropriate regulations. Of the 64 coastal counties in Florida, 17 have passed beachfront lighting ordinances in addition to 47 municipalities.

Indirect Effects

Indirect effects are those effects that are caused by or result from the proposed action, are later in time, and are reasonably certain to occur. Effects from the proposed project may continue to affect sea turtle nesting on the project beach and adjacent beaches in future years.

Many of the direct effects of beach nourishment may persist over time and become indirect impacts. These indirect effects include increased susceptibility of relocated nests to catastrophic events, the consequences of potential increased beachfront development, changes in the physical characteristics of the beach, the formation of escarpments, and future sand migration.

1. Increased susceptibility to catastrophic events

Nest relocation may concentrate eggs in an area making them more susceptible to catastrophic events. Hatchlings released from concentrated areas also may be subject to greater predation rates from both land and marine predators, because the predators learn where to concentrate their efforts (Glenn, 1998; Wyneken *et al.*, 1998).

2. Increased beachfront development

Pilkey and Dixon (1996) state that beach replenishment frequently leads to more development in greater density within shorefront communities that are then left with a future of further replenishment or more drastic stabilization measures. Dean (1999) also notes that the very existence of a beach nourishment project can encourage more development in coastal areas. Following completion of a beach nourishment project in Miami during 1982, investment in new and updated facilities substantially increased tourism there (National Research Council, 1995). Increased building density immediately adjacent to the beach often resulted as older buildings were replaced by much larger ones that accommodated more beach users. Overall, shoreline management creates an upward spiral of initial protective measures resulting in more expensive development which leads to the need for more and larger protective measures. Increased shoreline development may adversely affect sea turtle nesting success. Greater development may support larger populations of mammalian predators, such as foxes and raccoons, than undeveloped areas (National Research Council, 1990a), and can also result in greater adverse effects due to artificial lighting, as discussed above.

3. Changes in the physical environment

Beach nourishment may result in changes in sand density (compaction), beach shear resistance (hardness), beach moisture content, beach slope, sand color, sand grain size, sand grain shape, and sand grain mineral content if the placed sand is dissimilar from the original beach sand (Nelson and Dickerson, 1988a). These changes could result in adverse impacts

on nest site selection, digging behavior, clutch viability, and emergence by hatchlings (Nelson and Dickerson, 1987; Nelson, 1988).

Beach compaction and unnatural beach profiles that may result from beach nourishment activities could negatively impact sea turtles regardless of the timing of projects. Very fine sand and/or the use of heavy machinery can cause sand compaction on nourished beaches (Nelson *et al.*, 1987; Nelson and Dickerson, 1988a). Significant reductions in nesting success (i.e., false crawls occurred more frequently) have been documented on severely compacted nourished beaches (Fletemeyer, 1980; Raymond, 1984; Nelson and Dickerson, 1987; Nelson *et al.*, 1987), and increased false crawls may result in increased physiological stress to nesting females. Sand compaction may increase the length of time required for female sea turtles to excavate nests and also cause increased physiological stress to the animals (Nelson and Dickerson, 1988b). Nelson and Dickerson (1988c) concluded that, in general, beaches nourished from offshore borrow sites are harder than natural beaches, and while some may soften over time through erosion and accretion of sand, others may remain hard for 10 years or more.

These impacts can be minimized by using suitable sand and by tilling compacted sand after project completion. The level of compaction of a beach can be assessed by measuring sand compaction using a cone penetrometer (Nelson, 1987). Tilling of a nourished beach with a root rake may reduce the sand compaction to levels comparable to unnourished beaches. However, a pilot study by Nelson and Dickerson (1988c) showed that a tilled nourished beach will remain uncompacted for up to 1 year. Multi-year beach compaction monitoring and, if necessary, tilling, would ensure that project impacts on sea turtles are minimized.

A change in sediment color on a beach could change the natural incubation temperatures of nests in an area, which, in turn, could alter natural sex ratios. To provide the most suitable sediment for nesting sea turtles, the color of the nourished sediments must resemble the natural beach sand in the area. Natural reworking of sediments and bleaching from exposure to the sun would help to lighten dark nourishment sediments; however, the timeframe for sediment mixing and bleaching to occur could be critical to a successful sea turtle nesting season.

4. Escarpment formation

On nourished beaches, steep escarpments may develop along their water line interface as they adjust from an unnatural construction profile to a more natural beach profile (Coastal Engineering Research Center, 1984; Nelson *et al.*, 1987). These escarpments can hamper or prevent access to nesting sites (Nelson and Blihovde, 1998). Researchers have shown that female turtles coming ashore to nest can be discouraged by the formation of an escarpment, leading to situations where they choose marginal or unsuitable nesting areas to deposit eggs (e.g., in front of the escarpments, which often results in failure of nests due to prolonged tidal inundation). This impact can be minimized by leveling any escarpments prior to the nesting season.

5. Erosion

Future sand displacement on nesting beaches is a potential effect of the nourishment project. Dredging of sand offshore from a project area has the potential to cause erosion of the newly created beach or other areas on the same or adjacent beaches by creating a sand sink. The remainder of the system responds to this sand sink by providing sand from the beach to attempt to reestablish equilibrium (National Research Council, 1990b).

Species' response to a proposed action

Ernest and Martin (1999) conducted a comprehensive study to assess the effects of beach nourishment on loggerhead sea turtle nesting and reproductive success. The following findings illustrate sea turtle responses to and recovery from a nourishment project. A significantly larger proportion of turtles emerging on nourished beaches abandoned their nesting attempts than turtles emerging on Control or pre-nourished beaches. This reduction in nesting success was most pronounced during the first year following project construction and is most likely the result of changes in physical beach characteristics associated with the nourishment project (e.g., beach profile, sediment grain size, beach compaction, frequenCY and extent of escarpments). During the first post-construction year, the time required for turtles to excavate an egg chamber on the untilled, hard-packed sands of one treatment area increased significantly relative to Control and background conditions. However, in another treatment area, tilling was effective in reducing sediment compaction to levels that did not significantly prolong digging times. As natural processes reduced compaction levels on nourished beaches during the second post-construction year, digging times returned to background levels.

During the first post-construction year, nests on the nourished beaches were deposited significantly seaward of the toe of the dune and significantly landward of the tide line than nests on Control beaches. This indicates that the nests were laid in the middle of the beach and not clustered near the dune as they were in the Control. As the width of nourished beaches decreased during the second year, among-treatment differences in nest placement diminished. More nests were washed out on the wide, flat beaches of the nourished treatments than on the narrower steeply sloped beaches of the Control. This phenomenon persisted through the second post-construction year monitoring and resulted from the placement of nests near the seaward edge of the beach berm where dramatic profile changes, caused by erosion and scarping, occurred as the beach equilibrated to a more natural contour.

Ernest and Martin (1999), as with other beach nourishment projects, found that the principal effect of nourishment on sea turtle reproduction was a reduction in nesting success during the first year following project construction. Although most studies have attributed this phenomenon to an increase in beach compaction and escarpment formation, Ernest and Martin indicate that changes in beach profile may be more important. Regardless, as a nourished beach is reworked by natural processes in subsequent years and adjusts from an

unnatural construction profile to a more natural beach profile, beach compaction and the frequency of escarpment formation decline, and nesting and nesting success return to levels found on natural beaches.

CUMULATIVE EFFECTS

Cumulative effects include the effects of future State, tribal, local, or private actions that are reasonably certain to occur in the action area considered in this biological opinion. Future Federal actions that are unrelated to the proposed action are not considered in this section because they require separate consultation pursuant to section 7 of the Act. The Service is not aware of any cumulative effects in the project area.

CONCLUSION

After reviewing the current status of the loggerhead sea turtle, the green sea turtle, and the leatherback sea turtle, the environmental baseline for the action area, the effects of the proposed beach nourishment, and the cumulative effects, it is the Service's biological opinion that the beach nourishment project, as proposed, is not likely to jeopardize the continued existence of the loggerhead sea turtle, the green sea turtle, and the leatherback sea turtle and is not likely to destroy or adversely modify designated critical habitat. No critical habitat has been designated for the loggerhead sea turtle, the green sea turtle, and the leatherback sea turtle in the continental United States; therefore, none will be affected.

The proposed project will affect 25.4 miles of the about 1,400 miles of available sea turtle nesting habitat in the southeastern U.S. Research has shown that the principal effect of beach nourishment on sea turtle reproduction is a reduction in nesting success, and this reduction is most often limited to the first year following project construction. Research has also shown that the impacts of a nourishment project on sea turtle nesting habitat are typically short-term because a nourished beach will be reworked by natural processes in subsequent years, and beach compaction and the frequenCY of escarpment formation will decline. Although a variety of factors, including some that cannot be controlled, can influence how a nourishment project will perform from an engineering perspective, measures can be implemented to minimize impacts to sea turtles.

INCIDENTAL TAKE STATEMENT

Section 9 of the Act and Federal regulation pursuant to section 4(d) of the Act prohibit the take of endangered or threatened species, respectively, without special exemption. Take is defined as to harass, harm, pursue, hunt, shoot, wound, kill, trap, capture or collect, or to attempt to engage in any such conduct. Harm is further defined by the Service to include significant habitat modification or degradation that results in death or injury to listed species by significantly impairing essential behavioral patterns, including breeding, feeding, or sheltering. Harass is defined by the Service as intentional or negligent actions that create the

likelihood of injury to listed species to such an extent as to significantly disrupt normal behavior patterns which include, but are not limited to, breeding, feeding, or sheltering. Incidental take is defined as take that is incidental to, and not the purpose of, carrying out an otherwise lawful activity. Under the terms of section 7(b)(4) and section 7(o)(2), taking that is incidental to and not intended as part of the agenCY action is not considered to be prohibited under the Act provided that such taking is in compliance with the terms and conditions of this incidental take statement.

The measures described below are non-discretionary, and must be implemented by the Corps so that they become binding conditions of any grant or permit issued to the applicant, as appropriate, for the exemption in section 7(0)(2) to apply. The Corps has a continuing duty to regulate the activity covered by this incidental take statement. If the Corps (1) fails to assume and implement the terms and conditions or (2) fails to require the applicant to adhere to the terms and conditions of the incidental take statement through enforceable terms that are added to the permit or grant document, the protective coverage of section 7(0)(2) may lapse. In order to monitor the impact of incidental take, the Corps must report the progress of the action and its impacts on the species to the Service as specified in the incidental take statement [50 CFR §402.14(i)(3)].

AMOUNT OR EXTENT OF TAKE

The Service anticipates 25.4 miles of nesting beach habitat could be taken as a result of this proposed action; however, incidental take of sea turtles will be difficult to detect for the following reasons:

(1) the turtles nest primarily at night and all nests are not found because

[a] natural factors, such as rainfall, wind, and tides may obscure crawls and

[b] human-caused factors, such as pedestrian and vehicular traffic, may obscure crawls, and result in nests being destroyed because they were missed during a nesting survey and egg relocation program;

(2) the total number of hatchlings per undiscovered nest is unknown;

(3) the reduction in percent hatching and emerging success per relocated nest over the natural nest site is unknown;

(4) an unknown number of females may avoid the project beach and be forced to nest in a less than optimal area;

(5) lights may misdirect an unknown number of hatchlings and cause death; and

(6) escarpments may form and cause an unknown number of females from accessing a suitable nesting site.

However, the level of take of these species can be anticipated by the disturbance and nourishment of suitable turtle nesting beach habitat because: (1) turtles nest within the project site; (2) beach nourishment will likely occur during a portion of the nesting season; (3) the nourishment project will modify the incubation substrate, beach slope, and sand compaction; and (4) artificial lighting will deter and/or misdirect nesting females and hatchlings.

The take is expected to be in the form of: (1) destruction of some nests and eggs that may be constructed and eggs that may be missed by a nest survey and egg relocation program within the boundaries of the proposed project; (2) destruction of some nests deposited after the nest survey and relocation program is completed within the boundaries of the proposed project; (3) reduced hatching success due to egg mortality during relocation and adverse conditions at the relocation site; (4) harassment in the form of disturbing or interfering with female turtles attempting to nest within the construction area or on adjacent beaches as a result of construction activities; (5) misdirection of hatchling turtles on beaches adjacent to the construction area as they emerge from the nest and crawl to the water as a result of project lighting; (6) behavior modification of nesting females due to escarpment formation within the project area during a nesting season, resulting in false crawls or situations where they choose marginal or unsuitable nesting areas to deposit eggs; and (7) destruction of nests from escarpment leveling within a nesting season when such leveling has been approved by the Service.

Table 5 below represents the level of take that could occur if the reasonable and prudent measures were not implemented. According to Schroeder (1994), there is an average survey error of seven percent; therefore, there is the possibility that some nests in the project area may be missed. However, due to implementation of the sea turtle protection measures, we anticipate that the take will not exceed seven percent of the nesting average in the project area. This number is not the level of take exempted because the exact number cannot be predicted nor can the level of incidental take be monitored.

Table 5. The average number of sea turtle nests that will be taken, based on the best available commercial and scientific information.

SPECIES	NESTS*	TAKE TYPE	CRITICAL HABITAT AFFECTED
loggerhead sea turtle	12.94	harm/harassment	none
green sea turtle	0.29	harm/harassment	none
leatherback sea turtle	0	none	none

Table 6 represents the amount of turtle nesting habitat that will be affected by the project.

Table 6. Monitoring the incidental take for the proposed project will be done by amount of habitat affected

SPECIES	CRITICAL HABITAT AFFECTED	HABITAT AFFECTED
loggerhead sea turtle	none	25.4 miles of nesting
green sea turtle	none	25.4 miles of nesting
leatherback sea turtle	none	25.4 miles of potential nesting

EFFECT OF THE TAKE

In the accompanying biological opinion, the Service determined that this level of anticipated take is not likely to result in jeopardy to the species. Critical habitat has not been designated in the project area; therefore, the project will not result in destruction or adverse modification of critical habitat.

Incidental take of nesting and hatchling sea turtles is anticipated to occur during the project construction and during the life of the project. The take will occur on nesting habitat consisting of the length of the beach where the restoration material will be placed.

REASONABLE AND PRUDENT MEASURES

The Service believes the following reasonable and prudent measures are necessary and appropriate to minimize take of loggerhead, green, and leatherback sea turtles in the proposed beach restoration Action Area.

- 1. Beach quality sand suitable for sea turtle nesting, successful incubation, and hatchling emergence must be used for the beach nourishment project. Any unsuitable material placed in the project area will be removed (rock, silts, and fines).
- 2. If the beach nourishment project will be conducted during the sea turtle nesting season, surveys for nesting sea turtles must be conducted daily before work is conducted. If nests are constructed in the area of beach nourishment, the eggs must be relocated to minimize of sea turtle nest burial, crushing of eggs, or nest excavation.
- 3. Immediately after completion of the beach nourishment project and prior to the next three nesting seasons, beach compaction must be monitored and tilling must be conducted as required to reduce the likelihood of impacting sea turtle nesting and hatching activities.

- 4. Immediately after completion of the beach nourishment project and prior to the next three nesting seasons, monitoring must be conducted to determine if escarpments are present and escarpments must be leveled as required to reduce the likelihood of impacting sea turtle nesting and hatching activities.
- 5. The applicant must ensure that contractors doing the beach nourishment work fully understand the sea turtle protection measures detailed in this incidental take statement.
- 6. During the sea turtle nesting season, construction equipment and materials must be stored in a manner that will minimize impacts to sea turtles to the maximum extent practicable.
- 7. During the sea turtle nesting season, lighting associated with the project must be minimized to reduce the possibility of disrupting and disorienting nesting and/or hatchling sea turtles.
- 8. All dune restoration and planting must be designed and conducted to minimize impacts to sea turtles.

TERMS AND CONDITIONS

In order to be exempt from the prohibitions of section 9 of the Act, the Corps must comply with the following terms and conditions, which implement the reasonable and prudent measures described above and outline required reporting/monitoring requirements. These terms and conditions are non-discretionary.

Protection of sea turtles

- Daily early morning surveys for sea turtle nests will be required if any portion of the beach nourishment project occurs during the period from May 1 to September 30. Nesting surveys must be initiated 75 days prior to nourishment activities or by May 1, whichever is later. Nesting surveys must continue through the end of the project or through September 30, whichever is earlier. If nests are constructed in areas where they may be affected by construction activities, eggs must be relocated per the following requirements.
 - 1a. Nesting surveys and egg relocations will only be conducted by personnel with prior experience and training in nesting survey and egg relocation procedures. Surveyors must be trained by qualified personnel have a valid SCDNR permit. Nesting surveys must be conducted daily between sunrise and 9 a.m (this is for all time zones). The contractor must not initiate work until daily notice has been received from the sea turtle permit holder that the morning survey has been

completed. Surveys must be performed in such a manner so as to ensure that construction activity does not occur in any location prior to completion of the necessary sea turtle protection measures.

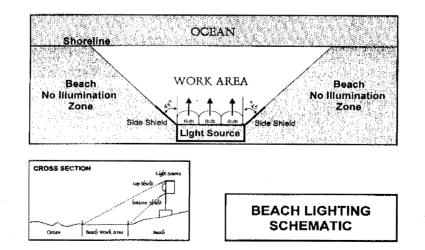
- 1b. Only those nests that may be affected by construction activities will be relocated. Nests requiring relocation must be moved no later than 9 a.m. the morning following deposition to a nearby self-release beach site in a secure setting where artificial lighting will not interfere with hatchling orientation. Nest relocations in association with construction activities must cease when construction activities no longer threaten nests. Nests deposited within areas where construction activities have ceased or will not occur for 75 days must be marked and left in place unless other factors threaten the success of the nest. Any nests left in the active construction zone must be clearly marked, and all mechanical equipment must avoid nests by at least 10 feet.
- 1c. Nests deposited within areas where restoration activities have ceased or will not occur for 75 days must be marked and left *in situ* unless other factors threaten the success of the nest. The turtle permit holder must install an on-beach marker at the nest site and a secondary marker at a point landward as possible to assure that future location of the nest will be possible should the on-beach marker be lost. A series of stakes and highly visible survey ribbon or string must be installed to establish an area of 10 feet radius surrounding the nest. No activity will occur within this area nor will any activity occur which could result in impacts to the nest. Nest sites must be inspected daily to assure nest markers remain in place and the nest has not been disturbed by the restoration activity.
- 2. Immediately after completion of the beach nourishment project and prior to May 1 for 3 subsequent years, sand compaction must be monitored in the area of restoration in accordance with a protocol agreed to by the Service, the State regulatory agency, and the applicant. At a minimum, the protocol provided under 2a and 2b below must be followed. If required, the area must be tilled to a depth of 36 inches. All tilling activity must be completed prior to May 1. Each pass of the tilling equipment must be overlapped to allow more thorough and even tilling. If the project is completed during the nesting season, tilling will not be performed in areas where nests have been left in place or relocated. A report on the results of the compaction monitoring shall be submitted to the Service prior to any tilling actions being taken. (NOTE: The requirement for compaction monitoring can be eliminated if the decision is made to till regardless of post-construction compaction levels. Additionally, out-year compaction monitoring and remediation are not required if placed material no longer remains on the dry beach.)

2a. Compaction sampling stations must be located at 500-foot intervals along the project area. One station must be at the seaward edge of the dune/bulkhead line (when material is placed in this area), and one station must be midway between the dune line and the high water line (normal wrack line).

At each station, the cone penetrometer will be pushed to a depth of 6, 12, and 18 inches three times (three replicates). Material may be removed from the hole if necessary to ensure accurate readings of successive levels of sediment. The penetrometer may need to be reset between pushes, especially if sediment layering exists. Layers of highly compact material may lay over less compact layers. Replicates will be located as close to each other as possible, without interacting with the previous hole and/or disturbed sediments. The three replicate compaction values for each depth will be averaged to produce final values for each depth at each station. Reports will include all 18 values for each transect line, and the final 6 averaged compaction values.

- 2b. If the average value for any depth exceeds 500 pounds per square inch (psi) for any two or more adjacent stations, then that area must be tilled immediately prior to May 1. If values exceeding 500 psi are distributed throughout the project area but in no case do those values exist at two adjacent stations at the same depth, then consultation with the Service will be required to determine if tilling is required. If a few values exceeding 500 psi are present randomly within the project area, tilling will not be required.
- 3. Visual surveys for escarpments along the project area must be made immediately after completion of the beach nourishment project and prior to May 1 for 3 subsequent years. Escarpments that interfere with sea turtle nesting or that exceed 18 inches in height for a distance of 100 feet must be leveled to the natural beach contour by May 1. If the project is completed during the sea turtle nesting and hatching season, escarpments may be required to be leveled immediately, while protecting nests that have been relocated or left in place. The Service must be contacted immediately if subsequent reformation of escarpments that interfere with sea turtle nesting or that exceed 18 inches in height for a distance of 100 feet occurs during the nesting and hatching season to determine the appropriate action to be taken. If it is determined that escarpment leveling is required during the nesting or hatching season, the Service will provide a brief written authorization that describes methods to be used to reduce the likelihood of impacting existing nests. An annual summary of escarpment surveys and actions taken must be submitted to the Service. To ensure compliance with this condition, turtle nesting surveys must be conducted for 3 years following beach restoration. (NOTE: Out-year escarpment monitoring and remediation are not required if placed material no longer remains on the beach.)

- 4. The applicant must arrange a meeting between representatives of the contractor, the Service, the SCDNR, and the permitted person responsible for egg relocation at least 30 days prior to the commencement of work on this project. At least 10 days advance notice must be provided prior to conducting this meeting. This will provide an opportunity for explanation and/or clarification of the sea turtle protection measures.
- 5. From May 1 to October 31, staging areas for construction equipment must be located off the beach to the maximum extent practicable. Nighttime storage of construction equipment not in use must be off the beach to minimize disturbance to sea turtle nesting and hatching activities. In addition, all construction pipes that are placed on the beach must be located as far landward as possible without compromising the integrity of the existing or reconstructed dune system. Temporary storage of pipes must be off the beach to the maximum extent possible. Temporary storage of pipes on the beach must be in such a manner so as to impact the least amount of nesting habitat and must likewise not compromise the integrity of the dune systems (placement of pipes perpendicular to the shoreline is recommended as the method of storage).
- 6. From May 1 to October 31, direct lighting of the beach and near shore waters must be limited to the immediate construction area and must comply with safety requirements. Lighting on offshore or onshore equipment must be minimized through reduction, shielding, lowering, and appropriate placement to avoid excessive illumination of the waters surface and nesting beach while meeting all Coast Guard, EM 385-1-1, and OSHA requirements. Light intensity of lighting plants must be reduced to the minimum standard required by OSHA for General Construction areas, in order not to misdirect sea turtles. Shields must be affixed to the light housing and be large enough to block light from all lamps from being transmitted outside the construction area (see below schematic).



7. A 100 foot buffer must remain around any sea turtle attempting to nest in the action area and all construction equipment excluding the dredge must be shut down until the turtle returns to the ocean.

8. The Corps will hire nighttime monitors to patrol the beach adjacent to operating construction equipment looking for sea turtles attempting to nest. The monitors will coordinate with the S.C.U.T.E. volunteers and report any nests to them.

Reporting

- 1. A report describing the actions taken to implement the terms and conditions of this incidental take statement must be submitted to the Service within 60 days of completion of the proposed work for each year when the activity has occurred. This report will include the dates of actual construction activities, names and qualifications of personnel involved in nest surveys and relocation activities, descriptions and locations of self-release beach sites, nest survey and relocation results, and hatching success of nests.
- 2. In the event a sea turtle nest is excavated during construction activities, the permitted person responsible for egg relocation for the project must be notified so the eggs can be moved to a suitable relocation site.
- Upon locating a sea turtle adult, hatchling, or egg harmed or destroyed as a direct or indirect result of the project, initial notification must be made to the Service Law Enforcement Office at (843) 727-4707 ext. 210 or 211 or (843) 514-3260 or (843) 297-9829. Additional notification must also be made to Melissa Bimbi of the Charleston Field Office at (843) 727-4707 ext. 228 and DuBose Griffin of the SCDNR at (843) 953-9016. Care should be taken in handling injured turtles or eggs to ensure effective treatment or disposition, and in handling dead specimens to preserve biological materials in the best possible state for later analysis.

The Service believes that incidental take will be limited to the 25.4 miles of beach that have been identified for sand placement. The reasonable and prudent measures, with their implementing terms and conditions, are designed to minimize the impact of incidental take that might otherwise result from the proposed action. The Service believes that no more than the following types of incidental take will result from the proposed action: (1) destruction of all nests that may be constructed and eggs that may be deposited and missed by a nest survey and egg relocation program within the boundaries of the proposed project; (2) destruction of all nests deposited during the period when a nest survey and egg relocation program is not required to be in place within the boundaries of the proposed project; (3) reduced hatching success due to egg mortality during relocation and adverse conditions at the relocation site; (4) harassment in the form of disturbing or interfering with female turtles attempting to nest within the construction area or on adjacent beaches as a result of construction activities; (5) disorientation of hatchling turtles on beaches adjacent to the construction area as they emerge from the nest and crawl to the water as a result of project lighting; (6) behavior modification of nesting females due to escarpment formation within the project area during a nesting season, resulting in false crawls or situations where they choose marginal or unsuitable nesting areas to deposit eggs; and (7) destruction of nests from escarpment leveling within a nesting season when such leveling has been approved by the Service.

The amount or extent of incidental take for sea turtles will be considered exceeded if the project results in more than a one-time placement of sand on the 25.4 miles of beach that have been identified for sand placement. If, during the course of the action, this level of incidental take is exceeded, such incidental take represents new information requiring reinitiation of consultation and review of the reasonable and prudent measures provided. The Corps must immediately provide an explanation of the causes of the taking and review with the Service the need for possible modification of the reasonable and prudent measures.

CONSERVATION RECOMMENDATIONS

Section 7(a)(1) of the Act directs Federal agencies to utilize their authorities to further the purposes of the Act by carrying out conservation programs for the benefit of endangered and threatened species. Conservation recommendations are discretionary agenCY activities to minimize or avoid adverse effects of a proposed action on listed species or critical habitat, to help implement recovery plans, or to develop information.

- 1. Construction activities for this project and similar future projects should be planned to take place outside the main part of the sea turtle nesting and hatching season.
- 2. Appropriate native salt-resistant dune vegetation should be established on the restored dunes.
- 3. Surveys for nesting success of sea turtles should be continued for a minimum of 3 years following beach nourishment to determine whether sea turtle nesting success has been adversely impacted.
- 4. To increase public aware ness about sea turtles, informational signs should be placed at beach access points where appropriate. The signs should explain the importance of the beach to sea turtles and/or the life history of sea turtle species that nest in the area.

In order for the Service to be kept informed of actions minimizing or avoiding adverse effects or benefiting listed species or their habitats, the Service requests notification of the implementation of any conservation recommendations.

REINITIATION NOTICE

This concludes formal consultation on the action outlined in your request for formal consultation on the Grand Strand renourishment project. As provided in 50 CFR §402.16, reinitiation of formal consultation is required where discretionary Federal agency involvement or control over the action has been retained (or is authorized by law) and if: (1) the amount or extent of incidental take is exceeded; (2) new information reveals effects of the agency action that may affect listed species or critical habitat in a manner or to an extent not considered in this opinion; (3) the agency action is subsequently modified in a manner that causes an effect to the listed species or critical habitat not considered in this opinion; or (4) a new species is listed or critical habitat designated that may be affected by the action. In instances where the amount or extent of incidental take is exceeded, any operations causing such take must cease pending reinitiation.

For this biological opinion, the incidental take will be exceeded when the renourishment of 25.4 miles of beach extends beyond the project's authorized boundaries. Incidental take of an undetermined number of young or eggs of sea turtles and piping plovers has been exempted from the prohibitions of section 9 by this opinion. The Service appreciates the cooperation of the Corps during this consultation. We would like to continue working with you and your staff regarding this project. For further coordination please contact Melissa Bimbi at (843) 727-4707, ext. 228. In future correspondence concerning the project, please reference FWS Log No. 2007-F-0041.

Sincerely,

Toty h Hall

Timothy N. Hall Field Supervisor

TNH/MKB

cc: USFWS, Atlanta, GA (Joe Johnston) (via email) USFWS, Jacksonville, FL (Nicole Adimey) SCDNR, Charleston, SC (DuBose Griffin) SCDNR, Charleston, SC (Susan Davis) DHEC-OCRM, Charleston, SC (Bill Eiser) NOAA-NMFS, St. Petersburg, FL (Eric Hawk)

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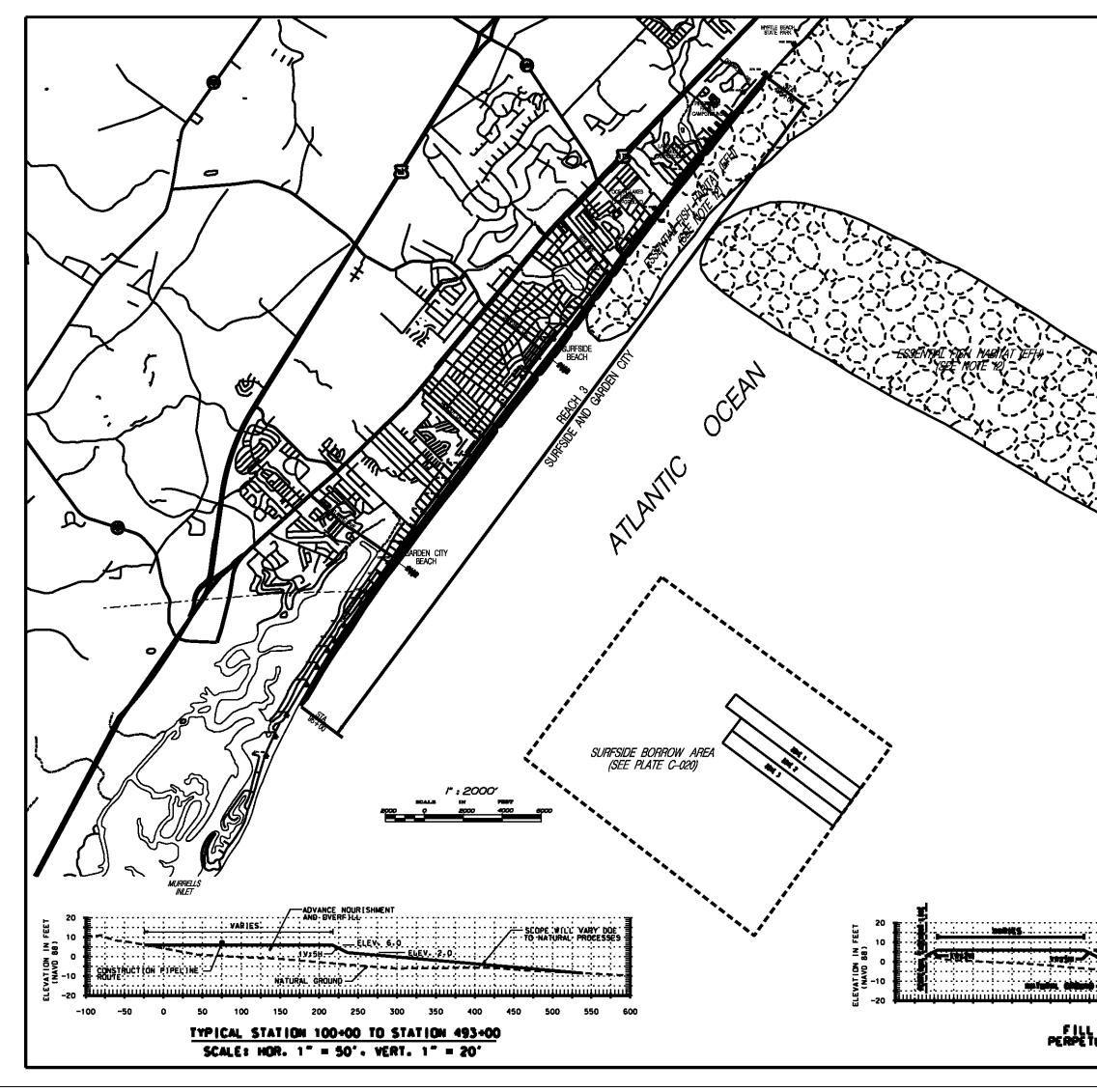
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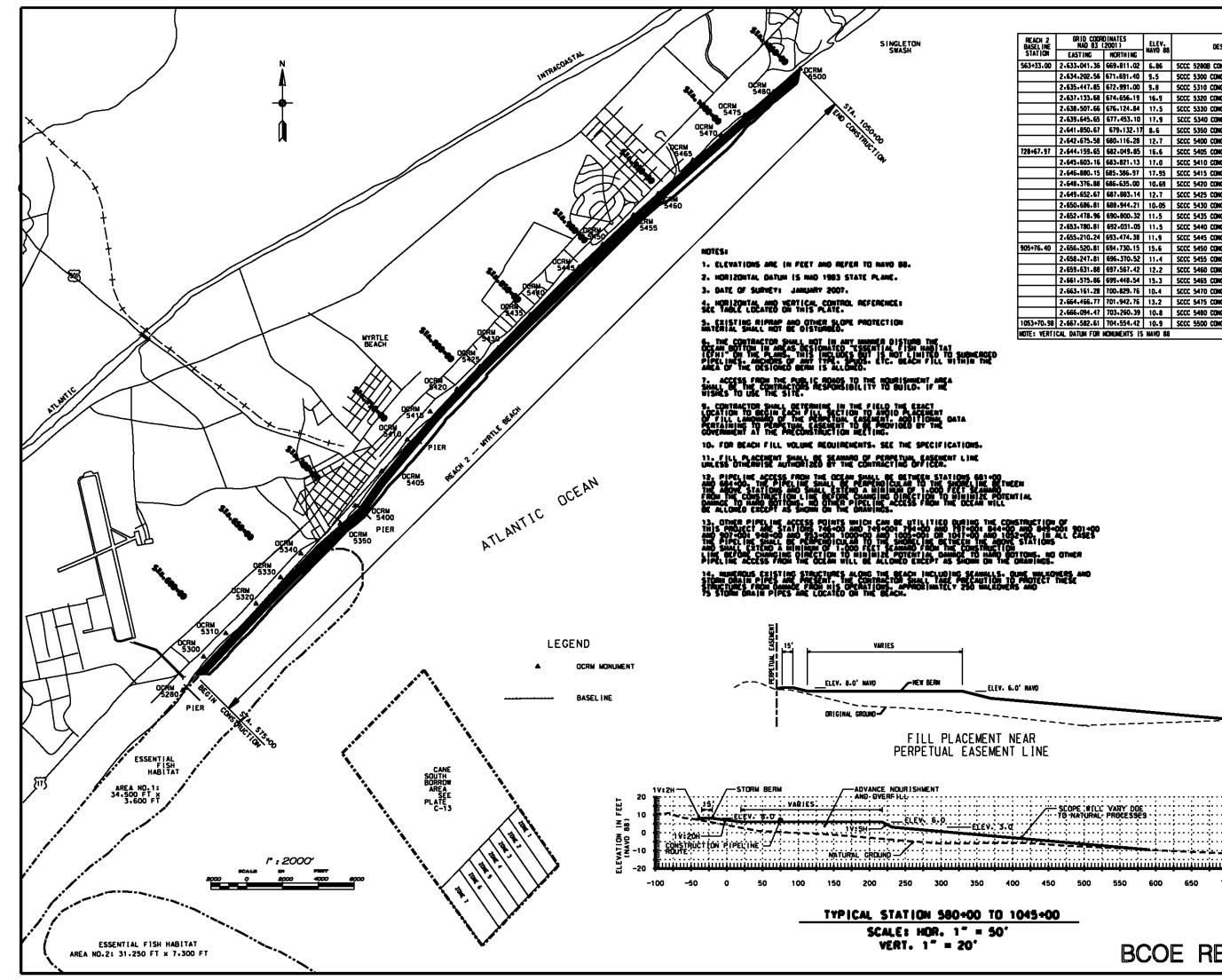
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Appendix 3

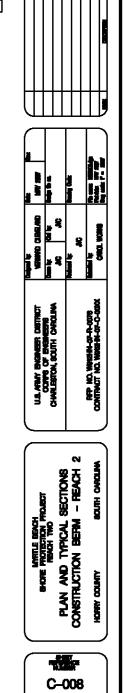
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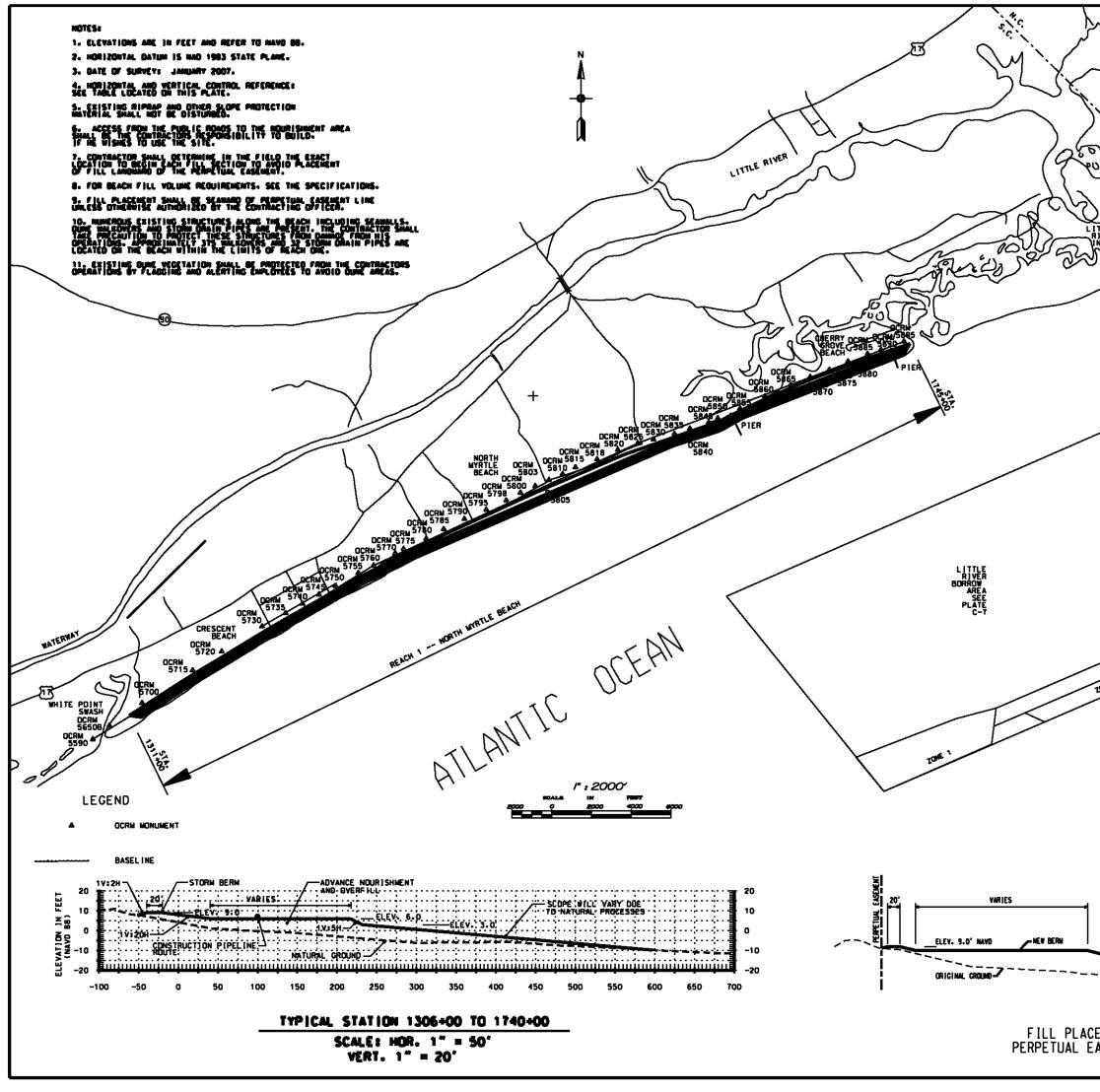
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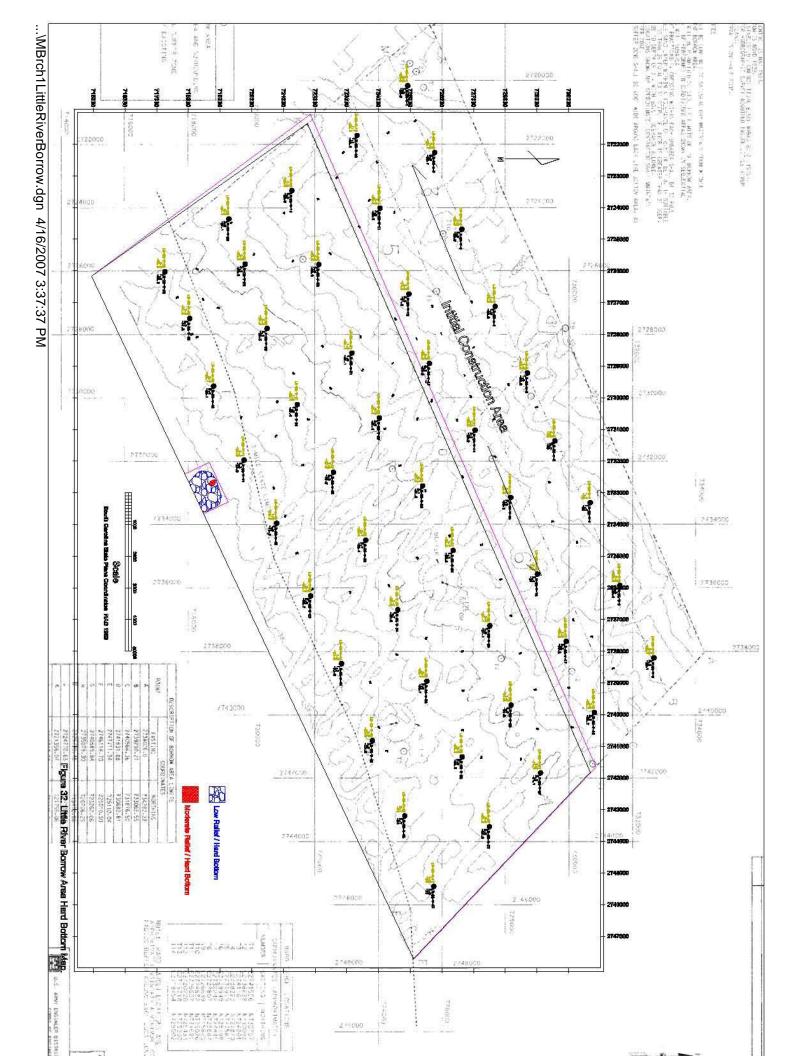
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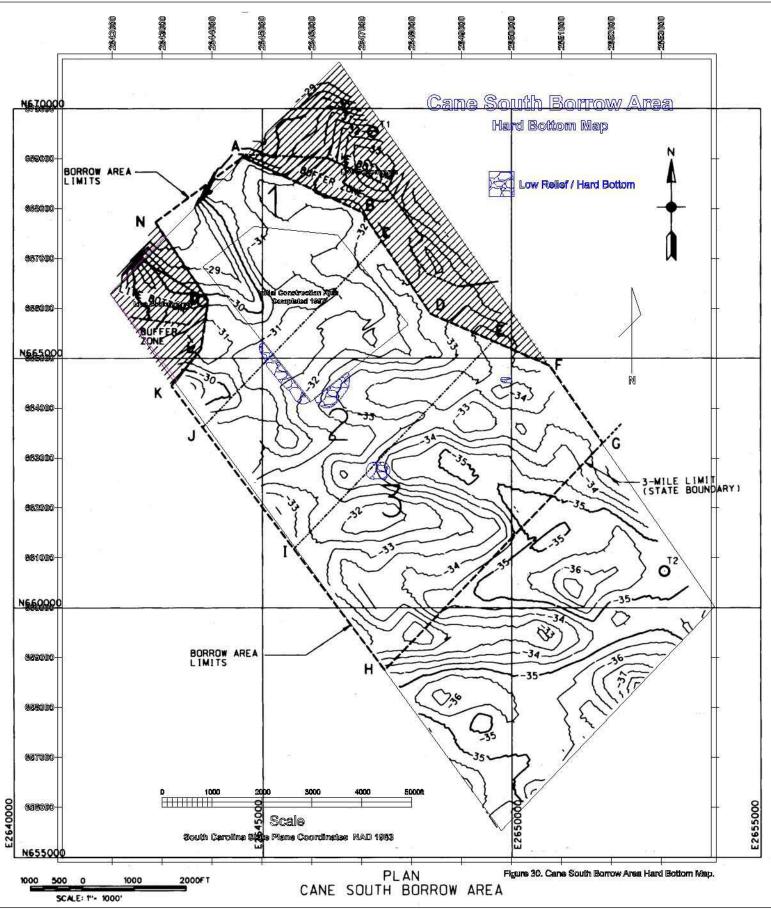
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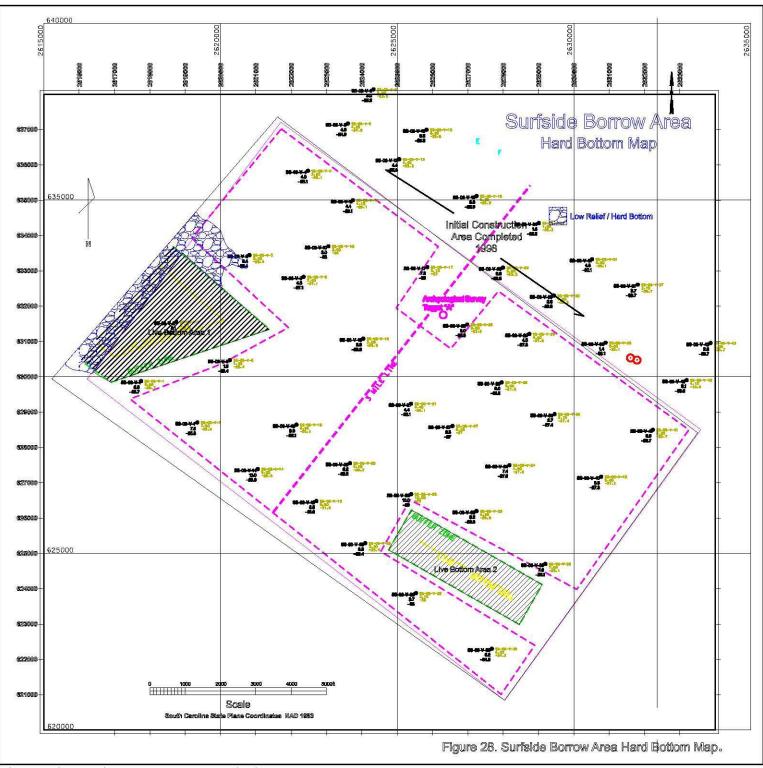


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Geo-technical Characterization of the Borrow Areas

Little River Borrow Area

Mean = 1.69Φ Std Deviation = 1.03Φ Passing #200 = 4.5%Avg Usable Depth = 2.0° Passing #10 = 97.0%

Cane South Borrow Area

Mean = 1.36Φ Std Deviation = 1.47Φ Passing #200 = 5.0%Avg Usable Depth = 4.9' Passing #10 = 88.4%

Surfside Borrow Area

Mean = 1.77Φ Std Deviation = 1.15Φ Passing #200 = 5.1%Avg Usable Depth = 4.5' Passing #10 = 93.3%

<u>Appendix 4</u>

Coastal Consistency Coordination



C. Earl Hunter, Commissioner Promoting and protecting the health of the public and the environment.

April 24, 2006

Mr. Joseph A. Jones Chief, Planning Branch Charleston District, Corps of Engineers 69A Hagood Ave. Charleston, SC 29403

2006 MAY -3 PH 2: 18

RE: Emergency Beach Renourishment, Myrtle Beach, SC

Dear Mr. Jones;

I am writing in response to your recent letter to Carolyn Boltin, DHEC-OCRM Deputy Commissioner, regarding the proposed emergency beach renourishment along the "Grand Strand" in the vicinity of Myrtle Beach, under the authority of Public Law 84-99. My purpose in writing is to endorse the concept of additional beach renourishment in the Myrtle Beach area in response to the erosion caused by Hurricane Ophelia in September 2005.

It's my understanding that the same offshore borrow source used in the previous 1996-1998 renourishment project will again be used for this additional renourishment work, and that the project will be paid for entirely with federal funds. Based on this information I concur that the South Carolina Coastal Zone Management Act Consistency Certification issued on October 29, 1992, for the original renourishment project will also apply to the proposed emergency renourishment project to be conducted later this year. If the Charleston District elects to issue a new Public Notice for this work, DHEC-OCRM will issue a new federal consistency certification in response.

Please feel free to contact me if you require any additional information.

Sincerely,

Wilh C. Er

William C. Eiser Project Manager



TIM W.

October 29, 1992



4130 Faber Place Suite 300 Charleston, S.C. 29405 (803) 744-5838 FAX 744-5847

William W. Jones, Jr. Chairman

H Wayne Beam, Ph.D. Executive Director

LTC Mark E. Vincent District Engineer U. S. Army Corps of Engineers Ashley Corporate Center Post Office Box 919 Charleston, SC 29402

> Re: Department of the Army Grand Strand Renourishment (E.I.S. Draft) Various Counties Federal Consistency

Dear Colonel Vincent:

The staff of the S. C. Coastal Council has reviewed the above referenced public notice and certifies that the project will be consistent to the maximum extent practicable with the State's Coastal Zone Management Program. The Council supports the comments offered by the U. S. Fish & Wildlife Service, the National Marine Fisheries Service and the S. C. Wildlife & Marine Resources Department. It is recommended that the beach renourishment be monitored in the following format:

1. Eight sets of survey data from all Coastal Council monitoring stations within the construction limits and stations within 2,000 feet of each end of the project must be submitted to the Coastal Council.

Surveys for year one will be taken at three month 2. intervals, beginning at the time of project construction completion.

3. Semi-annual surveys of the project beach during years two and three after project construction must be performed and submitted to the Coastal Council.

4. All surveys should be beach profiles which begin at the most landward of the following three locations: primary oceanfront sand dune, erosion controls device, or the landward limit

LTC Mark E. Vincent Page 2 October 29, 1992

of the fill material; extend perpendicular to the shoreline; and terminate at low tide wading depth (approximately -5 ft. MSL).

Sincerely,

Prive (tor

H. Stephen Snyder Director of Planning and Certification

DHAST:0264a

cc: Dr. H. Wayne Beam Mr. Christopher L. Brooks Ms. Debra Hernandez U. S. Fish & Wildlife Service S. C. Wildlife & Marine Resources Department National Marine Fisheries Service S. C. Department of Health & Environmental Control <u>Appendix 5</u>

Essential Fish Habitat Assessment



UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration NATIONAL MARINE FISHERIES SERVICE

Southeast Regional Office 263 13th Avenue South St. Petersburg, Florida 33701-5511 (727) 824-5317; FAX (727) 824-5300 http://sero.nmfs.noaa.gov/

June 4, 2007

F/SER4:KD/pw

Lt. Colonel Edward R. Fleming District Engineer Department of the Army Charleston District Corps of Engineers 69-A Hagood Avenue Charleston, South Carolina 29403-5107

Dear Colonel Fleming:

NOAA's National Marine Fisheries Service (NMFS) has reviewed the two documents provided to us on April 17, 2007, in support of the continued nourishment of beaches in Georgetown and Horry Counties, South Carolina. The documents provided to NMFS were the draft Essential Fish Habitat Assessment, Myrtle Beach and the Grand Strand Storm Damage Reduction Project, Horry County, South Carolina, (December 2006) and the draft 2007 Myrtle Beach Renourishment Project: Beach, Nearshore Reef and Borrow Site Monitoring Scope of Work. Additional information on the project is contained within Myrtle Beach and Vicinity Shore Protection Project Environmental Impact Statement (EIS), which was prepared in January 1993. The Myrtle Beach Storm Damage Reduction Project was authorized for construction by Section 101 of the Water Resources Development Act of 1990, Public Law 101-640. Section 934 of the Water Resources Development Act of 1986, Public Law 99-662, authorized the Corps of Engineers to continue periodic beach nourishment for 50 years after initiation of construction (in this case until 2046). The currently proposed beach nourishment would involve placing approximately 2.91 million cubic yards of beach quality sand along the shore. The total distance of the project is 25.4 miles and consists of three reaches: reach 1 begins at North Myrtle Beach; reach 2 at Myrtle Beach, and reach 3 extends to Garden City/Surfside Beach. The initial determination of the Charleston District is that the project will not have a significant adverse impact on essential fish habitat (EFH) or federally managed fishery species. As the nation's federal trustee for the conservation and management of marine, estuarine, and anadromous fishery resources, the following comments and recommendations are provided pursuant to authorities of the Fish and Wildlife Coordination Act and the Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act).

Beaches and nearshore areas along the Grand Strand provide habitat for numerous species that serve as prey for finfish and crustaceans that have economic and recreational importance, such as



southern flounder (*Paralichthys lethostigma*), Florida pompano (*Trachinotus carolinus*), summer flounder (*Paralichthys dentatus*), red drum (*Sciaenops ocellatus*), spot (*Leiostomus xanthurus*), bluefish (*Pomatomus saltatrix*), white shrimp (*Litopenaeus setiferus*), and blue crab (*Callinectes sapidus*). Sea turtles also are common in the nearshore coastal waters of the project area, and the beach is used by sea turtles, including the threatened loggerhead sea turtle (*Caretta caretta*), for nesting. The influx of transient fauna and heightened biological activity in the late spring and summer through late fall necessitates certain work limitations if significant harm to living marine resources is to be avoided. Ideally, beach nourishment should be restricted to winter months when possible.

The South Atlantic Fishery Management Council (SAFMC) provides detailed information on types and locations of EFH in a comprehensive amendment that applies to all fishery management plans prepared by the SAFMC. The amendment was prepared in 1998 as required by the Magnuson-Stevens Act. SAFMC has identified the surf zone of ocean beaches as EFH for sub adult and adult red drum. As juvenile red drum develop into sub adults and adults, they utilize and become concentrated in progressively higher salinity estuarine and beachfront surf zones where their prey is most abundant. Areas of hard bottom habitat also are present within the project area, and the SAFMC has designated hard bottom habitat at EFH for snapper-grouper species and coastal migratory pelagic species. The importance of hard bottom habitat is also addressed in the SAFMC's policy (dated March 2003) on protecting EFH from large-scale coastal engineering projects, which stresses the importance of examining cumulative impacts to this EFH.

In addition to being EFH, the SAFMC has designated a specific area of hard bottom habitat along the Grand Strand known as Hurl Rocks as a Habitat Area of Particular Concern (HAPC), which is a special category of EFH designed to protect habitats that are rare, particularly susceptible to human-induced degradation, especially ecologically important, or located in environmentally stressed areas. The HAPC designation for Hurl Rocks applies to the area parallel to the shore for approximately 6 miles within reaches 2 and 3 of the project area, and also includes a separate area occurring perpendicular to reach 3 that extends out approximately 6 miles and is approximately 1 mile wide.

Hurl Rocks was originally identified by the COE in the *Myrtle Beach and Vicinity Shore Protection Project EIS*, which stated: "There are no wildlife preserves, important agricultural lands, wild and scenic rivers, natural landmarks, recognized scenic areas, or any other environments of special interest with the exception of Hurl Rock, located where it could be impacted by the proposed project. Hurl Rock, a limestone outcropping at the same elevation as the beach, will be covered over with sand." This statement was written before the area was designated as an EFH-HAPC by the SAFMC. Deposition of nourishment sand prior to 1998 and/or natural erosion of Hurl Rocks adjacent to the shore appear to have resulted in burial of this limestone outcropping.

During discussion of this project, the Charleston District has stated to NMFS that impacts to the surf and beach zone sections of the designated Hurl Rocks HAPC will be minimized by not placing dredge pipes over these areas. In addition, the Charleston District will minimize impacts

to hard bottom within the borrow areas by placing a 600-foot buffer around any hard bottom habitat that occurs within or adjacent to the borrow sites.

The Charleston District will work with the South Carolina Department of Natural Resources and Coastal Carolina University to monitor biota within the vicinity of the project. Specific objectives of the monitoring include: (1) Documenting changes in beach profile and determining the ecological impacts on and recovery rates of sediment characteristics and burrowing ghost crabs on nourished beaches; (2) Determining the impacts on nearshore hard-bottom habitats and biological recruitment to those habitats; and (3) Documenting the impacts on and recovery of native bathymetry, sediment characteristics, and benthic infaunal communities in sand borrow areas. If results of the monitoring show the nourishment activities have significantly impacted EFH, NMFS will work with the Charleston District to determine if mitigation is necessary.

Based on the information currently available concerning the impacts likely to result from the proposed nourishment project, NMFS concludes that potential adverse impacts to EFH and other living marine resources could occur as a result of the proposed work. Section 305(b)(4)(A) of the Magnuson-Stevens Act requires NMFS to provide EFH conservation recommendations when an activity is expected to adversely impact EFH. Based on this requirement, NMFS provides the following:

EFH Conservation Recommendations

- 1. To the extent practicable, work shall be limited to seasonal periods of low biological activity. For optimal minimization of impacts to intertidal organisms, deposition of beach fill should be limited to the months of December through April.
- 2. Buffers 600 feet wide shall be placed around all hard bottom areas located within and near the borrow areas and no excavation or mooring shall be allowed within these areas.
- 3. Dredging shall be confined to locations that are devoid of significant accumulations of clay, mud, or other materials that might substantially elevate turbidity and cause sedimentation over large areas.
- 4. In the event that significant impacts to EFH are identified through monitoring, the Charleston District shall consult with NMFS to determine if compensatory mitigation measures are appropriate.

In accordance with Section 305(b)(4)(B) of the Magnuson-Stevens Act and its implementing regulations at 50 CFR 600.920(k), your office is required to provide a written response to our EFH conservation recommendations within 30 days of receipt. Your response must include a description of measures to be required to avoid, mitigate, or offset the adverse impacts of the proposed activity. If your response is inconsistent with our EFH conservation recommendations, you must provide a substantive discussion justifying the reasons for not implementing the recommendations. If it is not possible to provide a substantive response within 30 days, the Corps of Engineers should provide an interim response to NMFS, to be followed by the detailed response. The detailed response should be provided in a manner to ensure that it is received by NMFS at least ten days prior to final approval of the action.

Finally, in accordance with the Endangered Species Act of 1973, as amended, it is the responsibility of the lead federal agency for an activity to review and identify any action that may affect endangered or threatened species and their habitat. Determinations involving species under NMFS jurisdiction should be reported to our Protected Resources Division at the letterhead address. If it is determined that the activities may adversely affect any species listed as endangered or threatened and under NMFS purview, then formal consultation must be initiated.

We appreciate the opportunity to provide these comments. Please direct related correspondence to the attention of Ms. Kay Davy at our Charleston Area Office. She may be reached at (843) 953-7202 or by e-mail at <u>Kay.Davy@noaa.gov</u>.

Sincerely,

Pour Willer

/ for

Miles M. Croom Assistant Regional Administrator Habitat Conservation Division

cc: (via electronic mail)

OCRM, Charleston SCDNR, Charleston SAFMC, Charleston EPA, Atlanta FWS, Charleston F/SER4 F/SER Ruebsamen F/SER47 Davy



DEPARTMENT OF THE ARMY CHARLESTON DISTRICT, CORPS OF ENGINEERS 69A HAGOOD AVENUE CHARLESTON, SOUTH CAROLINA 29403-5107

July 12, 2007

Planning Branch

Mr. Miles M. Croom Assistant Regional Administrator NMFS Habitat Conservation Division 219 Fort Johnson Road Charleston, South Carolina 29412-9110

Dear Mr. Croom:

This letter is in response to your letter dated June 4, 2007, addressed to Lt.Col. Edward Fleming of the Charleston District Corps of Engineers, which provides comments and EFH conservation recommendations for the Myrtle Beach and Grand Strand Storm Damage Reduction Project. This correspondence is intended to be the official response of the Charleston District in accordance with Section 305(b)(4)(B) of the Magnuson-Stevens Act and its implementing regulations at 50 CFR 600.920(k).

Measures to Avoid, Mitigate or Offset Adverse Impacts of the Proposed Activity

- To the extent practicable, construction activities will take place in seasons of limited biological activity. Currently, the plan is to begin construction in the month of November, 2007. This date was chosen in an attempt to avoid seasonal activity of certain biological resources. Constraints associated with the cost and time of building this project make it impractical to perform construction only during the December to April window as recommended.
- 2. No-dredging buffers of at least 600 feet have been prescribed around all hard bottom areas within the defined borrow sites. This prohibition extends to mooring, anchoring, laying of submerged pipeline, and lowering of spuds within the exclusion zone. In addition, all areas of the defined Essential Fish Habitat-Habitat Area of Particular Concern known as Hurl Rocks have been given the same protections.
- 3. The Charleston District has gone to great lengths to identify suitable borrow material that is compatible with the existing beach material. Methods employed to identify compatible sands include side scan sonar and vibra-core borings. In addition, it has been stipulated that unsuitable material (clay, mud and debris) that is inadvertently dredged will be removed from the disposal area and disposed of in an approved land fill.
- 4. As your review has affirmed, the Charleston District has gone to significant lengths and expense to identify and document impacts to EFH before, during, and after the nourishment cycle. After the final report by the South Carolina Department of Natural

Resources, if it is determined that significant impacts to EFH have occurred as a result of this project, the Charleston District will consult with NMFS to determine the appropriate action.

Finally, the Charleston District will comply fully with the terms and conditions set forth in the 1997 Regional Biological Opinion for Corps' dredging activities in the South Atlantic region. Reporting and coordination will be addressed to the NMFS Protected Resources Division as indicated.

Thank you for your comments and your efforts concerning the Grand Strand Storm Damage Reduction Re-nourishment. If there are any questions or additional comments that require our attention, please contact Mr. Shawn Boone by phone at (843) 329-8158 or by email at shawn.a.boone@usace.army.mil.

Respectfully,

Joseph A. Jones Chief, Planning Branch

Essential Fish Habitat Assessment

Myrtle Beach and the Grand Strand Storm Damage Reduction Project

Horry County, South Carolina

December 2006

Table of Contents

1.0 INTRODUCTION
2.0 PROJECT DESCRIPTION
Figure 1 – Project Location and Relation to Hurl Rocks EFH-HAPC
3.0 ESSENTIAL FISH HABITAT (EFH)
3.1 Water Column
3.2 Live/Hard Bottom & Hurl Rocks Habitat
4.0 MANAGED FISH SPECIES
4.1 Shrimp
4.2 Snapper Grouper
4.3 Sharks
4.4 Coastal Migratory Pelagics
4.5 Coral
4.6 Red Drum
4.7 Summer Flounder
4.8 Anadromous Fish Species
5.0 ASSESSMENT OF IMPACTS, CONCLUSIONS AND RESEARCH
MEASURES 15
APPENDIX A16
Habitat Mapping and Sea Bottom Change Detection on the Shoreface and Inner Shelf
Adjacent to the Grand Strand Beach Nourishment Project
APPENDIX B
Policies for the Protection and Restoration of Essential Fish Habitats from Beach
Dredging and Filling and Large-Scale Coastal Engineering
APPENDIX C
Beach, Nearshore Reef and Borrow Site Monitoring Scope of Work

Essential Fish Habitat Assessment Myrtle Beach and the Grand Strand Storm Damage Reduction Project

1.0 INTRODUCTION

The purpose of this document is to present and record the findings of the Essential Fish Habitat (EFH) Assessment conducted for the Myrtle Beach and the Grand Strand Storm Damage Reduction Project as required by the Magnuson-Stevens Fishery Conservation and Management Act of 1976, as amended through 1996 (Magnuson-Stevens Act). The objectives of this EFH Assessment are to describe how the actions of the U.S. Army Corps of Engineers (USACE), their non-Federal sponsors and the Minerals Management Service (Department of Interior) potentially influence the quality of habitat designated by the National Marine Fisheries Service and the South Atlantic Fisheries Management Council.

Adjacent to the project area, there is a designated Habitat Area of Particular Concern (HAPC) – Essential Fish Habitat labeled Hurl Rocks. Hurl Rocks was designated as an HAPC after the initial construction of the Grand Strand Project. This area has been defined and its relationship to the project area has been displayed in Figure 1.

2.0 PROJECT DESCRIPTION

The Myrtle Beach Storm Damage Reduction Project was authorized for construction by Section 101 of the Water Resources Development Act of 1990, Public Law 101-640. Section 934 of the Water Resources Development Act of 1986 (WRDA86), Public Law 99-662, authorized the Government to extend the Federal participation in periodic beach nourishment until 2046. The final Environmental Impact Statement (EIS) was completed in January 1993 with the Record of Decision (ROD) being signed on 1 November 1993.

The authorized project calls for construction of a protective beach in three separable reaches, North Myrtle Beach (Reach 1), Myrtle Beach (Reach 2), and Garden City/Surfside Beach (Reach 3). The total project reach is 25.4 miles. Initial construction, as identified in the October 1987 Feasibility Report, consisted of constructing a protective berm to an elevation of between 7 and 11 feet above the National Geodetic Vertical Datum (NGVD) and a top width of 15 feet for all three project reaches. These project dimensions were later modified with the completion of a General Design Memorandum (GDM) in March 1993. In addition to being separable reaches, each reach also has differing non-federal sponsors.

The authorized project recommended utilization of borrow material obtained from inland sites, and that additional offshore investigation be performed during preconstruction studies. The offshore borrow sites eventually chosen to be mined for the initial nourishment of all three reaches are outlined in Figure 1 and exist both within and beyond the three-mile State jurisdictional limit onto the outer continental shelf.

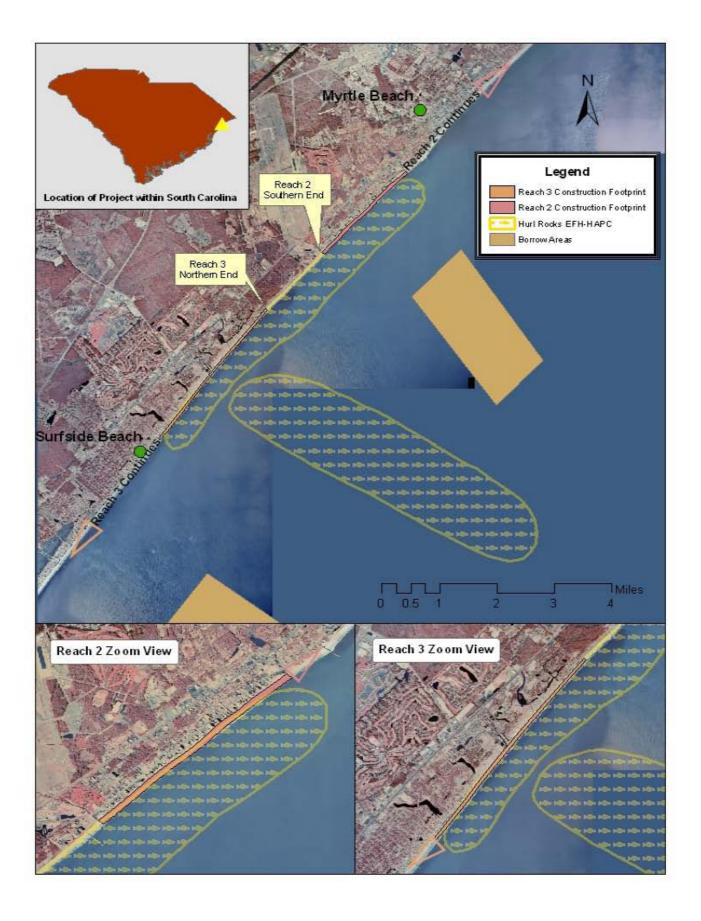


Figure 1 – Project Location and Relation to Hurl Rocks EFH-HAPC

This re-nourishment cycle is anticipated to be constructed with either a cutterhead dredge or a hopper dredge, booster pump, and land based heavy equipment (i.e. bulldozers and front-end loaders). The borrow area will be subdivided into separate, smaller zones. The dredge will remove the sand to a depth not to exceed ten feet within the borrow areas. The contract specifications will require the contractor remove material completely from one borrow zone prior to moving to another borrow zone. Hardbottom structures and archeological artifacts will be avoided and have a buffer placed around them to exclude the area from dredging. In addition to borrow area requirements, the contract specifications will require that the contractor control his beach placement techniques. The beach renourishment is anticipated to continue 24 hours per day, 7 days per week for a period of approximately 15 months including mobilization. Noise pollution and construction activities will be monitored to ensure minimum disturbance to the surrounding community.

Initial construction of Reach 1 of the project was completed in May 1997. Initial placement consisted of 57.7 cubic yards per linear foot of beach. This quantity includes material for the protective berm, advanced nourishment and overfill ratio, for a total placement of 2,622,900 cubic yards. Future renourishment of 490,000 cubic yards was planned for every ten years. According to this plan, North Myrtle Beach (Reach 1) would be due its first renourishment in 2007. Based on current conditions Reach 1 is in need of 702,600 cubic yards to restore the project to full dimension.

The first nourishment cycle of Reach 2 was completed in December 1997. Initial placement consisted of 47.1 cubic yards per linear foot of beach. This quantity includes material for the protective berm, advanced nourishment and overfill ratio, for a total placement of 2,250,000 cubic yards. Future renourishment of 440,000 cubic yards was planned for every eight years with the final nourishment being 550,000 cubic yards for the last ten years of project life. According to this plan, Myrtle Beach (Reach 2) was due its first renourishment in 2005. Due to the lack of available funds, the first renourishment was rescheduled for 2008. The current effort would require a volume of 1,442,500 cubic yards of material to return the beach to the full design template.

Reach 3 of the Myrtle Beach, South Carolina Shore Protection Project would provide restoration of approximately 7.7 linear miles of beach in Horry and Georgetown Counties extending from 1.2 miles south of the Horry/Georgetown County line to Myrtle Beach State Park in Horry County. Initial project construction was completed in November 1998 with placement of 1,517,494 cubic yards. Full project restoration provides for restoration of the advance nourishment over the entire 7.7-mile project length with a volume of 773,000 cubic yards.

3.0 ESSENTIAL FISH HABITAT (EFH)

This section describes the Essential Fish Habitat (EFH) located in the project area and describes their general character. NOAA Fisheries' authority to manage EFH is directly related to those species covered under fisheries management plans (FMP) in the United States. EFH sections of FMPs include detailed life history and habitat information used to describe and identify EFH for each plan's federally managed species. EFH information can also be found via the internet at each of the NOAA Fisheries Regional websites or on the NOAA Fisheries Headquarters website.

Essential Fish Habitat (EFH) can consist of both the water column and the underlying surface (e.g. seafloor) of a particular area. Areas designated as EFH contain habitat essential to the long-term survival and health of our nation's fisheries. Certain properties of the water column such as temperature, nutrients, or salinity are essential to various species. Some species may require certain bottom types such as sandy or rocky bottoms, vegetation such as seagrasses or kelp, or structurally complex coral or oyster reefs.

EFH includes those habitats that support the different life stages of each managed species. A single species may use many different habitats throughout its life to support breeding, spawning, nursery, feeding, and protection functions. EFH encompasses those habitats necessary to ensure healthy fisheries now and in the future.

3.1 Water Column

The water column serves as EFH for all managed species and their prey, at various life stages, by providing habitat for spawning, breeding, feeding and growth. Species (and life stages) for which the column of seawater has been designated as EFH are discussed in the following section, Managed Fish Species (Section 4.0).

3.2 Live/Hard Bottom & Hurl Rocks Habitat

Hard bottom constitutes a group of communities characterized by a thin veneer of live corals and other biota overlying assorted sediment types. Hard bottom are usually of low relief and on the continental shelf; many are associated with relic reefs where the coral veneer is supported by dead corals.

Ecologically and geologically, hard bottom and hard banks are diverse categories. Both habitats include corals but typically not the carbonate structure of a patch or outer bank coral reef nor the lithified rock of lithoherms, a type of deepwater bank. Diverse biotic patterns have evolved in many of these communities because of their geologic structure and geographic location. Hard bottom is common on rocky ledges, overlying relic reefs, or on a variety of sediment types. In each case, species compositions may vary dependent upon water depth and associated parameters (light, temperature, etc.).

The Hurl Rocks Essential Fish Habitat – Habitat Area of Particular Concern, located in the project footprint and adjacent to the project, is an area of sporadic hardbottom structures. There are no formal descriptions of the area with regard to structural or biological composition. The criteria for designating the habitat is based on the knowledge of the existence of low-relief hardbottom structures in the designated area, the fact that this type of habitat is sufficiently rare and the assumption that such habitat is used by species that require such structural conditions.

Essential Fish Habitat	Presence	Potential Impacts	
	In / Near	Dredge	Beach
	Project		Renourishment
Marine Areas	_		
Live / Hard Bottoms	yes	yes	yes
Coral & Coral Reefs	offshore	no	no
Artificial / Manmade Reefs	offshore	no	no
Sargassum	offshore	no	no
Water Column	yes	yes	yes
Area - Wide	_		
Council-designated Artificial Reef Special Management Zones	no	no	no
Hermatypic (reef-forming) Coral Habitat & Reefs	offshore	no	no
Hard Bottoms	yes	yes	yes
Hoyt Hills	distant offshore	no	no
Sargassum Habitat	offshore	no	no
State-designated Areas of Importance for Managed Species (PNAs)	no	no	no
Submerged Aquatic Vegetation (SAV)	no	no	no
South Carolina	_		
Charleston Bump	distant offshore	no	no
Hurl Rock	yes	yes	yes
Broad River	distant offshore	no	no

Table 1: Essential Fish Habitat Impacts

4.0 MANAGED FISH SPECIES

This section is intended to give a brief description of the fish species and groups of species that potentially occur in the project area and are managed under the Magnuson-Stevens Act. The majority of the information has been taken from the respective Fishery Management Plan for the specific group.

4.1 Shrimp

The proposed project is located in an area identified as EFH for the commercially and recreationally valuable penaeid shrimp (Shrimp Fishery Management Plan, SAFMC 1998). For these species, all inshore nursery areas, brackish and salt marshes (especially the edges), unvegetated, unconsolidated bottoms, and inter-tidal flats are the affected EFH for post larval and juvenile shrimp. While they spend their fastest growth phase in estuarine waters, the large adults migrate to coastal and offshore waters to spawn and grow. Adults are least common, therefore, in the fall and early winter after this migration occurs.

Brown, white and pink shrimp species eat a variety of other invertebrates, decaying plant matter, and other types of organic debris. No Habitat Areas of Particular Concern have been identified for shrimp in the proposed project area.

4.2 Snapper Grouper

The fish community referred to as the snapper-grouper fishery consists of demersal tropical and subtropical species which generally occupy the same type of habitat and are caught by common fishing methods on the Continental Shelf off the southeastern United States. This fishery includes the families of snappers (Lutjanidae), sea basses and groupers (Serranidae), porgies (Sparidae), tilefishes (Malacanthidae), grunts (Pomadasyidae), triggerfishes (Balistidae), wrasses (Labridae), and jacks (Carangidae)

• Snappers

Mutton, gray, red, and yellowtail snapper and schoolmaster have been recorded from New England to southeastern Brazil, including the Gulf of Mexico. Red snapper occur only as far south as Yucatan. All are rare north of Cape Hatteras.

Lane, mahogany, silk, blackfin, and vermilion snapper have been recorded from the Carolinas to at least the northern coast of South America. Blackfin snapper reportedly occur only as far south as the Lesser Antilles.

Cubera snapper have been recorded from South Florida to Brazil, including the Central American Coast. Black snapper have been reported from the Florida Keys, Cuba, and various West Indies Islands, and Queen snapper from deep tropical waters off southernmost Florida and the Bahaman Banks.

• Sea Basses and Groupers

Black sea bass are the most widely distributed of the listed sea basses, occurring from Maine to Florida and the eastern Gulf of Mexico with the greatest numbers between Cape Cod and Cape Canaveral. Two distinct populations of black sea bass have been identified, one north of Cape Hatteras and one between Cape Hatteras and Cape Canaveral.

Red, snowy, Warsaw, and black grouper, as well as gag and rock hind have been reported from New England to southeastern Brazil, including Bermuda and the Gulf of Mexico. Gag reportedly do not occur in the West Indies. These species are not common north of Cape Hatteras.

Scamp have been recorded from Massachusetts to Yucatan. However, it may be easily confused with yellowmouth grouper which appear to be common in the southern part of this range through Central America.

Speckled hind occur 'from North Carolina through Florida. Nassau grouper and red hind extend southward to Brazil. Other tropical groupers in the complex include jewfish, misty grouper, Coney, yellowedge grouper, graysby, yellowfin grouper and tiger

grouper, all of which have been reported from Bermuda and Florida to southeastern Brazil.

• Porgies

Porgies are more temperate than other families of the snapper-grouper fishery. They are also well represented in the tropics. Red porgy have been reported from New York to Argentina, including the Gulf of Mexico. They are quite common in the South Atlantic Bight. Whitebone and longspine porgy have also been reported from this South Atlantic region. Scup reportedly occur from Nova Scotia to Florida. Sheepshead are also limited to near-shore waters, occurring from New England to Brazil, including the Gulf of Mexico. Jolthead porgy occur in this range and around Bermuda. Saucereye porgy have a similar range except they occur northward only to North Carolina. Knobbed porgy occur from North Carolina to Yucatan.

• Grunts

The majority of grunts listed in the management unit are tropical species, ranging from southern Florida to Brazil, as well as Bermuda. These include margate, cottonwick, Spanish grunt, and sailor's choice. Smallmouth grunt, porkfish and black margate are similarly distributed except they occur further north on the Florida coast. French and blue striped grunts occur as far north as South Carolina. White grunt and tomtate range northward to Virginia and New England respectively.

• Tile fishes

Golden tilefish occur from Nova Scotia to Key West and throughout the Gulf of Mexico. Blueline tilefish, also a continental species, have been reported from Virginia to Florida and in the eastern Gulf of Mexico. Sand tilefish are most abundant in subtropical and tropical waters, but range from Cape Lookout, North Carolina southward throughout the Gulf of Mexico and Caribbean.

• Triggerfishes

Gray triggerfish occur from Nova Scotia to Argentina and the Gulf of Mexico. Queen triggerfish have been recorded from New England to southeastern Brazil, including the Gulf of Mexico. These two species occur on both sides of the Atlantic. Ocean triggerfish are distributed from New England to the Lesser Antilles and the Gulf of Mexico. They also occur in Bermuda.

• Wrasses

Puddingwife range from North Carolina to Brazil, and also occurs in Bermuda. Hogfish are known from North Carolina to the northern coast of South America, including Bermuda, the Gulf of Mexico, and the coast of Central America.

• Jacks

Greater amberjack are known from New England to Brazil, including the Gulf of Mexico. Almaco jack are similarly distributed, ranging north to New Jersey and south to Buenos Aires, Argentina. These two species occur on both sides of the Atlantic. Blue runner occur from Nova Scotia to southeastern Brazil, barjack from New Jersey to the Lesser Antilles. Crevalle jack have been recorded from Nova Scotia to Uruguay, and yellowjack from New England to Brazil. These four species also inhabit the Gulf of Mexico.

The information above has been taken from the Fishery Management Plan for the Snapper-Grouper Fishery of the South Atlantic Region.

4.3 Sharks

Shark habitat can be described in four broad categories: (1) coastal, (2) pelagic, (3) coastal - pelagic, and (4) deep-dwelling. Coastal species inhabit estuaries, the nearshore and waters of the continental shelves, *e.g.*, blacktip (*Carcharhinus limbatus*), finetooth, bull, lemon, and sharpnose sharks (*Rhizoprinondon terraenaovae*). Pelagic species, on the other hand, range widely in the upper zones of the oceans, often traveling over entire ocean basins. Examples include shortfin mako (*Isurus oxyrinchus*), blue (*Prionace glauca*), and oceanic whitetip (*Carcharhinus longimanus*) sharks. Coastalpelagic species are intermediate in that they occur both inshore and beyond the continental shelves, but have not demonstrated mid-ocean or transoceanic movements. Sandbar, scalloped hammerhead (*Sphyrna lewini*), and dusky sharks (*Carcharhinus obscurus*) are examples of coastal-pelagic species. Deep-dwelling species, *e.g.*, most cat sharks (*Apristurus spp.*) and gulper sharks (*Centrophorus spp.*), inhabit the dark, cold waters of the continental slopes and deeper waters of the ocean basins.

Seventy-three species of sharks are known to inhabit the waters along the U.S. Atlantic coast, including the Gulf of Mexico and the waters around Puerto Rico and the U.S. Virgin Islands. HMS manages seventy-two species; spiny dogfish also occur along the U.S. coast, however management for this species is under the authority of the Atlantic States Marine Fisheries Commission as well as the New England and Mid-Atlantic Fishery Management Councils. Based on a combination of ecology and fishery dynamics the sharks in the management unit have been divided into four species groups for management: (1) large coastal species, (2) small coastal species, (3) pelagic species, and (4) prohibited species.

Management Unit Shark Species Included

- Large Coastal Sharks (11): Sandbar, silky, tiger, blacktip, bull, spinner, lemon, nurse, smooth hammerhead, scalloped hammerhead, and great hammerhead sharks
- Small Coastal Sharks (4): Atlantic sharpnose, blacknose, finetooth, and bonnethead sharks
- Pelagic Sharks (5): Shortfin mako, thresher, oceanic whitetip, porbeagle, and blue sharks
- Prohibited Species (19): Whale, basking, sandtiger, bigeye sandtiger, white, dusky, night, bignose, Galapagos, Caribbean reef, narrowtooth, longfin mako, bigeye thresher, sevengill, sixgill, bigeye sixgill, Caribbean sharpnose, smalltail, and Atlantic angel sharks

This information was taken from the 2005 Draft Consolidated Atlantic HMS FMP.

4.4 Coastal Migratory Pelagics

The Coastal Pelagic Species Fishery Management Plan for the south Atlantic and Gulf of Mexico fishery management regions covers the following seven species: Spanish mackerel (Scomberomorus maculatus), king mackerel (Scomberomorus cavalla), cero mackerel (Scomberomorus reqalis), bluefish (Pomatomus saltatrix), cobia (Rachycentron canadum), Little tunny (Ethynnus alletteratus), and the common dolphin-fish (Coryphaena hippurus). Following are summaries of the information on the distribution and biology of each species. Additional and more detailed information may be obtained in a resource document available through the Gulf of Mexico Fishery Management Council. All of the information in this section was taken directly from the Fishery Management Plan for Coastal Migratory Pelagic Resources.

• King Mackerel

The King Mackerel inhabits waters of the western Atlantic from the Gulf of Maine to Rio de Janiero, Brazil, including the Gulf of Mexico and the Caribbean. The species occurs regularly as far north as Virginia and North Carolina. It is a coastal species which is not normally found beyond the continental shelf.

Seasonal movement along the Gulf of Mexico and Atlantic coastlines of the United States is apparent; and. the species is more abundant in the northern part of its range during the summer and in south Florida during the winter. The movements are probably related to water temperature, annual or long term changes in temperature may affect seasonal migration patterns or their timing.

• Spanish Mackerel

The species S. maculatus, as redefined by Collette and Russo (1979), is restricted to the western Atlantic coast of the U.S. and the Gulf of Mexico. The southward extent of its range is the Florida Keys and the northward extent in the Atlantic is normally New York or southern New England, although occasional strays are found to the Gulf of Maine (Berrien and Finan, 1977).

Spanish mackerel make seasonal migrations along the Atlantic and eastern and northern Gulf coasts and appears to be much more abundant in Florida during the winter. They move northward each spring to occur off the Carolinas by April, off Chesapeake Bay by May, and, in some years, as far north as Narragansett Bay by July (Berrien and Finan, 1977).

• Cobia

Cobia has a circum-tropical distribution (Briggs, 1960). The species is found in the northern part of its range in summer and it winters in south Florida (Austin, et al., 1978) and the West Indies (Richards, 1967). Charter boat fishermen in the area from Mexico Beach, Florida, t o Mobile, Alabama, report that their catch of cobia is heaviest during the spring, from l a t e March t o the f i r s t of May, when the species passes very close to the beach on a westward migration (Austin, e t al., 1978). This latter observation is somewhat at variance with the statement by Reid (1954) that May t o August is the season of occurrence of the species around Cedar Key, Florida. In the Bahamas, cobias

are principally known from the Bimini area or the Grand Bahama Bank (Bohlke and Chaplin, 1968).

According t o Bohlke and Chaplin (19681, cobia are found in open water, in inlets, in bays, and in mangroves. Briggs (1960) describes cobia as a "shore species." In the Florida Keys it is often caught by sports fishermen in waters only 20 feet (6 m) deep (Austin, e t a1 ., 1978).

Cero Mackerel

This species is not normally found in abundance north of Dade County Florida.

• Little Tunny

The little tunny is one of the most common scombrids in the western Atlantic (Rivas, 1951) accounting for 40 percent of the fishes taken in a trolling survey off the southeastern U.S. coast (Anderson, 1954). This species also is abundant In the Gulf of Mexico. In collections of young-fishes in the Gulf of Mexico, this was the species that was the best represented (Kiawe and Shimada, 1959).

The little tunny is found & both sides of the Atlantic throughout tropical and subtropical areas including the Mediterranean. It is a coastal species (de Sylva and Rathjen, 1961; Mardal, 1963; Postel, 1950; Whiteleather and Brown, 1945; and Zhudova, 1969) which may be found in open ocean waters in small numbers.

The available literature indicates that the majority of the stock or stocks of little tunny found in U.S. waters remains within U.S. jurisdiction throughout spring, summer, and fall and may remain in U.S. waters during winter (Davis, 1979). Little tunny migrate seasonally, moving south and offshore during fall and winter, then returning northward in the spring (de Sylva and Rathjen, 1962). In summer, little tunny is abundant in the Gulf of Mexico and Atlantic at least as far north as Cape Hatteras. In winter, large numbers of little tunny are found off south Florida, primarily in the Gulf, south and west of Naples, and in the Tortugas (de Sylva and Rathjen, 1962). At the same time, some are found offshore in more northern regions such as off Georgia (Carlson, 1952). Some fraction of the stock(s) may extend into the Caribbean in winter; however, there is no available data to document such an extension (Davis, 1979).

• Dolphin Fish

The dolphin is the larger of two open-ocean pelagic congenetors that are cosmopolitan in distribution in tropical and subtropical waters (Bohlke and Chaplin, 1968). It is a valuable commercial species in Japan, China, and Hawaii and is an important source of food in many islands of the Pacific and Caribbean (Beardsley, 1967): in Florida the dolphin is an important sport fish and is taken on more trips and in greater numbers by Florida east coast charter boats than any other species (Ellis, 1967). It is also an Important sport fish in North Carolina (Rose and Hassler, 1969).

According t o Shcherbachev (19731), *C. hippurus* penetrates temperature latitudes to range above 40°N in the summer. Gibbs and Collette (1959) give the latitudinal limit of the species in the Atlantic as the 45° line, which corresponds to the poleward 1 imits of the 15°C (5g°F) isotherm. Rose and Hassler (1968) give Prlnce Edward Island, Nova Scotia, and the southern tip of Africa as the range limits of the dolphin in the Atlantic. Sightings in the extreme limits of the range reportedly are rare, and the general range of

this species probably is best described by the 20°C (68OF) isotherm (Gibbs and Collette, 1959). Hochachka (1974) alludes t o the common dolphin as a tropical eurythermal species." *C. hippurus* is common in the Caribbean, the Gulf Stream, and the Gulf of Mexico. The occurrence of this species in large numbers off the Texas coast has been reported (Baughman, 1941).

This species comes close to shore where blue waters are found near the shore, notably southeastern Florida, Cape Hatteras, and Ocean City, Maryland (Gibbs and Collette, 1959). Schuck (1951) found that the best fishing for dolphin off North Carolina was by trolling in areas where bottom depths were between 21 and 100 fathoms, Gibbs and Collette (1959) cited by de Sylva as saying that in south Florida *C. hippurus* adults are caught both in the Gulf Stream and at its junction with coastal waters. This species occasionally enters inshore waters of somewhat high turbidity (Gibbs and Collette, 1959)

• Bluefish

The bluefish generally occurs in temperate and warm temperate continental shelf waters (Briggs, 1960). In the eastern side of the New World, bluefish have been reported from Nova Scotia t o Texas, Brazil t o Uruguay, in Bermuda, Cuba, and Venezuela. They also are reported from Portugal to Senegal, Angola t o South Africa, in the Azores, the Mediterranean, the Black Sea, the Indian Ocean, the east coast of southern Africa, Madagascar, the Mayala peninsula, Tasmania, and Australia. On our Atlantic coast, the bluefish aggregations migrate seasonally - northward in spring and summer and southward in fall and early winter. In winter much of the population remains offshore (Lund and Maltezos, 1970). Groups of larger fish not only travel farther and faster but tend t o congregate in the northern part of their range.

Bluefish in the Gulf of Mexico appear to be a different stock from those in the Atlantic. Extensive tagging in the Atlantic has been done, and no returns have been recorded from the Gulf. On the west coast of Florida commercial fishermen catch bluefish year around at different locations, but the fish are less abundant than on the east side of the peninsula. In addition, It is cannon knowledge among fishermen that the bluefish caught in the Gulf of Mexico are smaller than those caught in the Atlantic and at Key West.

4.5 Coral

Coral reefs and associated habitats are complex systems that are culturally, economically, and scientifically significant in the South Atlantic. Coral reefs are composed of a diverse assemblage of sessile and mobile benthic animals, as well as freeswimming organisms that interact among them and with their physical environment. In addition to biological reefs, which are formed by corals, submerged rock formations (hardbottoms) are often colonized by reef species.

Corals can be characterized using the following terms: deepwater species, shallow water species, stony corals, octocorals, hermatypic, and ahermatypic. The Fishery Management Plan for Coral, Coral Reefs and Live/Hard Bottom Habitat of the South Atlantic Region (Coral FMP) defines coral reefs as hardbottoms, nearshore hardbottoms, deepwater hardbottoms (including deepwater banks), patch reefs, and outer bank reefs.

Although attempts have been made to generalize discussion of the different types of habitats managed under the Coral FMP into definable types, it must be noted that the continuum of habitats includes many more than the distinct categories listed below:

Hardbottoms are found on wide bathymetric and geographic scales. These formations are present in nearshore, mid- and outer-shelf areas. Hardbottoms are also called hard banks, organic banks or simply banks. Hardbottoms can support coral communities; however, they generally lack the coral diversity, density, and reef development of patch and outer bank reefs. Hardbottom may include some hermatypic corals and are widely distributed in the management area. Biota usually include a thin veneer of live corals, often covering a rock outcrop or a relic reef, and associated benthos (e.g., sponges, tunicates, holothurians) in an assemblage with low relief. Hardbottoms are also called live bottom, hard grounds, or pinnacles (when found in a non-bank setting).

4.6 Red Drum

The red drum is one of twenty-two members of the drum family (Sciaenidae) that includes many of the southeast coast's most important inshore commercial and recreational species. Species in this family are typically known as the drums, and other common drum species landed in the region include weakfish, Atlantic croaker, spot, spotted sea trout, kingfishes (sea mullet), and black drum. Red drum and many others in this family produce drumming sounds by vibrating their swim bladders with special muscles. Other common names for red drum include channel bass, redfish, spot tail bass, and puppy drum. Red drum are common along the Atlantic coast over a wide range of habitats from Chesapeake Bay to Key West, Florida. Historically, landings reached as far north as Massachusetts and there was a moderate commercial fishery off the coast of New Jersey in the 1930's. There are few reports of landings from areas north of Chesapeake Bay since the 1950's, which suggests a decline in red drum distribution along the Atlantic coast. (This information was taken from the March 2001 North Carolina Fisheries Management Plan for Red Drum.)

4.7 Summer Flounder

The summer flounder or fluke, *Paralichthys dentatus*, is a demersal flatfish distributed from the southern Gulf of Maine to South Carolina. Important commercial and recreational fisheries exist from Cape Cod to Cape Hatteras. The resource is managed as a unit stock from North Carolina to Maine. Summer flounder are concentrated in bays and estuaries from late spring through early autumn, when an offshore migration to the outer continental shelf is undertaken. Spawning occurs during autumn and early winter, and the larvae are transported toward coastal areas by prevailing water currents. Development of post larvae and juveniles occurs primarily within bays and estuarine areas, notably Pamlico Sound and Chesapeake Bay (Packer et al. 1999). Most fish are sexually mature by age 2 (O'Brien et al. 1993). Female summer flounder may live up to 20 years, but males rarely live for more than 10 years (Bolz et al. 2000).

Growth rates differ appreciably between the sexes with females attaining weights up to 11.8 kg (26 lb).

U.S. commercial and recreational fisheries for summer flounder are managed under the Summer Flounder, Scup and Black Sea Bass Fishery Management Plan (FMP) administered jointly by the Atlantic States Marine Fisheries Commission (ASMFC) and the Mid-Atlantic Fishery Management Council (MAFMC).

(This information taken from http://www.nefsc.noaa.gov/sos/spsyn/fldrs/summer/, March 2007)

4.8 Anadromous Fish Species

This group of fish relies on annual adult migrations from the sea to the specific freshwater rivers and habitats of origins to spawn, and includes American shad (Alosa sapidissima), hickory shad (Alosa mediocris), alewife (Alosa pseudoharengus), blueback herring (Alosa aestivalis), striped bass (Morone saxatilis), and Atlantic sturgeon (Acipenser oxyrhynchus). The river herring, which include blueback herring and alewife, have experienced a dramatic decline in abundance since the 1960s and they are still being exploited above optimum levels. Restoration efforts are being implemented in many areas to reclaim important spawning habitat currently unavailable because of migration impediments, and by-catch is managed under the squid-mackerel-butterfish FMP to improve survival. Striped bass have made a spectacular recovery from the species' previous very depressed condition. Limited commercial harvest is currently allowed, but striped bass commercial landings will remain at a lower level for the near future, since the stock is still in management under the Striped Bass Recovery Act. It should be noted that the striped bass was declared fully recovered in January 1995. Commercial fishing for this group of fish uses a variety of gear types, including haul seine, trawl, pound and gill net, and hook and line. Commercial fisheries continue on American shad stocks, although most are in depressed condition. Management recommendations are currently being developed to assist in recovery of the stocks. There is no FMP for anadromous fish. (Taken from http://training.fws.gov/library/pubs5/web_link/text/int_fish.htm, March 2007)